

to disputes between a contracting State (or any constituent subdivision or agency thereof) and a national of another contracting State. From the perspective of the foreign investor in Australia, three issues need to be considered. Firstly, in the context of Australia's federal constitutional structure, the expression "constituent subdivision" refers to states and territories of Australia. Each Australian state and territory is required to be designated to ICSID for the purposes of the Convention. Hitherto, all states and territories except Western Australia have agreed to be so designated.

Secondly, the term "agency" probably refers to statutory corporations and instrumentalities of the Australian Federal Government. Based upon my literal interpretation of Article 25, I have argued (*ibid.*, at p 27) that state and territory statutory corporations and instrumentalities are not amenable to the jurisdiction of ICSID. The Convention does not refer to agencies of constituent subdivisions and therefore appears to exclude its application to such entities. This is undoubtedly a significant jurisdictional hurdle from the perspective of foreign investors in Australia.

Finally, insofar as the identity of the foreign investor is concerned, the Convention differentiates between "natural persons" and "juridical persons". Natural persons must possess the nationality of another contracting State. Juridical persons, on the other hand, must on the date of consent to submit the dispute to ICSID, either have the

nationality of another contracting State or even if it has the nationality of the host State, "because of foreign control, the parties have agreed" that it "should be treated as a national of another contracting State for the purposes of the Convention" (Article 25(2)(b)). This provision caters for the not uncommon situation where foreign investors carry out their investment activities in the host country through locally incorporated companies or other entities. The generally accepted test for determining the nationality of a juridical person is that of the place of incorporation.

The third requirement relates to ICSID's jurisdiction *ratione materiae*. It is limited to "any legal dispute arising directly out of an investment". The characterization of a transaction as an "investment" has, in keeping with the essentially consensual nature of the Convention, been deliberately left for agreement between the parties. To avoid uncertainty and controversy, parties should stipulate if the transaction embodied in the substantive agreement is an "investment" for the purposes of the Convention.

Australia's ratification of the Convention will afford considerable advantages to both foreign investors in Australia and Australian investors abroad. Given the propensity of reluctant respondents to mount jurisdictional challenges in ICSID proceedings, the question of jurisdiction assumes particular significance. The jurisdictional aspects of the Convention outlined in this article, therefore, merit the attention of potential users of ICSID's facilities.

## The ICC Pre-Arbitral Referee Procedure

- Philip Davenport

In a new publication called 'The ICC International Court of Arbitration Bulletin' Vol.1 No.1 June 1990 at pp.18 to 23 there is an explanation of the ICC Pre-arbitral Referee Procedure.

The bulletin describes it as a 'truly pioneering effort in the field of dispute resolution and at the same time a long awaited legal service'. The procedure contemplates that pending an arbitration or other dispute resolution procedure it may be that there should be urgent provisional measures. By agreement the parties to a dispute may ask the Secretariat of the ICC International Court of Arbitration to appoint a referee.

The referee would be invested with power to call a conference with the parties, to inspect documents and carry out urgent investigations. The referee would have power to order a party to take certain 'conservatory' measures, measures of restoration or even to make a payment or sign or deliver a document. The ICC International Court of Arbitration has published rules governing procedures and the powers of the referee.

The referee is not an arbitrator and the sanction for failing to comply with an order to take an interim measure

is only that the party in default is in breach of the agreement to abide by the referee's order. The referee's order does not prejudice the merits of the dispute and the referee is disqualified from subsequently acting as arbitrator unless the parties otherwise agree. Submissions made and documents created for the purpose of the Pre-arbitral Referee proceedings, except for the order of the referee, are confidential.

The referee is not required to give reasons. There is a fee of US\$1,500 payable to the Court for appointing a referee and in addition there is the referee's fee. The referee decides how the costs are ultimately to be borne by the parties. There is no right of appeal but by the same token, if a party refuses to comply with the referee's order, all the other party can do is to apply to a court to make an order which gives effect to the agreement to comply with the referee's order. The clause which the ICC recommends be inserted in contracts is:

"Any party to this contract shall have the right to have recourse to and shall be bound by the Pre-arbitral Referee Procedure of the International Chamber of Commerce in accordance with its Rules."