



# TOBACCO PRODUCTS (LICENSING) ACT, 1986

No. 123 of 1986

## SUMMARY OF PROVISIONS

### Section

Preamble

### PART I PRELIMINARY

1. Short title
2. Commencement
3. Repeal of the Business Franchise (Tobacco) Act, 1974
4. Interpretation
5. Grouping of tobacco merchants
6. Territorial application of this Act
7. Act to bind the Crown

### PART II LICENCES

#### DIVISION I—CONSUMPTION LICENCES

8. Unlawful consumption of tobacco products
9. Consumption licences

#### DIVISION II—TOBACCO MERCHANT'S LICENCES

10. Tobacco merchant may choose whether to be licensed
11. Term of tobacco merchant's licence
12. Application for tobacco merchant's licence
13. Licence fees
14. Valuation of tobacco products

### PART III

#### SALE OF TOBACCO PRODUCTS BY UNLICENSED TOBACCO MERCHANTS

15. Declarations to be obtained from purchasers
16. Notice to be displayed for the information of prospective purchasers
17. Notification of address of retail premises

### PART IV

#### ADMINISTRATION AND ENFORCEMENT

##### DIVISION I—THE COMMISSIONER

18. Administration of the Act
19. Delegation of the Commissioner's powers

##### DIVISION II—REVIEW OF, AND APPEALS AGAINST, THE COMMISSIONER'S DECISIONS

20. Reviews
21. Appeals

##### DIVISION III—POWERS OF INSPECTORS

22. Powers of inspector

##### DIVISION IV—MISCELLANEOUS

23. Immunity from civil liability for the Crown and officers
24. Secrecy

## PART V

## MISCELLANEOUS

25. Commissioner may requisition information
26. Commissioner may require verification of information
27. Keeping of Records
28. False applications, declarations and returns
29. Unlawful holding out as licensed merchant
30. Endorsement to be made on wholesale invoices
31. Offences
32. Evidentiary provisions
33. Regulations

## SCHEDULE 1

## SCHEDULE 2.



ANNO TRICESIMO QUINTO

# ELIZABETHAE II REGINAE

A.D. 1986

\*\*\*\*\*

No. 123 of 1986

**An Act to recover from consumers of tobacco products an appropriate contribution towards the State's revenues; to repeal the Business Franchise (Tobacco) Act, 1974; and for other purposes.**

*[Assented to 18 December 1986]*

*Preamble:*

1. *The consumption of tobacco products impairs the health of the citizens of the State and places a substantial burden on the State's financial resources.*
2. *In view of this financial burden, the Parliament considers it fair that consumers of tobacco products should make an appropriate contribution to State revenues irrespective of the source of the tobacco products.*
3. *The purpose of this Act is to establish a legislative scheme under which—*
  - (a) *a direct contribution to State revenues, in the form of a licence fee, will be made by a consumer who takes out a consumption licence;*

*but*

  - (b) *a tobacco merchant who chooses to be licensed and thus by payment of licence fees to make a contribution to State revenues on behalf of consumers will relieve a consumer from the obligation to hold a consumption licence for the consumption of tobacco products obtained through the merchant.*

The Parliament of South Australia therefore enacts as follows:

PART I  
PRELIMINARY

1. This Act may be cited as the "Tobacco Products (Licensing) Act, 1986". Short title.

2. This Act shall come into operation on a day to be fixed by proclamation. Commencement.

3. The Business Franchise (Tobacco) Act, 1974, is repealed.

Repeal of the  
Business  
Franchise  
(Tobacco) Act,  
1974.

4. In this Act, unless the contrary intention appears—

Interpretation.

“act” includes an omission; and “to act” has a corresponding meaning:

“the Commissioner” means the Commissioner of Stamps or a Deputy Commissioner of Stamps:

“beneficiary” includes a person—

(a) who is an object of a discretionary trust;

or

(b) who will take or acquire an interest in default of an appointment under a discretionary trust:

“to consume” in relation to a tobacco product means—

(a) to smoke;

(b) to inhale (in the form of a powder);

(c) to chew or suck;

or

(d) to give away;

and “consumer” has a corresponding meaning:

“grant” includes renewal; and “to grant” includes to renew:

“inspector” means—

(a) a person authorized by the Commissioner to exercise the powers of an inspector under this Act;

or

(b) a member of the police force:

“licensed” in relation to a tobacco merchant connotes that the merchant holds a tobacco merchant’s licence and “unlicensed” in

relation to a tobacco merchant connotes that the merchant does not hold a tobacco merchant's licence:

“officer” means—

(a) the Commissioner or a delegate of the Commissioner;

(b) an inspector;

or

(c) any other person engaged in the administration or enforcement of this Act:

“premises” means—

(a) any land, building or structure;

(b) any vehicle, vessel or aircraft:

“record” means—

(a) a documentary record;

(b) a record made by an electronic, electro-magnetic, photographic or optical process;

(c) any other kind of record:

“relevant period” in relation to the grant of a tobacco merchant's licence means the calendar month ending one calendar month before the commencement of the calendar month for which the licence is, or is to be, granted:

“the repealed Act” means the Business Franchise (Tobacco) Act, 1974:

“restricted licence” means a tobacco merchant's licence subject to the condition that the tobacco merchant must not, during the period for which the licence remains in force, sell tobacco products except tobacco products purchased from licensed tobacco merchants:

“retail” connotes a sale to a consumer or an agent for a consumer:

“substantial shareholder” in relation to a body corporate means—

(a) a person who is in a position to control or substantially influence the decisions taken at a general meeting of the body corporate;

or

(b) a person who is a member of a group that is in a position to control or substantially influence decisions taken at a general meeting of the body corporate:

“tobacco merchandizing” includes—

(a) the processing of tobacco for sale;

(b) the packaging of tobacco products for sale;

(c) the storage of tobacco products prior to sale;

(d) the distribution of tobacco products;

(e) the sale or purchase of tobacco products by wholesale or retail:

“tobacco merchant” means a person who sells tobacco products in the course of a business:

“tobacco product” means—

- (a) a cigarette;
- (b) a cigar;
- (c) cigarette or pipe tobacco;
- (d) tobacco prepared for chewing or sucking;
- (e) snuff;
- or
- (f) any other product containing tobacco of a kind prescribed by regulation:

“vending machine” means a device from which a tobacco product can be obtained by the insertion of a coin, banknote or token:

“wholesale” connotes a sale to a tobacco merchant for re-sale.

5. (1) Two persons are associates of each other if—

- (a) they are related corporations for the purpose of the *Companies (South Australia) Code*;
- (b) they have common employees or the employees of one provide services for the other;
- (c) one is a body corporate and the other is a director or substantial shareholder of the body corporate;
- (d) they are in partnership;
- (e) one is an agent of the other;
- (f) they are both trustees or beneficiaries of the same trust or one is a trustee and the other is a beneficiary of the same trust;
- (g) there is an agreement, arrangement or understanding under which—
  - (i) one acts in accordance with the directions, instructions or wishes of the other;
  - or
  - (ii) they act in accordance with a pre-arranged pattern;

Grouping of tobacco merchants.

or

- (h) a chain of associations can (by applying any one or more of the above provisions) be traced between them through another person or other persons.

(2) Subject to this section, if a tobacco merchant is an associate of another tobacco merchant or other tobacco merchants, those tobacco merchants constitute a group of tobacco merchants.

(3) A tobacco merchant that holds a restricted licence will not, while the condition of the licence is observed, be regarded as a member of a group.

(4) The Commissioner may, if satisfied that a member of a group of tobacco merchants will carry on business in substantial independence from

the other member or members of the group, determine that the tobacco merchant will not be regarded as a member of the group.

(5) While a determination is in force under subsection (4), the tobacco merchant will not be regarded as a member of the group.

(6) The Commissioner may, by notice in writing to the tobacco merchant, revoke a determination under subsection (4).

Territorial application of this Act.

6. (1) This Act applies to tobacco merchants—

(a) who carry on business in the State;

or

(b) who carry on business outside the State and in the course of that business dispatch tobacco products to purchasers in the State.

(2) If a tobacco merchant does not carry on business in the State, this Act applies to the merchant as if the sale and dispatch of tobacco products to purchasers in the State constituted the merchant's sole business.

Act to bind the Crown.

7. This Act binds the Crown not only in right of the State but also (so far as the legislative power of the State extends) in all its other capacities.

## PART II LICENCES

### DIVISION I—CONSUMPTION LICENCES

Unlawful consumption of tobacco products.

8. (1) Subject to this section, a person shall not consume a tobacco product unless—

(a) that person holds a consumption licence;

or

(b) the tobacco product was obtained from a licensed tobacco merchant.

Penalty: \$10 000.

(2) This section does not prevent a person from consuming a tobacco product if—

(a) the person obtained the tobacco product, while outside the State, for personal consumption;

or

(b) the person obtained the tobacco product as a gift from a person who is neither a tobacco merchant nor an associate of a tobacco merchant.

(3) Where a person is alleged to have committed an offence against subsection (1) a notice will be sent to the alleged offender offering him or her the opportunity to expiate the offence by payment of a civil penalty of \$200 to the Commissioner within 60 days of the date of the notice.

(4) A prosecution for an offence against subsection (1) must not be commenced if the offence is expiated in accordance with the notice.

(5) The Commissioner has a discretion to recover the civil penalty as a debt instead of proceeding to a prosecution.

(6) A consumer will not be liable both to a civil penalty and a criminal penalty in respect of the same act of consumption and consequently recovery of the civil penalty exonerates the consumer from liability for the criminal penalty and conversely the imposition of a criminal penalty exonerates the consumer from liability for the civil penalty.

9. (1) A consumption licence may be granted for a term of 3 months, 6 months or 12 months. Consumption licences.

(2) The fee for a consumption licence is—

- (a) if granted for a 3 month term—\$40;
- (b) if granted for a 6 month term—\$80;
- (c) if granted for a 12 month term—\$160.

(3) An application for a consumption licence—

- (a) must be made in writing to the Commissioner;
- (b) must contain—

- (i) the applicant's name and address;

and

- (ii) a statement, signed by the applicant, to the effect that the applicant is of or over the age of 16 years;

and

- (c) must be accompanied by the appropriate fee.

(4) If an application for a consumption licence is made in accordance with subsection (3), the Commissioner must (unless the Commissioner has reason to doubt the veracity of the declaration as to the applicant's age) grant a licence to the applicant.

(5) A consumption licence must contain a warning in a form approved by the Minister against the dangers of smoking.

#### DIVISION II—TOBACCO MERCHANTS' LICENCES

10. (1) A tobacco merchant may hold a tobacco merchant's licence but is not obliged to hold such a licence. Tobacco merchant may choose whether to be licensed.

(2) If a tobacco merchant is a member of a group, a tobacco merchant's licence cannot be held by a member of the group independently of the other members of the group but must be held on behalf of all members of the group.

(3) Where a tobacco merchant's licence is held on behalf of a group of tobacco merchants, each member of the group is a licensed tobacco merchant.

11. (1) Tobacco merchants' licences will be of two classes: Classes and terms of licences.

- (a) licences (referred to in this Act as "unrestricted licences") that are not subject to any condition;

and

- (b) licences (referred to in this Act as "restricted licences") that are subject to a condition that the holder of the licence must not,



during the period for which the licence remains in force, sell tobacco products except tobacco products purchased from licensed tobacco merchants.

(2) A restricted licence will not be granted to an applicant for a tobacco merchant's licence unless the applicant applies for such a licence.

(3) If the condition of a restricted licence is not observed—

(a) the holder of the licence is guilty of an offence and liable to a penalty not exceeding \$20 000;

and

(b) the licence fee for each month in which the condition is not observed will be re-assessed by the Commissioner as if the licence were an unrestricted licence.

(4) Subject to this section, a tobacco merchant's licence will be granted for a term of one calendar month.

(5) If a tobacco merchant's licence is granted after the commencement of a calendar month—

(a) the licence will expire at the end of the month;

and

(b) the licence will, if the Commissioner so determines, operate retrospectively from the first day of the month.

(6) The Commissioner may grant a restricted licence on the basis that the licence will be automatically renewed, without further application by the tobacco merchant, up to a total period (not exceeding 12 months) specified in the licence.

(7) A licensed tobacco merchant may surrender the licence to the Commissioner at any time.

Application for tobacco merchant's licence.

12. (1) An application for a tobacco merchant's licence—

(a) must be made in writing to the Commissioner;

(b) must contain the applicant's name and, if the applicant is a member of a group, the names of all tobacco merchants in the group;

(c) must state—

(i) the address or addresses of the premises from which the tobacco merchant carries or proposes to carry on business;

and

(ii) if the tobacco merchant is a member of a group—the address or addresses of premises from which other members of the group carry on business;

(d) must (except in the case of an application for a restricted licence) state—

(i) if the applicant is not a member of a group—the aggregate value of tobacco products (not being tobacco products purchased from a licensed tobacco merchant) sold by the merchant during the relevant period;

and

(ii) if the applicant is a member of a group—the aggregate value of tobacco products (not being tobacco products purchased from a licensed tobacco merchant) sold by the members of the group during the relevant period;

(e) in the case of an application for a restricted licence—must contain—

(i) a declaration that during the period of 2 months preceding the date of the application the applicant has not sold tobacco products other than tobacco products purchased from licensed tobacco merchants;

and

(ii) a declaration that the applicant does not intend to sell tobacco products other than tobacco products purchased from licensed tobacco merchants;

and

(f) must contain any further statements or declarations required by the Commissioner.

(2) If during the relevant period the tobacco merchant sold tobacco products for delivery and consumption outside the State, the application must contain a statement of—

(a) the value of the tobacco products so sold;

and

(b) the names and addresses of the persons to whom those tobacco products were sold.

13. (1) Subject to this section, the fee for a tobacco merchant's licence (not being a restricted licence) is— Licence fees.

(a) if the tobacco merchant is not a member of a group—\$2 plus—

(i) 25 per cent of the aggregate value of tobacco products (not being tobacco products purchased from a licensed tobacco merchant) sold by the merchant to licensed tobacco merchants during the relevant period;

and

(ii) 30 per cent of the aggregate value of tobacco products (not being tobacco products purchased from a licensed tobacco merchant) sold by the merchant otherwise than to licensed tobacco merchants during the relevant period;

(b) if the tobacco merchant is a member of a group—\$2 plus—

(i) 25 per cent of the aggregate value of tobacco products (not being tobacco products purchased from a licensed tobacco merchant) sold by the members of the group to licensed tobacco merchants during the relevant period;

and

- (ii) 30 per cent of the aggregate value of tobacco products (not being tobacco products purchased from a licensed tobacco merchant) sold by the members of the group otherwise than to licensed tobacco merchants during the relevant period.

(2) The fee for a restricted licence is \$2 multiplied by the number of months in the period for which the licence is to be in force or \$10 whichever is the lesser (but this fee is subject to re-assessment if the condition of the licence is not observed).

(3) Licence fees for tobacco merchants' licences will be assessed by the Commissioner.

(4) If an applicant for a tobacco merchant's licence (not being a restricted licence) did not carry on business during the relevant period, or part of the relevant period, the Commissioner may assess a licence fee on the basis of—

- (a) the Commissioner's estimates of the scale of the business that would have been carried on by the applicant during the relevant period or that part of the relevant period if the applicant had then carried on business;

and

- (b) assumptions by the Commissioner as to the nature of that business.

(5) If the information for assessing a licence fee is incomplete, the Commissioner may supply the deficiency by making any estimate or assumption that appears reasonable in the circumstances.

(6) The Commissioner may at any time re-assess a licence fee if it appears that—

- (a) an error was made in the original assessment;

or

- (b) the information, or an estimate or assumption, on which the original assessment was based is erroneous or incomplete.

(7) Where a re-assessment is made under subsection (6)—

- (a) any amount overpaid will (without the necessity of any further appropriation) be refunded;

and

- (b) if the fee is increased, the difference between that fee and the fee as originally assessed may be recovered as a debt from the person to whom the licence was issued or, if that person was a member of a group, from any member or members of the group.

(8) The value of tobacco products sold for delivery and consumption outside the State will be disregarded in assessing licence fees under this section.

(9) If a tobacco merchant deals in tobacco products directly imported by the merchant from outside Australia, then, for the purpose of assessing licence fees, sales of tobacco products by that tobacco merchant will, if the Commissioner so determines, be treated as if made to licensed tobacco merchants (whether actually so made or not).

(10) If the Commissioner determines that this subsection should apply in relation to a particular licensed tobacco merchant then—

(a) sales of tobacco products to that tobacco merchant by any other licensed tobacco merchant will be disregarded in assessing the vendor's licence fee;

but

(b) the purchaser's licence fee will be assessed as if those tobacco products had not been purchased from a licensed tobacco merchant.

14. (1) The Minister may, by notice in the *Gazette*—

(a) set out a basis for valuing tobacco products;

(b) vary or revoke any such notice previously published.

(2) While such a notice is in force, the tobacco products will, for the purpose of assessing licence fees, be valued in accordance with the notice.

Valuation of tobacco products.

### PART III

#### SALE OF TOBACCO PRODUCTS BY UNLICENSED TOBACCO MERCHANTS

15. (1) An unlicensed tobacco merchant shall obtain from every person who purchases a tobacco product by retail from the merchant—

(a) a declaration in Form No. 1 in Schedule 1;

or

(b) a declaration in Form No. 2 in Schedule 1.

Declarations to be obtained from purchasers.

Penalty: \$20 000.

(2) The declaration must be obtained from the purchaser before the purchaser leaves the tobacco merchant's premises or, if the tobacco product is not taken by the purchaser from the premises, before it is dispatched to the purchaser.

(3) An unlicensed tobacco merchant shall, within 7 days after the end of each month, send to the Commissioner—

(a) a return—

(i) showing the quantities of tobacco products of each class sold by the tobacco merchant during the month;

and

(ii) differentiating the quantities referred to above into sub-classes by reference to the brand names of the tobacco products;

and

(b) all declarations obtained by the merchant during the month.

Penalty: \$20 000.

(4) A purchaser of a tobacco product who is requested by an unlicensed tobacco merchant, or a person acting on behalf of an unlicensed tobacco merchant, to sign a declaration in a form prescribed by schedule 1 and who takes the tobacco product from the tobacco merchant's premises without signing such a declaration is guilty of an offence.

Penalty: \$2 000.

Notice to be displayed for the information of prospective purchasers.

16. (1) An unlicensed tobacco merchant shall display a notice or notices prominently in the merchant's premises so as to ensure (as far as reasonably practicable) that prospective purchasers will, before purchasing tobacco products, or selecting tobacco products for purchase, be made aware—

(a) that the tobacco merchant is unlicensed;

(b) that purchasers of tobacco products will be required to sign a declaration under this Act;

and

(c) that the tobacco products cannot be lawfully consumed without a consumption licence.

Penalty: \$20 000.

(2) One such notice must be prominently displayed at or near the main entrance to the merchant's premises so as to be clearly legible by members of the public as they enter the premises.

(3) A notice displayed under this section must conform with any requirements of the regulations as to its form or contents.

(4) This section does not apply to premises situated outside the State.

Notification of address of retail premises.

17. (1) An unlicensed tobacco merchant who carries on business or proposes to carry on business from a particular place of business shall notify the Commissioner in writing of the address of that place of business.

Penalty: \$10 000.

(2) A notification under subsection (1) must be given—

(a) where the business commenced from the relevant place of business before the commencement of this Act—within 30 days after the commencement of this Act;

(b) in any other case—before the merchant commences business from that place of business.

## PART IV

### ADMINISTRATION AND ENFORCEMENT

#### DIVISION I—THE COMMISSIONER

Administration of the Act.

18. The Commissioner is responsible to the Minister for the administration of this Act.

Delegation of the Commissioner's powers.

19. (1) The Commissioner's powers under this Act may be delegated to any person.

(2) In particular, the power to grant consumption licences may be delegated.

(3) A delegation under this section—

(a) will be subject to any conditions contained in the instrument of delegation;

(b) will not derogate from the Commissioner's power to act personally in any matter;

and

(c) will be revocable at will.

DIVISION II—REVIEW OF, AND APPEALS AGAINST, THE COMMISSIONER'S DECISIONS

20. (1) A person who is dissatisfied with a decision of the Commissioner under this Act may apply to the Commissioner for a review of the decision. Reviews.

(2) An application for review—

(a) must be made within one month after the applicant received notice of the decision to which the application relates;

and

(b) must set out in detail the grounds on which the applicant seeks the review.

(3) Where an application is made under subsection (1), the Commissioner must review the decision to which the application relates.

(4) On a review the Commissioner may—

(a) confirm or vary the decision under review;

or

(b) quash the decision and substitute for it a decision that should, in the Commissioner's opinion, have been made in the first instance.

(5) The Commissioner must inform the applicant in writing of the result of the review.

21. (1) There will be an appellate Tribunal for the purposes of this Act. Appeals.

(2) The Senior Judge may appoint one or more District Court Judges to be members of the Tribunal.

(3) The Tribunal will be constituted of a single judge for the purpose of hearing and determining an appeal and, as so constituted, the Tribunal may hear and determine separate appeals simultaneously.

(4) There will be a Registrar of the Tribunal.

(5) A person who remains dissatisfied with a decision of the Commissioner after a review or who is dissatisfied with a decision taken by the Commissioner on the review may appeal to the Tribunal against the decision.

(6) An appeal will be commenced by lodging notice of the appeal, setting out in detail the grounds of the appeal, with the Registrar.

(7) An appeal must be commenced within one month after the appellant received notice of the Commissioner's decision on the review or such longer period as may be allowed by the Tribunal.

(8) The Tribunal may, after considering any relevant evidence and submissions that the appellant and the Commissioner desire to place before it—

- (a) confirm or vary the decision under appeal;
- (b) quash the decision and substitute its own decision;
- (c) give any incidental or ancillary directions.

#### DIVISION III—POWERS OF INSPECTORS

Powers of  
inspector.

22. (1) An inspector may—

- (a) enter premises used for tobacco merchandizing or in which records relating to tobacco merchandizing are kept;
- (b) inspect tobacco products on the premises;
- (c) require any person on the premises to produce records relating to tobacco merchandizing for inspection by the inspector;
- (d) if any such record is not a documentary record in the English language—require any person to produce for the inspector a written statement in the English language of the contents of the record;
- (e) put to any person on the premises questions relating to tobacco merchandizing.

(2) An inspector may not use force to enter premises under subsection (1) (a) unless—

- (a) the inspector is authorized to break into the premises by warrant of a justice;
- or
- (b) the inspector has reason to suspect that urgent action is required in order to prevent destruction of evidence of an offence against this Act.

(3) A justice may issue a warrant authorizing an inspector to break into premises if satisfied by an affidavit or other sworn evidence that reasonable grounds for issuing the warrant exist.

(4) An inspector may retain records produced under this section for so long as is necessary to inspect and make copies of them.

(5) If an inspector has reasonable grounds to suspect that a tobacco merchant has committed an offence against this Act, the inspector may seize all tobacco products—

- (a) on or adjacent to the merchant's premises;
- or
- (b) apparently in the merchant's possession for the purpose of sale.

(6) Tobacco products seized under this section will be returned to the tobacco merchant if—

- (a) the Commissioner determines that they should be so returned;
- (b) a prosecution for the suspected offence or some other offence against this Act is not commenced against the tobacco merchant within one month of the date of seizure;

(c) such a prosecution is commenced within one month of the date of seizure but—

(i) the tobacco merchant is acquitted;

(ii) the prosecution is withdrawn or lapses;

or

(iii) the court determines, on the application of the tobacco merchant, that the circumstances of the offence are trifling and do not justify the forfeiture of the tobacco products;

or

(d) the Supreme Court directs that the tobacco products be returned.

(7) The Supreme Court may direct the return of tobacco products seized under subsection (5) if satisfied on the application of the tobacco merchant that proper grounds for the seizure of the tobacco products did not exist.

(8) If an inspector has reasonable grounds to suspect that a person has consumed, or intends to consume, a tobacco product in contravention of this Act, an inspector may put questions to that person for the purpose of ascertaining—

(a) the name and address of the person;

(b) whether the person is the holder of a consumption licence;

(c) if the person claims to be the holder of such a licence—the number of the licence;

(d) the nature and quantity of any tobacco products in the person's possession;

and

(e) the name and address of the tobacco merchant or tobacco merchants from which those tobacco products were obtained.

(9) A person who—

(a) hinders an inspector in the exercise of powers under this section:

(b) fails to answer a question by an inspector to the best of his or her knowledge, information or belief;

or

(c) fails without reasonable excuse to comply with a requirement made by an inspector under this section,

is guilty of an offence.

Penalty: \$20 000.

(10) A person may not decline on grounds of self-incrimination to answer a question put by an inspector under this section but the answer to any such question will not be admissible except—

(a) in civil proceedings;

or

(b) in proceedings for an offence against this Act.



## DIVISION IV—MISCELLANEOUS

Immunity from  
civil liability for  
the Crown and  
officers.

**23. If an officer—**

(a) acts honestly in the exercise of powers conferred by this Act;

or

(b) acts in the honest but mistaken belief that the act is authorized by this Act,

no civil liability attaches to the Crown or the officer in respect of the act.

Secrecy.

**24. An officer shall not divulge or communicate information obtained in, or in connection with, the administration of this Act, except—**

(a) with the consent of the person from whom the information was obtained;

(b) in connection with the administration of this Act;

(c) to—

(i) the Commonwealth Commissioner of Taxation;

or

(ii) an officer of this or another State, or of a Territory, employed in the administration of laws relating to taxation;

(d) to the Commissioner for Corporate Affairs;

or

(e) for the purposes of legal proceedings.

## PART V

## MISCELLANEOUS

Commissioner  
may requisition  
information.

**25. (1) The Commissioner may, by instrument in writing, require any person who is or has been engaged (whether as a principal, agent or employee) in a business consisting of or related to tobacco merchandizing to furnish the Commissioner, within a period specified in the instrument, with a return containing the particulars of dealings in tobacco products referred to in the instrument.**

(2) A person who fails, without reasonable excuse, to comply with a requirement under subsection (1) is guilty of an offence.

Penalty: \$20 000.

Commissioner  
may require  
verification of  
information.

**26. (1) The Commissioner may require any person by whom an application, declaration or return has been or is to be made under this Act to verify information contained in it by statutory declaration.**

(2) A person who fails, without reasonable excuse, to comply with a requirement under subsection (1) is guilty of an offence.

Penalty: \$20 000.

Keeping of  
Records.

**27. (1) Subject to subsection (2), a tobacco merchant—**

(a) shall keep records containing prescribed particulars of the merchant's dealings in tobacco products;

and

(b) shall preserve any such record for at least 5 years after the date on which the last entry was made in it.

Penalty: \$10 000.

(2) The preservation of a record is not required under this section if the Commissioner notifies the tobacco merchant to that effect.

28. (1) A person who makes a false or misleading statement in an application, declaration or return under this Act is guilty of an offence. False applications, declarations and returns.

Penalty: \$50 000.

(2) It is a defence to a charge of an offence under subsection (1) to prove that the defendant had no intention to mislead.

29. A person who is not a licensed tobacco merchant shall not hold himself or herself out as a licensed tobacco merchant. Unlawful holding out as licensed merchant.

Penalty: \$50 000.

30. A licensed tobacco merchant shall endorse or cause to be endorsed on every invoice issued by the merchant in relation to the sale of tobacco products by wholesale: Endorsement to be made on wholesale invoices.

SOLD BY LICENSED TOBACCO MERCHANT—LICENCE  
No. *(here insert the number of the licence)*

Penalty: \$10 000.

31. (1) The offences constituted by this Act are summary offences. Offences.

(2) A prosecution for an offence against this Act may be commenced within five years after the day on which the offence is alleged to have been committed.

(3) If a body corporate is guilty of an offence against this Act—

(a) each director of the body corporate;

(b) each agent of the body corporate (not being one of its employees) who was involved in the circumstances of the offence;

and

(c) each manager of the body corporate or any aspect of its business who was involved in the circumstances of the offence,

is guilty of an offence and is liable to the same penalty as is prescribed for the principal offence unless it is proved that the director, agent or manager could not, by the exercise of reasonable diligence, have prevented the commission of the offence by the body corporate.

32. (1) It shall be presumed, in the absence of proof to the contrary, that the occupier of the premises in which a vending machine is situated is the vendor of the tobacco products dispensed by the machine. Evidentiary provisions.

(2) In proceedings for an offence against this Act—

(a) an allegation in the complaint that a person named in the complaint was, at a specified time, an inspector;

(b) an allegation in the complaint that a tobacco merchant was, or was not, at a specified time, the holder of a tobacco merchant's licence,

will be accepted as proved in the absence of proof to the contrary.

Regulations

33. (1) The Governor may make such regulations as are contemplated by this Act or as are necessary or expedient for the purposes of this Act.

(2) Without limiting the generality of subsection (1), the regulations—

(a) may require tobacco merchants to furnish returns relating to stocks of, or dealings in, tobacco products;

(b) may require that tobacco products sold by retail by unlicensed tobacco merchants bear distinctive markings, or be enclosed in packages or wrappers bearing distinctive markings, designed to alert potential consumers into whose hands they may fall of the illegality of consuming the products without a consumption licence;

(c) grant exemptions from this Act, or any specified provisions of this Act in relation to—

(i) a specified class of tobacco products;

(ii) a specified person or class of persons;

or

(iii) a specified transaction or class of transactions;

(d) may impose a penalty (not exceeding \$2 000) for breach of a regulation.

(3) This Act may be amended by regulation for the purpose of altering licence fees.

(4) If a regulation made under subsection (3) is disallowed, the provision affected by the amendment reverts to the form in which it existed immediately before the amendment.

SCHEDULE 1

(Section )

Form No. 1

1. I ..... (here insert the name of the purchaser) of ..... (here insert the address of the purchaser) acknowledge that I have purchased from ..... (here insert the name of the tobacco merchant) the following tobacco products ..... (here state the nature (including the brand names) and quantities of tobacco products purchased).

2. I declare that I am the holder of consumption licence No. .... (here insert the number of the consumption licence)

..... (Signature)

<sup>1</sup> Where the purchaser acts as an agent for the consumer, substitute for this paragraph the following:

2. In purchasing these tobacco products I acted as agent for ..... (here insert the name of the principal) of ..... (here insert the address of the principal).

3. I declare that my principal is the holder of consumption licence No. .... (here insert the number of the principal's consumption licence).

Form No. 2

1. I ..... (here insert the name of the purchaser) of ..... (here insert the address of the purchaser) acknowledge that I have purchased from ..... (here insert the name of the tobacco merchant) the following tobacco products ..... (here state the nature (including the brand names) and quantities of tobacco products purchased).

2. I understand that South Australian law prohibits me from consuming these tobacco products without a consumption licence.

3. I undertake that, if I or any person acting with my consent consumes these tobacco products contrary to the Tobacco Products (Licensing) Act, 1986, I will pay to the State of South Australia the sum of \$200 by way of a civil penalty.

..... (Signature)

<sup>1</sup> Where the purchaser acts as agent for the consumer, substitute for paragraphs 2 and 3 the following paragraphs:

2. In purchasing these tobacco products I acted as agent for ..... (here insert the name of the principal) of ..... (here insert the address of the principal).

3. I understand that South Australian law prohibits consumption of these tobacco products without a consumption licence under the Tobacco Products (Licensing) Act, 1986.

4. I undertake that if my principal or I, or any person acting with the consent of either of us, consumes these tobacco products contrary to the Tobacco Products (Licensing) Act, 1986, I will pay to the State of South Australia the sum of \$200 by way of a civil penalty.

## SCHEDULE 2

## TRANSITIONAL PROVISIONS

1. A licence in force under the repealed Act immediately before the commencement of this Act continues in force (subject to surrender under this Act) as a tobacco merchant's licence under this Act until the end of the period for which it was granted.
2. An annual licence under the repealed Act to which Clause 1 applies becomes, on the commencement of this Act, a restricted licence.
3. Tobacco products obtained from a tobacco merchant licensed under the repealed Act will be taken, for the purposes of this Act, to have been obtained from a tobacco merchant licensed under this Act.

In the name and on behalf of Her Majesty, I hereby assent to this Bill.

D. B. DUNSTAN, Governor