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Myths and misconceptions: public opinion versus public judgment about sentencing

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Introduction

The Victorian Sentencing Advisory Council (Freiberg, this volume; McCarthy, this volume) has, as one of its statutory functions, the gauging of public opinion (*Sentencing Act 2001 (Vic)* s 108(1)(d)). In 2005, soon after its establishment and pursuant to this mandate, the Council initiated a year-long project to ascertain and analyse the current state of knowledge about public opinion on sentencing on both a national and international level. The project was designed to examine and critically evaluate both the substantive issues in the area (what we know about public opinion on sentencing) and the methodological issues in this field (how we measure public opinion on sentencing). The ultimate goal of the project was the creation of a suite of methodological tools that could be used to gauge public opinion on the wide range of issues that form the work of the Council.

This chapter presents the findings of this project (Gelb, 2006). In particular, analyses of both the substantive and methodological issues in the field are presented, with a discussion of ways to progress the capacity of the Council to gauge public opinion on sentencing in Victoria.

The role of the public in the development of sentencing policy

The rise of the public

The 1960s saw the rise of the victims' movement and the development of the victim as a third party (along with the offender and the state) in the criminal justice process. In the ensuing three decades this movement became more coherent and organised, leading to the institutionalisation of victims' views in the criminal justice system via formal mechanisms such as victim impact statements and victim representation on parole boards (Freiberg, 2003).

The importance given by governments to the voice of the public is evidenced by the recent institutionalisation of public participation in the criminal justice system through formal mechanisms such as public representation on parole boards. The most obvious mechanism for public representation is the development of bodies such as the Sentencing Advisory Council and its counterparts in other Australian States and around the world. In the United Kingdom the Sentencing Advisory Panel and the Sentencing Guidelines Council both have community members and a mandate to incorporate public opinion in their advice (Ashworth,

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about sentencing issues before providing their opinion, the Council is acting as a “policy buffer”, countering the forces of penal populism and challenging prevailing presumptions about a punitive public.

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