Government Bill

As reported from the Foreign Affairs, Defence and Trade Committee

Commentary

Recommendation

The Foreign Affairs, Defence and Trade Committee has examined the Outer Space and High-altitude Activities Bill and recommends that it be passed with the amendments shown.

Introduction

Space and high altitude activities create many opportunities, but they also present risks for national security, public safety, and the environment. With an aerospace company about to launch objects into space from New Zealand, a new law is needed to manage these risks, and to enable New Zealand to meet its international obligations.

The Outer Space and High-altitude Activities Bill would establish a regulatory regime to govern space launches from New Zealand and by New Zealand nationals operating overseas. It would cover launch vehicles, and payloads such as satellites. It would also provide a legal framework for high-altitude activities that originate from New Zealand.

The bill seeks to:

- facilitate the development of a New Zealand space industry and ensure its safe and secure operation
- implement certain international obligations that New Zealand has concerning space activities and space technology
- manage any potential or actual liability that may arise from the space industry
- establish a system for the regulation of space activities and certain high-altitude activities

• preserve New Zealand's national security and national interests.

This commentary covers the main changes we recommend to the bill. It does not discuss minor or technical changes.

Commencement

We recommend amending the date on which this legislation would come into force, from 3 to 6 months after the date on which it received the Royal assent. This would allow more time to develop the necessary regulations.

New Zealand's international obligations concerning the peaceful use of outer space

New Zealand is committed to space activities for peaceful purposes through its existing law and international obligations. We would like to reinforce this commitment by referring more explicitly to the particular international obligations that New Zealand is required to implement.

We recommend inserting clause 3(ba) to list the main obligations in the Outer Space Treaty about not:

- placing any objects carrying nuclear weapons or weapons of mass destruction anywhere in outer space
- establishing military bases, installations, or fortifications on celestial bodies (natural bodies located outside of the Earth's atmosphere, for example the sun, moon, and planets)
- testing any type of weapons or conduct manoeuvres on celestial bodies.

Definitions of controlled airspace, high altitude, and high-altitude payload

We would like the bill to be clear about the altitude above which a vehicle in the air is considered to be a high-altitude vehicle. This would ensure that people cannot avoid the regime. Therefore, we recommend some changes to the definitions in clause 4, which we explain below.

For consistency, we consider it important to avoid having a different definition of "controlled airspace" than is applied under the Civil Aviation Act 1990. Therefore, we recommend deleting the definition of controlled airspace in clause 4 of the bill as introduced.

We recommend defining "high altitude" in clause 4 to mean an altitude that is above the highest upper limit of controlled airspace under the Civil Aviation Act 1990. As at the commencement of this Act this was flight level 600. This definition would main-

¹ Flight level 600 is the vertical altitude, at standard pressure, of 60,000 feet. This is set by the Civil Aviation Authority of New Zealand.

tain consistency with the Civil Aviation Act if the upper level of controlled air space under that Act was increased.

As introduced, the bill has a single definition of "payload". It applies both to a payload intended to be launched or carried into outer space, and a payload intended to be placed into high altitude. We consider that providing separate definitions of "payload" and "high-altitude payload" would be clearer.

Accordingly, we recommend including in clause 4 a definition of "high-altitude payload". Subject to any regulations made under clause 88(1)(13), this would mean an object carried or placed, or intended to be carried or placed, at high altitude. The object would include components of a high-altitude vehicle specifically designed or adapted for the object, and a load to be carried for testing purposes, or otherwise, on a non-profit basis.

Definitions of launch, launch facility, and launch vehicle

We recommend amending the definition of "launch" so that it is clear that the term applies to high-altitude vehicles, such as balloons, as well as to launches into outer space. The definition would continue to apply to attempted launches, as in the bill as introduced.

We also recommend changes to the definitions of "launch facility" and "launch vehicle". Our proposed change to the launch vehicle definition includes explicit reference to vehicles intended to reach outer space, as well as to vehicles intended to carry or support the launch of a payload. We believe this definition would be clearer.

Definition of licensee

We recommend defining a "licensee" as the person who is the sole holder of the licence, or all of the holders of the licence. The definition would apply for a launch licence, an overseas launch licence, a facility licence, or a high-altitude licence. This would make it clear that there can be more than one licensee, as in the case of a joint venture.

Definition of permit holder

We recommend including a definition of "permit holder" to mean the person who is the sole holder of a payload permit or an overseas payload permit, or all of the holders, as the case may be. Like the definition of "licensee", this would make it clear that there can be more than one permit holder.

Scope of the prohibition on launch activities

We recommend amending clause 7 to extend the launch activities that would be prohibited without a licence. We propose that they include a launch vehicle launched from a vehicle in the air that was launched from New Zealand.

When launch licence may be granted

Clause 9 of the bill as introduced refers to the factors that the Minister may take into account when considering whether to grant a launch licence. These factors include the criteria under clause 53 to determine whether a person is a fit and proper person.

We recommend reformulating this test. Rather than requiring the Minister to be satisfied that a person is fit and proper, we propose that the Minister could decline a licence if not satisfied that these conditions are met. To do this, we recommend inserting clause 9(2)(b), with corresponding changes in clauses 25(2)(b), 40(2)(b), and 48(2)(b).

We believe this would reduce the regulatory burden and associated compliance costs, which would in time be passed on as a cost to industry. We are aware of the need to ensure that New Zealand's regulatory regime keeps compliance costs for industry as low as possible, while maintaining an internationally credible regime. This would strengthen New Zealand's competitive advantage as a location for space activities.

All reasonable steps to be taken to manage risks to public safety

In clause 9(1)(c), we recommend adding the words "and will continue to take", so that it reads "the applicant has taken, and will continue to take, all reasonable steps to manage risks to public safety". This would make it clear that the Minister needs to consider the entire launch operation, not just the steps the applicant has taken at the time of the application.

National interest grounds for declining a licence or permit

In deciding whether to decline a licence or permit on national interest grounds, the Minister would need to consider the benefits of the activity against the risks it might pose to other national interests.

We recommend inserting clause 9(2A) to list the matters the Minister may have regard to in considering whether to decline to grant a licence if not satisfied that a launch under the licence would be in the national interest. These matters include:

- economic or other benefits to New Zealand of the proposed launch
- any risks to national security, public safety, international relations, or other national interests
- the extent to which the risks can be mitigated by licence or permit conditions
- any other matters that the Minister considers relevant.

We recommend that these same matters be inserted in new clauses 17(2A), 25(2A), 33(2A), 40(2A), and 48(2A).

Facility licence needed if launch facility specified in licence

We recommend inserting new clause 10(1)(d)(ia) to provide that, if a launch facility is specified in the launch licence, the licensee must have, or be satisfied that a person has, a facility licence for the launch facility.

Mitigation of orbital debris

The proliferation of orbital debris is an area of considerable focus internationally. Its mitigation is important for the development of a responsible and sustainable space industry.

Therefore, we propose requiring the Minister to be satisfied, before granting a launch licence, that the applicant has an orbital debris mitigation plan that meets any prescribed requirements. We recommend inserting clauses 9(ca), 17(aa), 25(ca), and 33(aa) to this effect.

This would make the orbital debris requirements explicit, and allow the Minister to decline a licence or permit application if not satisfied that an applicant has an adequate orbital debris mitigation plan.

Organisations with which licensee must consult

Clause 10(c) specifies the organisations a licensee must consult. We recommend amending it to require the licensee also to consult the Civil Aviation Authority about aviation safety, including the need for danger zones, restricted zones, and notices to airmen.

Adding the Civil Aviation Authority to the list would make the requirement explicit. We also recommend spelling out more clearly the purpose of the consultation requirements

Issue of certificate where activity poses significant risk to national security

Clause 56(3) would allow the Prime Minister to issue a certificate that the activity, or proposed activity, poses a significant risk to national security.

We recommend inserting new clause 56(3A)(a) to require the Prime Minister to inform the licence or permit applicant of the reasons for the decision, except where this would involve a disclosure of information that would be likely to prejudice the security or defence of New Zealand or the Government's international relations. We consider it fair to inform an applicant of the reasons for a decision to issue a certificate.

Under new clause 56(3A)(b) the Prime Minister must also inform the applicant of the right, under clause 57, to seek a review by the Inspector-General of Intelligence and Security.

Conduct of launch and operations

We recommend amending clause 10(1)(g)(v) to add "potentially harmful". This would mean that a licensee must comply with conditions imposed by the Minister to avoid potentially harmful interference with the activities of others in the peaceful exploration and use of outer space.

This wording is more specific about the type of interference, and also reflects the language of the Outer Space Treaty, which refers to "potentially harmful interference".

Payload permits

Clause 15 would prohibit a person from procuring the launch of a payload that is intended to reach outer space unless the person has a payload permit. Our proposed additional clauses 15(2A) and (2B) would make it clear that, while a payload permit is needed "at the time of the launch", a launch of a payload may be arranged in advance of a permit being obtained.

Similarly, our proposed amendment to clause 31(2) would provide that a New Zealand national must not procure the launch of a payload unless that person has an overseas payload permit at the time of the launch.

Power to inspect a high-altitude payload

We recommend amending clause 61 to provide for the powers of an enforcement officer to be exercised in regard to a high-altitude payload.

The nature of a payload is of interest, and referring specifically to high-altitude payloads in this clause would enable an enforcement officer to investigate a particular payload further.

Providing for protection of sensitive space technology by declaring a debris protection area

Part 3 of the bill deals with enforcement and other matters, and is needed to give effect to New Zealand's obligations under the Technology Safeguards Agreement (TSA) between New Zealand and the United States of America. This agreement deals with technology safeguards associated with US participation in space launches from New Zealand.

We recommend renaming subpart 2 of Part 3 to "Protection of sensitive space technology". This new heading would more accurately reflect what the subpart is about, and the amendments we recommend to clauses 64 and 65. We recommend including clause 64 in subpart 2 of Part 3, because it also relates to the protection of sensitive technology.

Segregated areas and areas set aside

We recommend renaming clause 64 from "Security areas and security enhanced areas" to "Segregated areas and areas set aside". We also propose amending clause 64, dealing with segregated areas, to use terminology that matches that used in the TSA. This would clarify the intent and reasons for the provisions.

Debris protection area

The provisions in clause 65 provide for the protection of sensitive US technology, including launch vehicles, spacecraft, and related equipment.

We recommend amending clause 65 to replace the reference in the heading from "debris recovery area" to "debris protection area". This is because the term "debris

recovery area" has a very specific meaning under the TSA. The provision would be applied to sites where launch failures or terminations occur.

We also recommend amending clause 65(1) to provide that the Minister may only declare a debris protection area if satisfied that doing so is necessary to comply with any international agreement relating to the protection of space technology. This amendment would narrow the scope of the clause and make it clearer in what circumstances a debris protection area may be declared. It would also make it clear that the bill would not prevent the public or media from viewing or taking photographs of space launches or reporting outside the debris protection area. However, under new clause 65(3), a person would need the permission of an enforcement officer or other authorised person to take any photograph, or record in any way an image of a launch vehicle, payload, or related equipment or debris, in a debris protection area.

We recommend inserting clause 65(4) to clarify that nothing in clause 65(3), concerning the recording of images or taking of samples from a debris protection site, applies to any person who is exercising a statutory function by conducting an investigation into an accident involving a launch.

Enforcement and offences in relation to debris protection area

Our proposed new clause 65(5) would provide for an enforcement officer to order a person to leave a debris protection area if the officer has reasonable grounds to believe that the person is contravening clause 65(3). Under clause 65(6) reasonable force could be used to remove a person who fails to follow an order to leave. Clause 65(7) would provide for a person who persists in not complying to be detained by an enforcement officer. Clause 65(8) would provide for the person detained to be delivered to a constable.

We recommend amending clause 76(1) to provide that a person who contravenes clause 65(3) commits an offence. Our amendments to clause 76(2) would provide that a person commits an offence if they fail or refuse to leave a debris protection area immediately after having been ordered to do so under clause 65(5).

We recommend inserting clause 76(3) to provide that a person who commits an offence against subsections (1) or (2) is liable on conviction to imprisonment for a term not exceeding 3 months or to a fine not exceeding \$2,000, or both.

Infringement offences

We recommend amending clause 78(2) to provide that a person who fails, without reasonable excuse, to display an identity card when in a segregated area or an area specially set aside is liable to an infringement fee of \$1,000 or a fine imposed by a court not exceeding \$2,000.

Similarly, our amendments to clause 79(3) would mean that a person who provides false or misleading information to an enforcement officer is liable to an infringement fee of \$1,000 or a fine imposed by a court not exceeding \$2,000.

Sharing of information with agencies

We recommend inserting clause 85A to provide for the sharing of information with the eight agencies listed, and any other agency in or outside New Zealand that holds information relating to activities to which the legislation would apply.

This would allow the Minister and the agencies to share information that is relevant to the performance of the agencies' respective functions relating to outer space and high-altitude activities.

Breadth of regulation-making powers and safeguards

The regulation-making powers in the bill as introduced are intentionally broad. This is designed to provide flexibility for regulations to deal with rapidly evolving technologies and applications.

The Regulations Review Committee has written to us expressing concern about the breadth of the regulation-making powers in clause 88 of the bill. It suggests some additional safeguards.

We have considered the committee's advice, and recommend adding to clause 88(1)(5) a non-exhaustive list of conditions that might be required for licences and permits. Such conditions may include requirements for:

- safety systems or practices
- security, including physical and information security
- the reporting of accidents and incidents
- obtaining advice, clearance, or any other matter or authority in relation to the re-entry of space objects from outer space or for the avoidance of collisions of space objects in outer space
- the collection and dissemination of data obtained by remote sensing
- the provision of information about ground stations to be used.

We consider that including the activities intended to be regulated would alleviate the concerns of the Regulations Review Committee, and minimise the risk of judicial review

We also recommend removing the proposed regulation-making power in clause 88(17) which would authorise regulations to implement the Convention on Registration of Objects Launched into Outer Space 1975. This is because all of the obligations in the convention are imposed on the Government and can be implemented administratively.

We also recommend deleting clause 88(20) to remove provision for different levies for different classes of licensees or permit holders, or on any other differential basis. We recommend replacing this clause with a more general provision, in new clause 88(1A), allowing all regulations made under clause 88 to apply differently to different classes of licences and permits.

We recommend amending clause 88(25), which relates to exemptions from fees and levies, to require exemptions to be consistent with the purposes of the Act.

As outlined above, new clause 88(1A) would clarify that regulations made under this section may provide differently for different types of licence, permit, launch vehicle, payload, launch facility, high-altitude vehicle, high-altitude payload, or on any other differential basis.

We recommend inserting new clause 88A to describe what may be incorporated by reference in regulations made by the Governor-General.

Changes to Schedule 1

Schedule 1 of the bill provides for transitional, savings, and related provisions. We recommend amending clause 3 to provide for a 6-month transition period for payloads launched under the Rocket Lab agreement.

We recommend inserting clause 5A to enable the Minister, in issuing a high-altitude licence on or after the commencement date, to take into account any action or process undertaken before the commencement date if they substantially complied with the provisions of this legislation. This would ensure that licence applications from existing operators in high altitude could be dealt with quickly when the Act came into force.

Appendix

Committee process

The Outer Space and High-altitude Activities Bill was referred to the committee on 18 October 2016. The closing date for submissions was 1 December 2016. We received and considered 11 submissions from interested groups and individuals. We heard oral evidence from three submitters at hearings in Wellington.

We received advice from the Ministry of Business, Innovation and Employment. The Regulations Review Committee reported to us on the powers contained in clause 88.

Committee membership

Todd Muller (Chairperson)

Hon Jacqui Dean

Hon Jo Goodhew

Dr Kennedy Graham

Hon Annette King

Hon David Parker

Dr Shane Reti

Jami-Lee Ross

Fletcher Tabuteau

Lindsay Tisch

Gareth Hughes replaced Dr Kennedy Graham for this item of business.

Key to symbols used in reprinted bill

As reported from a select committee

text inserted unanimously text deleted unanimously

Hon Simon Bridges

Outer Space and High-altitude Activities Bill

Government Bill

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The I	Parlian	nent of New Zealand enacts as follows:	
1	Title	Act is the Outer Space and High-altitude Activities Act 2016 .	
	11115 7	Act is the Outer Space and High-attitude Activities Act 2016.	
2		mencement	
		Act comes into force on the day that is 3–6 months after the date of the receives the Royal assent.	ite on which
		Part 1	
		Preliminary provisions	
3	Purp	ose	
	The p	urpose of this Act is to—	
	(a)	facilitate the development of a space industry and provide and secure operation:	for its safe
	(b)	implement certain international obligations of New Zealand space activities and space technology:	d relating to
	<u>(ba)</u>	without limiting paragraph (b) , implement the obligations Space Treaty not to—	in the Outer
		(i) place in orbit around the Earth any objects carry weapons or weapons of mass destruction, install such celestial bodies, or station such weapons in outer so other manner:	weapons on

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	<u>(ii)</u>	establish military bases, installations, or fortifications on celestial bodies:	
	<u>(iii)</u>	test any type of weapons or conduct manoeuvres on celestial bodies:	
(c)	mana dustr	age any potential or actual liability that may arise from the space in- y:	5
(d)		lish a system for the regulation of space activities and certain high- de activities:	
(e)	prese	erve New Zealand's national security and national interests.	
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In th	is Act,	unless the context otherwise requires,—	
accio	lent in	cludes a launch failure	
aircı	aft has	s the same meaning as in section 2 of the Civil Aviation Act 1990	
1966	, that i	ans an airport, as defined by section 2 of the Airport Authorities Act s operated by an airport authority or airport company under that Act akes identified airport activities within the meaning of that Act	15
		tive means the chief executive of the department of State that, with y of the Prime Minister, is responsible for the administration of this	
		f Civil Aviation means the Director of Civil Aviation appointed on 72I of the Civil Aviation Act 1990	20
		airspace means controlled airspace as designated in rules made on 29A of the Civil Aviation Act 1990	
<u>enfo</u>	rceme	nt officer means a person appointed under section 58	
facil	ity lice	nce means a licence granted under subpart 5 of Part 2	25
_		, if defined in rules made under the Civil Aviation Act 1990, has the ven to it in those rules	
mear	ns a fac	ation, subject to any regulations made under section 88(1)(12) , cility or place in New Zealand in which equipment is used to track ticate with a launch vehicle or payload that is licensed under this	30
<u>(a)</u>	<u>a lau</u>	nch vehicle or payload that is licensed under this Act; or	
<u>(b)</u>	a hig	h-altitude vehicle that is licensed under this Act; or	
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<u>high</u>	altitu	de means an altitude above the higher of—	
<u>(a)</u>	fligh	t level 600; and	

<u>(b)</u>	the highest upper limit of controlled airspace under the Civil Aviation Act 1990	
high	-altitude licence means a licence granted under subpart 6 of Part 2	
	-altitude payload, subject to any regulations made under section	5
<u>(a)</u>	means an object that is carried or placed, or is intended to be carried or placed, at high altitude; and	
<u>(b)</u>	includes components of a high-altitude vehicle that are specifically designed or adapted for the object (but does not otherwise include a high-altitude vehicle or any of its component parts): and	10
<u>(c)</u>	includes a load to be carried for testing purposes or otherwise on a non- profit basis	
88(1	-altitude vehicle , subject to any regulations made under section (1)(13), means an aircraft or any other vehicle that travels, is intended to el, or is capable of travelling above controlled airspace to high altitude	15
intel	ligence and security agency means—	
(a)	the New Zealand Security Intelligence Service:	
(b)	the Government Communications Security Bureau	
Inter	rnational Radio Regulations means the Radio Regulations annexed to the rnational Telecommunications Convention, done at Geneva in 1992; and idea any amendment to or replacement of the regulations	20
laun	ch-includes an attempted launch	
<u>(a)</u>	means—	
	(i) causing to take off or depart; or	
	(ii) releasing; and	25
<u>(b)</u>	includes an attempted launch	
laun	ch facility, subject to any regulations made under section 88(1)(12),—	
(a)	means a facility (whether fixed or mobile) or place from which it is intended to launch a launch vehicle; and	
(b)	includes all other facilities that are necessary to launch a launch vehicle from the facility or place; but	30
(e)	does not include an airport	
laun	ch licence means a licence granted under subpart 1 of Part 2	
laun meai	ch vehicle, subject to any regulations made under section 88(1)(11), ns—	35
(a)	a vehicle that carries or is capable of carrying a payload; or	
<u>(a)</u>	a vehicle, the whole or any part of which—	
	(i) reaches, or is intended to reach, outer space; or	

(ii) carries or supports the launch of, or is intended to carry or support the launch of, a payload; or

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(b) any component part of the a vehicle described in paragraph (a)

Liability Convention means the Convention on International Liability for Damage Caused by Space Objects done at London, Moscow, and Washington on 29 March 1972

licensee means—

- (a) in relation to a launch licence, the person who is the sole holder of the launch licence or all of the holders of the launch licence, as the case may be:
- (b) in relation to an overseas launch licence, the person who is the sole holder of the overseas launch licence or all of the holders of the overseas launch licence, as the case may be:
- (c) in relation to a facility licence, the person who is the sole holder of the facility licence or all of the holders of the facility licence, as the case may be:
- (d) in relation to a high-altitude licence, the person who is the sole holder of the high-altitude licence or all of the holders of the high-altitude licence, as the case may be

Minister means the Minister of the Crown who, under the authority of any warrant or with the authority of the Prime Minister, is for the time being responsible for the administration of this Act

New Zealand national means—

- (a) a New Zealand citizen or permanent resident of New Zealand:
- (b) a body corporate established by or under the law of New Zealand

Outer Space Treaty means the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, Including the Moon and Other Celestial Bodies done at London, Moscow, and Washington on 27 January 1967

overseas launch licence means a licence granted under subpart 3 of Part 2 overseas payload permit means a permit granted under subpart 4 of Part 2 payload, subject to any regulations made under section 88(1)(11),—

- (a) means an object that a person intends to place is carried or placed, or is intended to be carried or placed, in outer space by means of a launch vehicle or, as the case may be, to place above controlled airspace by means of a high-altitude vehicle; and
- (b) includes components of a launch vehicle or high-altitude vehicle that are specifically designed or adapted for the object (but does not otherwise include a launch vehicle or high-altitude vehicle or any of its component parts); and

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(c)	includes a load to be carried for testing purposes or otherwise on a non-
	profit basis

payload permit means a permit granted under subpart 2 of Part 2 permit holder means—

- (a) in relation to a payload permit, the person who is the sole holder of the payload permit or all of the holders of the payload permit, as the case may be:
- (b) in relation to an overseas payload permit, the person who is the sole holder of the overseas payload permit or all of the holders of the overseas payload permit, as the case may be

Registration Convention means the Convention on Registration of Objects Launched into Outer Space done at New York on 14 January 1975

related equipment, in relation to a launch vehicle, <u>payload</u>, high-altitude vehicle, <u>or payload</u>, <u>or high-altitude payload</u> means support equipment, ancillary items, components, and spare parts required to carry out the launch or other activities

security Ministers means—

- (a) the Minister in charge of responsible for the New Zealand Security Intelligence Service; and
- (b) the Minister responsible for the Government Communications Security 20 Bureau

space object, subject to any regulations made under **section 88(1)(11)**, means—

- (a) a launch vehicle that is launched, or is intended to be launched, into outer space; or
- (b) a payload that is carried or launched, or intended to be carried or launched, by a launch vehicle into outer space; or
- (c) the launch vehicle and the payload (if any) carried by the launch vehicle; or
- (d) any component part of the launch vehicle or payload, even if— 30
 - (i) the part does not reach, or is not intended to reach, outer space; or
 - (ii) the part results from the separation of a payload or payloads from a launch vehicle after launch

technical data—

- (a) means information—
 - in any form, including oral information, blueprints, drawings, photographs, video materials, plans, instructions, computer software, and documents; and

	(b)	(ii) that is required for the design, engineering, development, production, processing, manufacture, use, operation, overhaul, repair, maintenance, modification, enhancement, or modernisation of launch vehicles—or payloads, payloads, high-altitude vehicles, high-altitude payloads, or related equipment; but does not include publicly available information—	5
5	Trans	sitional, savings, and related provisions	
		ransitional, savings, and related provisions (if any) set out in Schedule 1 effect according to their terms.	
6	Act b	oinds the Crown	10
(1)	Subje	ect to subsection (2) , this Act binds the Crown.	
(2)	lation	pt as otherwise expressly provided in this Act or any other Act, or in regular made under this Act, nothing in this Act or in regulations made under act applies to the New Zealand Defence Force.	
		Part 2	15
		Licences and permits	
		Subpart 1—Launch licences	
7	A per land,-suppo	rson must not, launch a launch vehicle from a launch facility in New Zealaunch a launch vehicle that is intended to reach outer space or to carry or or the launch of a payload that is intended to reach outer space or from a le in the air that was launched from New Zealand, unless the person has a h licence for the launch of the launch vehicle from the launch facility or ehicle (as the case may be).	20
8	Appli	ication for launch licence	25
(1)	launc	rson <u>or persons</u> may apply to the Minister for a launch licence for the h of 1 or more launch vehicles of a particular type from a particular h facility <u>or vehicle</u> (as the case may be).	
(2)	The a	application must be made in accordance with prescribed requirements.	
9	When	n launch licence may be granted	30
(1)	The N	Minister may grant a launch licence only if the Minister is satisfied that—	
	(a)	the applicant or a person who is to conduct the launch on the applicant's behalf is technically capable of conducting a safe launch; and	
	(b)	the applicant and any person who is to have or is likely to have control over the exercise of the rights under the licence—	35

		(i)	are fit and proper persons to hold a launch licence or have control over the exercise of rights under the licence; and	
		(ii)	meet any other prescribed requirements; and	
	(c)		oplicant has taken, and will continue to take, all reasonable steps to ge risks to public safety; and	5
	<u>(ca)</u>		pplicant has an orbital debris mitigation plan that meets any pre- ed requirements; and	
	(d)	_	roposed launch or launches under the licence are consistent with Zealand's international obligations; and—	
		(i)	are consistent with New Zealand's international obligations; and	10
		(ii)	meet any other prescribed requirements.	
	<u>(e)</u>		oplicant and the proposed launch or launches meet any prescribed rements.	
(2)	declir	ne to g h unde	er may, despite being satisfied of all the matters in subsection (1) , grant a launch licence if the Minister—considers that a proposed or the licence would not be in the national interest. is not satisfied	15
	<u>(a)</u>	a pro	posed launch under the licence is in the national interest; or	
	<u>(b)</u>	-	oplicant is a fit and proper person to hold a launch licence (see sec- 53); or	20
	<u>(c)</u>	the ri	son who is to have or is likely to have control over the exercise of ghts under the licence is a fit and proper person to have control the exercise of rights under the licence (see section 53).	
(2A)			ng the national interest for the purposes of subsection (2)(a) , the y have regard to—	25
	<u>(a)</u>	econo	omic or other benefits to New Zealand of the proposed launch:	
	<u>(b)</u>	-	isks to national security, public safety, international relations, or national interests:	
	<u>(c)</u>	the extions:	stent to which the risks can be mitigated by licence or permit condi-	30
	<u>(d)</u>	any o	ther matters that the Minister considers relevant.	
(3)		_	ting a launch licence, the Minister must consult the security Ministance with section 56 .	
(4)			er must not grant a launch licence if a certificate is issued under in relation to the proposed launch.	35
10	Cond	litions	, indemnity, and insurance relating to launch licence	
(1)	A launch licence is subject to the following conditions: licensee must—			

(a)	with	any prescribed requirements, any prescribed information and any mation requested by the Minister under section 51, which may in-			
	(i)	the date, location, and intended trajectory of each proposed launch under the licence; and	5		
	(ii)	details of the intended and actual basic orbital parameters (including the nodal period, inclination, apogee, and perigee) of any part of a launch vehicle that reaches or is intended to reach outer space; and	10		
	(iii)	details of the ground station or ground stations that will be used to track or communicate with the launch vehicle; and			
	<u>(iii)</u>	any prescribed information relating to each launch; and			
<u>(aa)</u>	comp	oly with any request by the Minister under section 51; and			
(b)		ndition that the licensee must notify the Minister, in accordance with prescribed requirements, if any of the following occurs:	15		
	(i)	any changes relating to the licence that mean any information provided to the Minister in relation to the licence is no longer accurate; or			
	(ii)	in a case where the Minister has advised the licensee that the Minister took into account, under section 52 , treated a licence, permit, or other authorisation granted to the licensee in a country other than New Zealand as satisfying any criteria under section 52 , that licence, permit, or other authorisation changes, expires, or is revoked; or	20		
	(iii)	any part of a launch vehicle that reaches outer space is no longer in earth orbit (unless the licensee does not know, and could not reasonably know, that the part is no longer in earth orbit); and			
(c)	a condition that the licensee must—				
	(i)	eomply with the International Radio Regulations:	30		
	(ii)	consult —			
		(A) Airways Corporation of New Zealand Limited; and			
		(B) Maritime New Zealand; and			
		(C) any meteorological service specified by the Minister in the licence to obtain meteorological information applicable to the launch; and	35		
<u>(c)</u>	consi	ult, in accordance with any prescribed requirements,—			
	<u>(i)</u>	the Civil Aviation Authority about aviation safety including, without limitation, the need for danger zones, restricted zones, and notices to airmen; and	40		

	(ii)	Airways Corporation of New Zealand Limited about aviation safety including, without limitation, any air traffic control requirements; and	
	(iii)	Maritime New Zealand about maritime safety including, without limitation, the need for exclusion zones and notices to mariners; and	5
	<u>(iv)</u>	Land Information New Zealand about any notices to mariners that are required; and	
<u>(ca)</u>	obtain and	n up-to-date meteorological information applicable to each launch;	10
(d)		ndition that the licensee must have, or be satisfied on reasonable ands that a person has,—	
	(i)	a payload permit for each payload that is intended to be carried or launched by the launch vehicle into outer space; and	
	(ia)	if a launch facility is specified in the launch licence, a facility licence for the launch facility; and	15
	(ii)	all consents, approvals, permissions, or other authorisations required under New Zealand law for the proposed launch, including, without limitation, under environmental legislation, health and safety legislation, and civil aviation legislation; and	20
(e)		dition that the licensee must conduct the launch and operations in a ner that—	
	(i)	minimises the risk of contamination of outer space or adverse changes to the earth's environment; and	
	(ii)	takes into account the activities of others in the use of outer space; and	25
	(iii)	is consistent with New Zealand's international obligations; and	
	(iv)	complies with New Zealand law, including, without limitation, the Civil Aviation Act 1990, any regulations and rules made under that Act, and all <u>health and safety and environmental legislation</u> ; and	30
(f)	-	bly with any conditions prescribed by regulations relating to the h and operation of a launch vehicle; and	
(g)	withc	out limitation, any conditions that the Minister considers necessary sirable in order to—	35
	(i)	give effect to New Zealand's international obligations; or	
	(ii)	protect national security or other national interests; or	
	(iii)	protect national interests; or	

(iv)

ensure public safety; or

	(V)	in the peaceful exploration and use of outer space; or	
	(vi)	minimise the risk of contamination of outer space or adverse changes in the earth's environment; or	5
	(vii)	manage New Zealand's potential liability under international law (including under the Liability Convention and the Outer Space Treaty).	
(2)		dicence must also contain conditions specifying (including in any escribed by regulations) the type and amount of insurance that the list hold.	10
(3)		er may require a licensee, as a condition of the licence, to indemnify in whole or in part against—	
		claim brought against the Crown under the Liability Convention or Outer Space Treaty; or	15
	. ,	other claim brought against the Crown under international law in rent on an act or omission of the licensee under this Act.	
11	Duration of	of launch licence	
(1)	A launch le expiry date	icence must specify the date on which it comes into force and the .	20
(2)		date must not be later than 5 years after the date on which the nce comes into force.	
(3)	A launch li	cence expires on the expiry date unless it is—	
	(a) renev	wed in accordance with section 12; or	
	(b) revo	ked or suspended earlier under section 14.	25
12	Renewal o	f launch licence	
(1)		er may renew a launch licence for a further period of up to 5 years if or continues to be satisfied of the matters in section 9 .	
(2)		er may impose further conditions of a kind described in section 10 ving the licence.	30
13	Continuing	g obligations of licensee	
	tion, any o vive the ex	tions of a licensee under a launch licence (including, without limitabligations under an indemnity required under section 10(3)) surpiry or revocation of the launch licence and continue until all matted to the launch or launches under the launch licence have been	35

14	Minister may vary,	revoke, or sus	pend launch licence

- (1) The Minister may, at any time, vary a launch licence on any conditions that the Minister thinks fit, or suspend or revoke a launch licence,—
 - (a) with the prior written consent of the licensee; or
 - (b) on the written application of the licensee; or

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- (c) if the Minister believes on reasonable grounds that—
 - (i) the licensee has breached the Act, the regulations, or a condition of the licence; or
 - (ii) the revocation, variation, or suspension is necessary in the interests of national security, public safety, or compliance with any of New Zealand's international obligations, or other national interests; or
 - (iii) a licence, permit, or other authorisation granted to the licensee in a country other than New Zealand that the Minister took into aecount treated as satisfying any criteria under section 52 has changed, expired, or been revoked and the Minister considers that the change, expiry, or revocation affects interests of national security, public safety, or New Zealand's compliance with any of New Zealand's international obligations, or other national interests; or

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- (d) for any other reason specified in the licence.
- (2) Before varying, suspending, or revoking a launch licence, the Minister must consult the security Ministers in accordance with **section 56**.
- (3) The Minister must suspend or revoke a licence if a certificate is issued under **section 56**.

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Subpart 2—Payload permits

15 Launch or operation of payload from New Zealand requires payload permit

(1) A person must not, from a launch facility in New Zealand, launch a payload that is intended to reach outer space unless either that person or another person has a payload permit for the launch of the payload from the launch facility and the operation of the payload in outer space.

(2) A person must not, from a launch facility in New Zealand, procure the launch of a payload that is intended to reach outer space unless that person has a payload permit for the launch of the payload from the launch facility and the operation of the payload in outer space.

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- (1) This section applies to the launch of a payload from—
 - (a) a launch facility in New Zealand; or

	<u>(b)</u>	a launch vehicle that was launched from a launch facility in New Zealand or a vehicle in the air that was launched from New Zealand.	
(2)	load p	son must not procure the launch of a payload unless the person has a pay- permit for the launch of the payload and the operation of the payload in space.	5
(2A)	the la	son must not launch a payload unless the person, or a person procuring unch of the payload, has a payload permit for the launch of the payload ne operation of the payload in outer space.	
(2B)	for th	ng in subsection (2) or (2A) prevents a person entering into a contract e launch of a payload or taking any other step prior to the launch provided son has a payload permit for the launch of the payload at the time of the h.	10
(3)		te-subsection (2) subsections (2A) and (2B), only 1 permit is neer respect of a payload.	
16	Appli	cation for payload permit	15
(1)	launc	rson <u>or persons</u> may apply to the Minister for a payload permit for the h <u>and operation</u> of 1 or more payloads of a particular type from a particular type from a particular facility.	
(2)	The a	pplication must be made in accordance with prescribed requirements.	
17	When	n payload permit may be granted	20
(1)	The N	Ainister may grant a payload permit only if the Minister is satisfied that—	
	(a)	the applicant has taken, and will continue to take, all reasonable steps to safely manage the operation of the payload; and	
	<u>(aa)</u>	the applicant has an orbital debris mitigation plan that meets any prescribed requirements; and	25
	(b)	the proposed operation of the payload or payloads under the permit is consistent with New Zealand's international obligations; and	
	(c)	the applicant and the proposed operation of the payload or payloads under the permit meet any other prescribed requirements.	
(2)	secti satisfi	Ainister may, despite the Minister-being satisfied of all the matters in sub-on (1) , decline to grant a payload permit if the Minister considers is not ed that the proposed operation of a payload under the permit would not in the national interest.	30
(2A)		nsidering the national interest for the purposes of subsection (2), the ter may have regard to—	35
	<u>(a)</u>	economic or other benefits to New Zealand of the proposed operation:	
	<u>(b)</u>	any risks to national security, public safety, international relations, or other national interests:	

(3)

(4)

18 (1)

<u>(c)</u>	the e	xtent to which the risks can be mitigated by licence or permit condi-	
<u>(d)</u>	any c	other matters that the Minister considers relevant.	
	_	ating a payload permit, the Minister must consult the security Ministralance with section 56 .	5
		er must not grant a payload permit if a certificate is issued under in relation to the payload.	
Conc	ditions	, indemnity, and insurance relating to payload permit	
		permit is subject to the following conditions: permit holder must—	
(a)	corda and a	ndition that the permit holder must provide to the Minister, in accuracy with any prescribed requirements,—any prescribed information any information requested by the Minister under section 51 , which include—	10
	(i)	the date and location of each proposed launch of a payload under the permit; and	15
	(ii)	details of the intended and actual basic orbital parameters (including the nodal period, inclination, apogee, and perigee) of the payload that reaches or is intended to reach outer space; and	
	(iii)	details of the ground station or ground stations that will be used to track or communicate with the payload; and	20
	<u>(iii)</u>	any prescribed information relating to each payload; and	
<u>(aa)</u>	comp	oly with any request by the Minister under section 51; and	
(b)		and prescribed requirements, of <u>if</u> any of the following-occurrences are:	25
	(i)	any changes relating to the licence that mean any information provided to the Minister in relation to the permit is no longer accurate; or	
	(ii)	in a case where the Minister has advised the permit holder that the Minister took into account, under section 52 , treated a licence, permit, or other authorisation granted to the permit holder in a country other than New Zealand as satisfying any criteria under section 52 , that licence, permit, or other authorisation changes, expires, or is revoked; or	30
	(iii)	the a payload under the permit that reaches outer space is no longer in earth orbit (unless the permit holder does not know, and could not reasonably know, that the payload is no longer in earth	35

orbit); and

(c)

(d)

Radio Regulations; and

load in a manner that—

a condition that the permit holder must comply with the International

a condition that the permit holder must conduct operations of each pay-

		(i)	minimises the risk of contamination of outer space or adverse changes in the earth's environment; and	5
		(ii)	takes into account the activities of others in the use of outer space; and	
		(iii)	is consistent with New Zealand's international obligations; and	
		(iv)	avoids harmful interference with outer space and terrestrial radio- communications; and	10
	(e)	comp load;	oly with any conditions prescribed by regulations relating to a payand	
	(f)	-	oly with any other conditions that the Minister considers necessary esirable in order to—	15
		(i)	give effect to New Zealand's international obligations; or	
		(ii)	protect national security or other national interests; or	
		(iii)	protect national interests; or	
		(iv)	ensure public safety; or	
		(v)	avoid <u>potentially harmful</u> interference with the activities of others in the peaceful exploration and use of outer space; or	20
		(vi)	minimise the risk of contamination of outer space or adverse changes in the earth's environment; or	
		(vii)	manage New Zealand's potential liability under international law (including under the Liability Convention and the Outer Space Treaty).	25
(2)	The	Ministe	er may require, as a condition of the permit, a permit holder to—	
	(a)	inder	mnify the Crown in whole or in part against—	
		(i)	any claim brought against the Crown under the Liability Convention or the Outer Space Treaty; or	30
		(ii)	any other claim brought against the Crown under international law in relation to an act or omission of the permit holder under this Act; and	
	(b)	calcu	insurance of a type and an amount (including a type and an amount plated in a manner prescribed in regulations), and containing any isions, specified by the Minister.	35
19	Dura	ation o	of payload permit	
(1)			permit must specify—	

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- (a) the date on which it comes into force; and
- (b) either—
 - (i) the date on which the payload permit expires; or
 - (ii) that the payload permit expires on the occurrence of a particular event (rather than at a specified time).
- (2) A payload permit expires in the manner specified in the payload permit unless revoked or suspended earlier under **section 21**.

20 Continuing obligations of permit holder

The obligations of a permit holder under a payload permit (including, without limitation, any obligations under an indemnity required under **section 18(2)(a)**) survive the expiry or revocation of the payload permit and continue until all matters connected to the operation of the payload or payloads under the payload permit have been completed.

21 Minister may vary, revoke, or suspend payload permit

- (1) The Minister may, at any time, vary a payload permit on any conditions that the Minister thinks fit, or suspend or revoke a payload permit,—
 - (a) with the prior written consent of the permit holder; or
 - (b) on the written application of the permit holder; or
 - (c) if the Minister believes on reasonable grounds that—
 - (i) the permit holder has breached the Act, the regulations, or a condition of the payload permit; or
 - (ii) the revocation, variation, or suspension is necessary in the interests of national security, public safety, or compliance with any of New Zealand's international obligations, or other national interests; or
 - (iii) a licence, permit, or other authorisation granted to the permit holder in a country other than New Zealand that the Minister took into account treated as satisfying any criteria under section 52 has changed, expired, or been revoked and the Minister considers that the change, expiry, or revocation affects interests of national security, public safety, other national interests, or New Zealand's compliance with any of New Zealand's international obligations; or
 - (d) for any other reason specified in the permit.
- (2) Before varying, suspending, or revoking a payload permit, the Minister must 35 consult the security Ministers in accordance with **section 56**.
- (3) The Minister must, if a certificate is issued under **section 56** in relation to a payload or payloads under a payload permit, do 1 or both of the following:

- (a) suspend or revoke the payload permit:
- (b) vary the payload permit to prohibit the launch of the relevant payload or payloads.

22 Radiocommunications Act 1989 presumption does not apply to payloads under payload permit

The presumption in section 114(1) of the Radiocommunications Act 1989 does

- (a) a payload is, or contains, a radio transmitter (as defined in section 2(1) of that Act); and
- (b) a person—

not apply if—

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- (i) has a payload permit for the payload; or
- (ii) has applied for a payload permit under **section 16** in respect of the payload and the Minister has not yet decided whether to grant or decline to grant the permit under **section 17**.

Subpart 3—Licence for launch of launch vehicle overseas

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23 Overseas launch of launch vehicle requires overseas launch licence

A New Zealand national must not <u>launch a launch vehicle</u>; from a launch facility outside New Zealand, or from a vehicle in the air that was launched from <u>outside New Zealand</u>, <u>launch a launch vehicle that is intended to reach outer space or to carry or support the launch of a payload that is intended to reach outer space unless the New Zealand national has an overseas launch licence for the launch of the launch vehicle from the launch facility.</u>

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24 Application for overseas launch licence

- (1) A person <u>or persons</u> may apply to the Minister for an overseas launch licence for the launch of 1 or more launch vehicles of a particular type-from a particular launch facility outside New Zealand.
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- (2) The application must be made in accordance with prescribed requirements.

25 When overseas launch licence may be granted

(1) The Minister may grant an overseas launch licence only if the Minister is satisfied that—

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- (a) the applicant or a person who is to conduct the launch on the applicant's behalf is technically capable of conducting a safe launch; and
- (b) the applicant and any person who is to have or is likely to have control over the exercise of the rights under the licence—
 - (i) are fit and proper persons to hold a licence or have control over 35 the exercise of rights under the licence; and
 - (ii) meet any other prescribed requirements; and

	(c)		pplicant has taken, and will continue to take, all reasonable steps to ge risks to public safety; and	
	<u>(ca)</u>		pplicant has an orbital debris mitigation plan that meets any pre- ed requirements; and	
	(d)		roposed launch or launches under the licence <u>are consistent with</u> Zealand's international obligations; and	5
		(i)	are consistent with New Zealand's international obligations; and	
		(ii)	meet any other prescribed requirements.	
	<u>(e)</u>		oplicant and the proposed launch or launches under the licence meet other prescribed requirements.	10
(2)	declir posed	ne to g	er may, despite being satisfied of all the matters in subsection (1) , rant an overseas launch licence if the Minister-considers that a proch under the licence would not be in the national interest. is not the interest.	
	<u>(a)</u>	a pro	posed launch under the licence is in the national interest; or	15
	<u>(b)</u>	<u>the a</u>	pplicant is a fit and proper person to hold a licence (see section or	
	<u>(c)</u>	the ri	son who is to have or is likely to have control over the exercise of ights under the licence is a fit and proper person to have control the exercise of rights under the licence (see section 53).	20
(2A)			ng the national interest for the purposes of subsection (2)(a), the many have regard to—	
	<u>(a)</u>	econo	omic or other benefits to New Zealand of the proposed launch:	
	<u>(b)</u>	-	risks to national security, public safety, international relations, or national interests:	25
	<u>(c)</u>	the extions:	extent to which the risks can be mitigated by licence or permit condi-	
	<u>(d)</u>	any o	ther matters that the Minister considers relevant.	
(3)			ating an overseas launch licence, the Minister must consult the sesters in accordance with section 56 .	30
(4)		sect	er must not grant an overseas launch licence if a certificate is issued ion 56 in relation to the proposed launch or launches under the	
26	Cond	itions	, indemnity, and insurance relating to overseas launch licence	
(1)	An o		s launch licence is subject to the following conditions: A licensee	35
	(a)		dition that the licensee must provide to the Minister, in accordance any prescribed requirements, any prescribed information and any	

	infor	mation requested by the Minister under section 51, which may in-	
	(i)	the date, location, and intended trajectory of each proposed launch under the licence; and	
	(ii)	details of the intended and actual basic orbital parameters (including the nodal period, inclination, apogee, and perigee) of any part of a overseas-launch vehicle that reaches or is intended to reach outer space; and	5
	<u>(iii)</u>	any prescribed information relating to each launch; and	
<u>(aa)</u>	comp	oly with any request by the Minister under section 51; and	10
(b)		dition that the licensee must notify the Minister, in accordance with prescribed requirements, if any of the following occurs:	
	(i)	any changes relating to the licence that mean any information provided to the Minister in relation to the licence is no longer accurate; or	15
	(ii)	in a case where the Minister has advised the licensee that the Minister took into account, under section 52 , treated a licence, permit, or other authorisation granted to the licensee in a country other than New Zealand as satisfying any criteria under section 52 , that licence, permit, or other authorisation changes, expires, or is revoked; or	20
	(iii)	any part of a launch vehicle that reaches outer space is no longer in earth orbit (unless the licensee does not know, and could not reasonably know, that the part is no longer in earth orbit); and	
(c)		oly with any other conditions prescribed by regulations relating to nunch and operation of a launch vehicle; and	25
(d)	witho	oly with any other conditions imposed by the Minister including, out limitation, any conditions that the Minister considers necessary sirable in order to—	
	(i)	give effect to New Zealand's international obligations; or	30
	(ii)	protect national security or other national interests; or	
	(iii)	protect national interests; or	
	(iv)	ensure public safety; or	
	(v)	avoid <u>potentially harmful</u> interference with the activities of others in the peaceful exploration and use of outer space; or	35
	(vi)	minimise the risk of contamination of outer space or adverse changes in the earth's environment; or	
	(vii)	manage New Zealand's potential liability under international law (including under the Liability Convention and the Outer Space	

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Treaty).

(2)	An overseas launch licence must also contain conditions specifying (including in any manner prescribed by regulations) the type and amount of insurance that the licensee must hold.	
(3)	The Minister may require a licensee, as a condition of the licence, to indemnify the Crown in whole or in part against—	5
	(a) any claim brought against the Crown under the Liability Convention or the Outer Space Treaty; or	
	(b) any other claim brought against the Crown under international law in relation to an act or omission of the licensee under this Act.	
27	Duration of overseas launch licence	10
(1)	An overseas launch licence must specify the date on which it comes into force and the expiry date.	
(2)	The expiry date must not be later than 5 years after the date on which the overseas launch licence is granted comes into force.	
(3)	An overseas launch licence expires on the expiry date unless it is—	15
	(a) renewed in accordance with section 28 ; or	
	(b) revoked or suspended earlier under section 30 .	
28	Renewal of overseas launch licence	
(1)	The Minister may renew an overseas launch licence for a further period of up to 5 years if the Minister continues to be satisfied of the matters in section 25(1) .	20
(2)	The Minister may impose further conditions of a kind described in section 26 when renewing the licence.	
29	Continuing obligations of licensee	
	The obligations of a licensee under an overseas launch licence (including, without limitation, any obligations under an indemnity required under section 26(3)) survive the expiry or revocation of the licence and continue until all matters connected to the launch or launches under the licence have been completed.	25
30	Minister may vary, revoke, or suspend overseas launch licence	30
(1)	The Minister may, at any time, vary an overseas launch licence on any conditions that the Minister thinks fit, or suspend or revoke an overseas launch licence,—	
	(a) with the prior written consent of the licensee; or	
	(b) on the written application of the licensee; or	35
	(c) if the Minister believes on reasonable grounds that—	

(2)

(3)

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(1)

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<u>(1)</u>

<u>(2)</u>

		o user opine una riigi aisteau riest tites 2	
	(i)	the licensee has breached the Act, the regulations, or a condition of the licence; or	
	(ii)	the revocation, variation, or suspension is necessary in the interests of national security, public safety, or compliance with any of New Zealand's international obligations, or other national interests; or	5
	(iii)	a licence, permit, or other authorisation granted to the licensee in a country other than New Zealand that the Minister took into account treated as satisfying any criteria under section 52 has changed, expired, or been revoked and the Minister considers that the change, expiry, or revocation affects interests of national security, public safety, or New Zealand's compliance with any of New Zealand's international obligations, or other national interests; or	1
(d)	for a	ny other reason specified in the licence.	1
	-	ring, suspending, or revoking an overseas launch licence, the Minisnsult the security Ministers in accordance with section 56 .	
		er must suspend or revoke an overseas launch licence if a certificate der section 56 in relation to the licence.	
	Sub	part 4—Permit for launch of payload overseas	2
Ove	rseas la	nunch of payload requires overseas payload permit	
load perso	that is on has	intended to reach outer space unless either that person or another an overseas payload permit for the launch of the payload from the ity and the operation of the payload in outer space.	2
launo	eh of a verseas	nust not, from a launch facility outside New Zealand, procure the payload that is intended to reach outer space unless that person has payload permit for the launch of the payload from the launch facil-operation of the payload in outer space.	
This	section	applies to the launch of a payload from—	3
<u>(a)</u>	<u>a lau</u>	nch facility outside New Zealand; or	
<u>(b)</u>		nch vehicle that was launched from a launch facility outside New and or a vehicle in the air that was launched from outside New Zea-	
		aland national must not procure the launch of a payload unless the nd national has an overseas payload permit for the launch of the	3

payload and the operation of the payload in outer space.

(2A) A New Zealand national must not launch a payload unless the New Zealand

national, or a New Zealand national procuring the launch of the payload, has an

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overseas	pay	yload	permit	for the	launch	of the	payload	and	the	operation	of	the
overseas payload permit for the launch of the payload and the operation of payload in outer space.												

- (2B) Nothing in **subsection (2) or (2A)** prevents a New Zealand national entering into a contract for the launch of a payload or taking any other step prior to the launch of a payload provided a New Zealand national has a payload permit for the launch of the payload at the time of the launch.
- (3) Despite-subsection (2) subsections (2A) and (2B), only 1 overseas payload permit is needed in respect of a payload.

32 Application for overseas payload permit

- (1) A person <u>or persons</u> may apply to the Minister for an overseas payload permit for the launch <u>or operation</u> of 1 or more payloads of a particular type—from a particular launch facility.
- (2) The application must be made in accordance with prescribed requirements.

When overseas payload permit may be granted

- (1) The Minister may grant an overseas payload permit only if the Minister is 15 satisfied that—
 - (a) the applicant has taken, and will continue to take, all reasonable steps to safely manage risks to public safety arising from the operation of the payload; and
 - (aa) the applicant has an orbital debris mitigation plan that meets any prescribed requirements; and
 - (b) the proposed operation of the payload or payloads under the permit is consistent with New Zealand's international obligations; and
 - (c) the applicant and the proposed operation of the payload or payloads under the permit meet any other prescribed requirements.
- (2) The Minister may, despite the Minister being satisfied of all the matters in **subsection (1)**, decline to grant an overseas payload permit if the Minister eonsiders is not satisfied that the proposed operation of a payload under the permit would not be is in the national interest.
- (2A) In considering the national interest for the purposes of **subsection (2)**, the Minister may have regard to—
 - (a) economic or other benefits to New Zealand of the proposed operation:
 - (b) any risks to national security, public safety, international relations, or other national interests:
 - (c) the extent to which the risks can be mitigated by licence or permit conditions:
 - (d) any other matters that the Minister considers relevant.

- (3) Before granting an overseas payload permit, the Minister must consult the security Ministers in accordance with **section 56**.
- (4) The Minister must not grant an overseas payload permit if a certificate is issued under **section 56** in relation to the payload.

34 Conditions, indemnity, and insurance relating to overseas payload permit

- (1) An overseas payload permit is subject to the following conditions: A permit holder must—
 - (a) a condition that the permit holder must provide to the Minister, in accordance with any prescribed requirements, any prescribed information and any information requested by the Minister under section 51, which may include—
 - (i) the date and location of each proposed operation of a payload under the permit; and

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- (ii) details of the intended and actual basic orbital parameters (including the nodal period, inclination, apogee, and perigee) of the payload that reaches or is intended to reach outer space; and
- (iii) any prescribed information relating to each payload; and
- (aa) comply with any request by the Minister under section 51; and
- (b) a condition that the permit holder must notify the Minister, in accordance with any prescribed requirements, if any of the following occurs:
 - any changes relating to the permit that mean any information provided to the Minister in relation to the permit is no longer accurate; or
 - (ii) in a case where the Minister has advised the permit holder that the Minister-took into account, under section 52, treated a licence, permit, or other authorisation granted to the permit holder in a country other than New Zealand—and as satisfying any criteria under section 52, that licence, permit, or other authorisation changes, expires, or is revoked; or
 - (iii) the payload is no longer in earth orbit (unless the permit holder does not know, and could not reasonably know, that the payload is no longer in earth orbit); and
- (c) <u>comply with any other conditions prescribed by regulations relating to a payload;</u> and
- (d) <u>comply with any other conditions that the Minister considers necessary</u> 35 or desirable in order to—
 - (i) give effect to New Zealand's international obligations; or
 - (ii) protect national security or other national interests; or
 - (iii) protect national interests; or

changes in the earth's environment; or

in the peaceful exploration and use of outer space; or

avoid potentially harmful interference with the activities of others

minimise the risk of contamination of outer space or adverse

manage New Zealand's potential liability under international law (including under the Liability Convention and the Outer Space

ensure public safety; or

(iv)

(v)

(vi)

Treaty).

(2)	The Minister may require a permit holder, as a condition of the permit, to—									
	(a)	inde	mnify the Crown in whole or in part against—	10						
		(i)	any claim brought against the Crown under the Liability Convention or the Outer Space Treaty; or							
		(ii)	any other claim brought against the Crown under international law in relation to an act or omission of the permit holder under this Act; and	15						
	(b) hold insurance of a type and an amount (including a type and an amoun calculated in a manner prescribed in regulations), and containing any provisions, specified by the Minister.									
35	Dur	ation o	of overseas payload permit							
(1)	An c	An overseas payload permit must specify—								
	(a)	the date on which it comes into force; and								
	(b)	eithe	er—							
		(i)	the date on which the overseas payload permit expires; or							
		(ii)	that the overseas payload permit expires on the occurrence of a particular event (rather than at a specified time).	25						
(2)			as payload permit expires in the manner specified in the overseas rmit unless revoked or suspended earlier under section 37 .							
36	Con	tinuin	g obligations of permit holder							
	The obligations of a permit holder under an overseas payload permit (including, without limitation, any obligations under an indemnity required under section 34(2)(a)) survive the expiry or revocation of the overseas payload permit and continue until all matters connected to the operation of the payload or payloads under the overseas payload permit have been completed.									
37	Min	ister n	nay vary, revoke, or suspend overseas payload permit							
(1)	tions	The Minister may, at any time, vary an overseas payload <u>permit</u> on any conditions that the Minister thinks fit, or suspend or revoke an overseas payload permit,—								

((a)) with the	prior written	consent of the	permit holder; or	r
- 2			prior milecon		permit moraer, o.	

- (b) on the written application of the permit holder; or
- (c) if the Minister believes on reasonable grounds that—
 - (i) the permit holder has breached the Act, the regulations, or a condition of the overseas payload permit; or

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- (ii) the revocation, variation, or suspension is necessary in the interests of national security, public safety, or compliance with any of New Zealand's international obligations, or other national interests; or
- (iii) a licence, permit, or other authorisation granted to the permit holder in a country other than New Zealand that the Minister took into account treated as satisfying any criteria under section 52 has changed, expired, or been revoked and the Minister considers that the change, expiry, or revocation affects interests of national security, public safety, or New Zealand's compliance with any of New Zealand's international obligations, or other national interests; or
- (d) for any other reason specified in the permit.
- (2) Before varying, suspending, or revoking an overseas payload permit, the Minister must consult the security Ministers in accordance with **section 56**.

(3) The Minister must, if a certificate is issued under **section 56** in relation to a payload or payloads under an overseas payload permit, do 1 or both of the following:

- (a) suspend or revoke the overseas payload permit:
- (b) vary the overseas payload permit to prohibit the launch of the relevant 25 payload or payloads.

Subpart 5—Facility licences

38 Requirement for facility licence

A person must not operate a launch facility in New Zealand unless the person has a facility licence for the launch facility.

39 Application for facility licence

- (1) A person <u>or persons</u> may apply to the Minister for a facility licence.
- (2) The application must be in accordance with prescribed requirements.

40 When facility licence may be granted

- (1) The Minister may grant a facility licence only if the Minister is satisfied that— 35
 - (a) the applicant or a person who is to operate the facility on the applicant's behalf is technically capable of operating a launch facility safely; and

- (b) the applicant and any person who is to have or is likely to have control over the exercise of the rights under the licence—
 - (i) are fit and proper persons to hold a licence or have control over the exercise of rights under the licence; and
 - (ii) meet any other prescribed requirements; and

- (c) the applicant has taken, and will continue to take, all reasonable steps to manage risks to public safety; and
- (d) the proposed operation of the launch facility is consistent with New Zealand's international obligations; and—
 - (i) is consistent with New Zealand's international obligations; and

- (ii) meets any other prescribed requirements.
- (e) the applicant and the proposed operation of the launch facility meet any other prescribed requirements relating to the launch facility.
- (2) The Minister may, despite being satisfied of all the matters in **subsection (1)**, decline to grant a facility licence if the Minister-considers that the operation of the launch facility under the licence would not be in the national interest. is not satisfied that—
 - (a) the operation of the launch facility under the licence is in the national interest; or
 - (b) the applicant is a fit and proper person to hold a licence (see section 20 53); or
 - (c) a person who is to have or is likely to have control over the exercise of the rights under the licence is a fit and proper person to have control over the exercise of rights under the licence (see section 53).
- (2A) In considering the national interest for the purposes of **subsection (2)(a)**, the Minister may have regard to—
 - (a) economic or other benefits to New Zealand of the proposed operation:
 - (b) any risks to national security, public safety, international relations, or other national interests:
 - (c) the extent to which the risks can be mitigated by licence or permit conditions:
 - (d) any other matters that the Minister considers relevant.
- (3) Before granting a facility licence, the Minister must consult the security Ministers in accordance with **section 56**.
- (4) The Minister must not grant a facility licence if a certificate is issued under 35 section 56 in relation to the proposed operation of the launch facility.

41	Con	ditions and indemnity relating to facility licence						
(1)		The Minister may impose any conditions in a facility licence that the Minister considers necessary or desirable in order to—						
	(a) give effect to New Zealand's international obligations; or							
	(b)	protect national security; or	5					
	(e)	protect national interests; or						
	(d)	ensure public safety.						
<u>(1)</u>	A lic	ensee must—						
	(aa)	notify the Minister, in a case where the Minister has advised the licensee that the Minister treated a licence, permit, or other authorisation granted in a country other than New Zealand as satisfying any criteria under section 52 , if that licence, permit, or other authorisation changes, expires, or is revoked; and	1					
	<u>(a)</u>	comply with any prescribed conditions relating to a launch facility; and						
	<u>(b)</u>	comply with any other conditions imposed by the Minister, including, without limitation, any conditions that the Minister considers necessary or desirable in order to—	1					
		(i) give effect to New Zealand's international obligations; or						
		(ii) protect national security or other national interests; or						
		(iii) ensure public safety.	2					
(2)		The Minister may require a licensee, as a condition of the licence, to indemnify the Crown in whole or in part against—						
	(a)	any claim brought against the Crown under the Liability Convention or the Outer Space Treaty; or						
	(b)	any other claim brought against the Crown under international law in relation to an act or omission of the licensee under this Act.	2					
42	Dura	ation of facility licence						
(1)		cility licence must specify the date on which it comes into force and the ry date.						
(2)		expiry date must not be later than 5 years after the date on which the ch licence is granted facility licence comes into force.	3					
(3)	A fa	cility licence expires on the expiry date unless it is—						
	(a)	renewed in accordance with section 43; or						

43 Renewal of facility licence

(b)

(1) The Minister may renew a facility licence for a further period of up to 5 years if the Minister continues to be satisfied of the matters in **section 40(1)**.

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revoked or suspended earlier under **section 44**.

Minister may vary, revoke, or suspend facility licence

Minister thinks fit, or suspend or revoke a facility licence,—

with the prior written consent of the licensee; or

The Minister may impose further conditions of a kind specified in section 41

The Minister may, at any time, vary a facility licence on any conditions that the

(2)

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(1)

(a)

when renewing the licence.

	(b)	on th	e written application of the licensee; or					
	(c)	if the	Minister believes on reasonable grounds that—					
		(i)	the licensee has breached the Act, the regulations, or a condition of the licence; or	10				
		(ii)	the revocation, variation, or suspension is necessary in the interests of national security, public safety, or compliance with any of New Zealand's international obligations, or other national interests; or					
		(iii)	a licence, permit, or other authorisation that the Minister treated as satisfying any criteria under section 52 has changed, expired, or been revoked and the Minister considers that the change, expiry, or revocation affects interests of national security, public safety, or New Zealand's compliance with any of New Zealand's international obligations, or other national interests; or	15 20				
	(d)	for a	ny other reason specified in the licence.					
(2)		Before varying, suspending, or revoking a facility licence, the Minister must consult the security Ministers in accordance with section 56 .						
(3)			er must suspend or revoke a licence if a certificate is issued under in relation to the operation of the facility.	25				
			Subpart 6—High-altitude licences					
45	Mea	ning o	f launch					
		des an	poses of this subpart, unless the context otherwise requires, launch y departure from land or sea in New Zealand (including from a run-	30				
46	Requ	iireme	ent for high-altitude licence					
(1)	A person must not launch a high-altitude vehicle from New Zealand—that is eapable of travelling or intended to travel above controlled airspace, or from a vehicle in the air that was launched from New Zealand, unless the person has a high-altitude licence for the launch.							
(2)	scribe	ed in s	tude licence is not required in respect of a particular activity desubsection (1) if the activity is conducted under a launch licence or subpart 1.					
			31					

47	Application	for	high-altitude	licence
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- (1) A person <u>or persons</u> may apply to the Minister for a licence for 1 or more launches from New Zealand of 1 or more high-altitude vehicles.
- (2) The application must be made in accordance with prescribed requirements.

48 When high-altitude licence may be granted

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- (1) The Minister may grant a high-altitude licence only if
 - (a) the Minister is satisfied that—
 - the applicant or a person who is to conduct the launch on the applicant's behalf is technically capable of conducting a safe launch;
 and

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- (ii) the applicant and any person who is to have or is likely to have control over the exercise of the rights under the licence—
 - (A) are fit and proper persons to hold a high-altitude licence or have control over the exercise of rights under the licence;

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- (B) meet any other prescribed requirements; and
- (iii) in relation to each high-altitude vehicle that is proposed to be launched under the licence (other than any high-altitude vehicle that is an aircraft), the applicant has taken, and will continue to take, all reasonable steps to manage risks to public safety; and

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- (iv) the proposed launch or launches under the licence are consistent with New Zealand's international obligations; and—
 - (A) are consistent with New Zealand's international obligations; and
 - (B) meet any other prescribed requirements; and

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- (v) the applicant and the proposed launch or launches meet any prescribed requirements; and
- (b) in relation to each high-altitude vehicle proposed to be launched under the licence that is an aircraft, the Minister-has received advice from the Director of Civil Aviation that

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(i) <u>has received confirmation from the Director of Civil Aviation that</u> the aircraft or (where relevant) the operator of the aircraft has the appropriate permits, certificates, or other documents under the Civil Aviation Act 1990 (<u>if any</u>) or, in the case of a foreign aircraft, <u>that</u> the aircraft is recognised under New Zealand law; and

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(ii) the operation of the aircraft is safe provided that the operator complies with the Civil Aviation Act 1990 and rules made under that Act.

		has taken into account any advice or information provided by the Director of Civil Aviation in relation to the safety of the operation of the aircraft at high altitude.					
(2)	(1)(a) cline opera	Minister may, despite being satisfied of all the matters in subsection and, if relevant, having received the advice in subsection (1)(b), deto grant a high-altitude licence if the Minister-considers that the proposed tion of a high-altitude vehicle or high-altitude vehicles under the licence and not be in the national interest. is not satisfied that—	5				
	<u>(a)</u>	the proposed launch of a high-altitude vehicle or high-altitude vehicles under the licence is in the national interest; or	10				
	<u>(b)</u>	the applicant is a fit and proper person to hold a launch licence (see section 53); or	10				
	<u>(c)</u>	a person who is to have or is likely to have control over the exercise of the rights under the licence is a fit and proper person to have control over the exercise of rights under the licence (see section 53).	15				
<u>(2A)</u>		In considering the national interest for the purposes of subsection (2)(a) , the Minister may have regard to—					
	<u>(a)</u>	economic or other benefits to New Zealand of the proposed launch:					
	<u>(b)</u>	any risks to national security, public safety, international relations, or other national interests:	20				
	<u>(c)</u>	the extent to which the risks can be mitigated by licence or permit conditions:					
	<u>(d)</u>	any other matters that the Minister considers relevant.					
(3)		re granting a high-altitude licence, the Minister must consult the security sters in accordance with section 56 .	25				
(4)	under	The Minister must not grant a high-altitude licence if a certificate is issued under section 56 in relation to a proposed launch or launches under the licence.					
49	Cond	itions and insurance relating to high-altitude licence					
(1)	A hig	h-altitude licence is subject to the following conditions: A licensee must—	30				
	(a)	a condition that the licensee must provide to the Minister, in accordance with any prescribed requirements,—any prescribed information and any information requested by the Minister under section 51 , which may include—					
		(i) the date, nature, location, purpose, intended duration, and inten-	35				

ded range of altitudes of each proposed launch and operation; and

information about any <u>high-altitude</u> payload to be carried by a high-altitude vehicle under the licence (including the purpose of carrying the <u>high-altitude</u> payload, the intended frequencies of the

(ii)

high-altitude payload); and

high-altitude payload, and who intends to communicate with the

		<u>(111)</u>	any prescribed information relating to each launch; and						
	<u>(aa)</u>	comp	ly with any request by the Minister under section 51; and						
	(b)	a condition that the licensee must notify the Minister, in accordance with any prescribed requirements, if either of the following occurs: the high-altitude vehicle deviates from operational parameters; and							
		(i)	any changes relating to the licence that mean any information provided to the Minister in relation to the licence is no longer accurate; or	10					
		(ii)	the high-altitude vehicle deviates from operational parameters; and						
	(c)		dition that a licensee must obtain advance approval from the Minisrany intended deviation from operational parameters; and						
	(d)	mann	dition that the licensee must conduct the launch and operation in a er that complies with the Civil Aviation Act 1990 and any regula- and rules made under that Act; and	15					
	(e)	<u>comply with</u> any other conditions prescribed by regulations <u>relating to</u> the launch and operation of a high-altitude vehicle; and							
	(f)	<u>comply with any</u> other conditions imposed by the Minister including, without limitation, any conditions that the Minister considers necessary or desirable in order to—							
		(i)	regulate any <u>high-altitude</u> payload carried by the high-altitude vehicle; or						
		(ii)	protect national security or other national interests; or.	25					
		(iii)	protect national interests.						
(2)	suran	ce of a	er may require a licensee, as a condition of the licence, to hold intype and an amount (including a type and an amount calculated in escribed in regulations) specified by the Minister.						
50	Minis	ster m	ay revoke, vary, or suspend high-altitude licence	30					
(1)		The Minister may, at any time, vary a high-altitude licence on any conditions that the Minister thinks fit, or suspend or revoke a high-altitude licence,—							
	(a)	with 1	the prior written consent of the licensee; or						
	(b)	on the	e written application of the licensee; or						
	(c)	if the	Minister believes on reasonable grounds that—	35					
		(i)	the licensee has breached the Act, the regulations, or a condition of the licence; or						

		(ii)	the revocation, variation, or suspension is necessary in the interests of national security, public safety, or compliance with any of New Zealand's international obligations, or other national interests; or		
	(d)	for ar	ny other reason specified in the licence.	5	
(2)		-	ring, suspending, or revoking a high-altitude licence, the Minister t the security Ministers in accordance with section 56 .		
(3)			er must, if a certificate is issued under section 56 in relation to a e vehicle, do 1 or both of the following:		
	(a)	suspe	end or revoke the licence:	10	
	(b)	-	the licence to prohibit the launch from New Zealand of the relevant altitude vehicle.		
Su	bpart	7—G	General provisions relating to licences and permits under this Part		
51	Requ	iest foi	r information	15	
(1)	The Minister may, by written notice, ask an applicant for, or the holder of, any licence or permit to give the Minister, within the period, and in the manner, specified in the notice, any information that the Minister requires for the purposes of performing functions or exercising powers under this Act in relation to the licence or permit.				
(2)	of an	applic	request for information relates to the consideration by the Minister ration for a licence or permit, the Minister may refuse to grant the remit if—		
	(a)	-	oplicant does not provide the information requested within a reason- time after the requirement; or	25	
	(b)	the M	linister is unable to verify any information provided.		
52			ay take into account authorisation granted in country other Lealand		
<u>(1)</u>	The Minister may take into account that an applicant holds treat a licence, permit, or other authorisation that concerns a matter relevant to the Minister's decision and that was granted, or is likely to be granted, to an applicant or other person in a country other than New Zealand as satisfying some or all of the criteria for granting a launch licence under section 9, a payload permit under section 17, an overseas launch licence under section 25, or an overseas pay-				
(2)	A lic	ence of	under section 33, or a facility licence under section 40. r permit granted in reliance in whole or in part on subsection (1) ome into force after the overseas licence, permit, or other authorisated.	35	

53 Criteria	for fit and	proper	person	test
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- (1) For the purpose of <u>determining considering</u> whether a person is a fit and proper person for any purpose under this Act, the Minister may take into account—
 - (a) the person's regulatory compliance history; and
 - (b) the person's related experience (if any) within the aviation or aerospace 5 industry; and
 - (c) the person's knowledge of the applicable regulatory requirements; and
 - (d) any history of mental health <u>problems</u> or serious behavioural problems; and
 - (e) any conviction for any offence and the nature of any such offence, 10 whether or not—
 - (i) the conviction was in a New Zealand court; or
 - (ii) the offence was committed before the commencement of this Act; and
 - (f) any other information and evidence as may be relevant.
- (2) The Minister may, for the purposes of **subsection (1)**,—
 - (a) seek and receive any information (including medical reports) as the Minister thinks fit; and
 - (b) consider information obtained from any source.
- (3) **Subsection (1)** applies to a body corporate with the following modifications: 20
 - (a) **subsection (1)(a), (b), (c), (e), and (f)** must be read as if it refers to the body corporate and its officers:
 - (b) **subsection (1)(d)** must be read as if it refers only to the officers of the body corporate.

54 Change of licensee or permit holder requires approval of Minister

- (1) A licensee or permit holder must not, without the prior approval of the Minister,—
 - (a) transfer an interest in a licence or permit; or
 - (b) if the licensee or permit holder is a body corporate, undergo a change of control.
- (2) A licensee or permit holder may apply to the Minister for approval of a transfer or change of control.
- (3) The application must be made in accordance with prescribed requirements.
- (4) When considering an application of a licensee or permit holder to undergo a change of control or to transfer an interest in a licence or permit, the Minister—
 - (a) must consult the security Ministers in accordance with **section 56**; and

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- (b) must take into account,—
 - (i) in the case of a launch licence, all the matters in **section 9** as if the application were an application for a new launch licence; and
 - (ii) in the case of a payload permit, all the matters in **section 17** as if the application were an application for a new payload permit; and
 - (iii) in the case of an overseas launch licence, all the matters in **section 25** as if the application were an application for a new overseas launch licence; and
 - (iv) in the case of an overseas payload permit, all the matters in section 33 as if the application were an application for a new overseas payload permit; and
 - (v) in the case of a facility licence, all the matters in **section 40** as if the application were an application for a new facility licence; and
 - (vi) in the case of a high-altitude licence, all the matters in section48 as if the application were an application for a new high-altitude licence; and
- (c) must be satisfied that the transferee the licensee or permit holder following the transfer or change of control is likely to be able to comply with the conditions of, and give proper effect to, the licence or permit; and
- (d) may ask an applicant to supply any further information or documentation 20 in support of the application.
- (5) The Minister must not consent to a transfer or change of control if a certificate is issued under **section 56** in relation to the proposed transfer or change of control.
- (6) For the purposes of this section, a body corporate undergoes a **change of con-** 25 **trol** if—
 - (a) a person obtains the power (whether directly or indirectly) to exercise, or control the exercise of, 50% or more of the voting rights in the corporate body; or
 - (b) a person (**person A**) obtains, together with 1 or more specified persons, 30 the power (whether directly or indirectly) to exercise, or control the exercise of, 50% or more of the voting rights in the corporate body.
- (7) In **subsection (6)(b)**, a **specified person**, in relation to person A, means—
 - (a) a person who is acting, or will act, jointly or in concert with person A in respect of exercising, or controlling the exercise of, the voting rights of the licensee or permit holder; or
 - (b) a person who acts, or is accustomed to acting, in accordance with the wishes of person A.

55	Minister m	av impose	further	conditions	on transfer	or change of	f control
					0	0- 0	

- (1) The Minister may grant consent to a transfer or change of control under **section 54** subject to any further conditions of a kind described in **section 10**, **18**, **26**, **34**, **41**, **or 49** as the Minister thinks fit.
- (2) All conditions of the Minister's consent are, for the purposes of this Act, to be treated as conditions of the relevant licence or permit.
- (3) If, as a result of the transfer of an interest in a licence or permit in accordance with **section 54**, a person ceases to have an interest in the licence or the permit, that person ceases to have any rights or obligations under the licence or permit except in respect of any contravention of the conditions of the licence or permit that occurred before the date of the transfer of the interest.
- (4) **Subsection (3)** is subject to—
 - (a) the conditions of the licence or permit; and
 - (b) the conditions of the Minister's consent to the transfer of the interest.

56 Minister must consult security Ministers about national security

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- (1) The purpose of the consultation with the security Ministers required by any provision of this Act is to enable the following to be taken into account by the Minister in making the relevant decision:
 - (a) any risks to national security of the activity or proposed activity under the relevant licence or permit; and
 - (b) the extent to which the risks can be mitigated by licence or permit conditions.
- (2) The Minister must, if either the Minister or a security Minister thinks it appropriate for national security reasons, refer the application or other matter to the Prime Minister-for National Security and Intelligence.
- (3) The <u>Prime</u> Minister for National Security and Intelligence may, after consultation with the responsible Ministers as he or she thinks fit and taking into account the advice of the intelligence and security agencies, issue a certificate that the activity or proposed activity poses a significant risk to national security.
- (3A) The Prime Minister must inform the applicant of—
 - (a) the reasons for the decision (except to the extent that the Prime Minister considers that providing reasons would involve a disclosure of information that would be likely to prejudice the security or defence of New Zealand or the international relations of the Government of New Zealand); and
 - (b) the review procedure available in relation to the certificate under **section 57**.

A certificate issued under **subsection (3)** is (subject only to **section 57**) conclusive evidence of the matters stated in it, and the advice given by an intel-

	Mini	ce and security agency to the Minister, a security Minister, or the <u>Prime</u> ster for National Security and Intelligence—must not be challenged, reed, or called <u>in-into</u> question in any court.	5
(5)	For t	he purposes of this section, the responsible Ministers are—	
	(a)	the Minister; and	
	(b)	the security Ministers; and	
	(c)	the Minister responsible for the administration of the Defence Act 1990; and	10
	(d)	the Minister of Foreign Affairs; and	
	(e)	any other Minister that the <u>Prime</u> Minister for National Security and Intelligence thinks fit.	
57	Revi	ew procedure in relation to certificate of risk to national security	
(1)	unde the I	e <u>Prime</u> Minister for National Security and Intelligence issues a certificate r section 56 , the applicant may, in accordance with sections 11 and 16 of inspector-General of Intelligence and Security Act 1996, lodge a complaint sections 158(1)(e) and 171 of the Intelligence and Security Act 2017,	15

(a) the Minister or a security Minister; or

(4)

(b) the <u>Prime</u> Minister-for National Security and Intelligence.

tion to any advice given by an intelligence and security agency to—

(2) If the Inspector-General of Intelligence and Security forwards a written report sends a report to 1 or both security Ministers in accordance with-section 25 of the Inspector-General of Intelligence and Security Act 1996 section 185 of the Intelligence and Security Act 2017, the Prime Minister for National Security and Intelligence-may withdraw or confirm the certificate.

make a complaint to the Inspector-General of Intelligence and Security in rela-

(3) For the purposes of this section, **Inspector-General of Intelligence and Security** means the person holding office under-section 5 of the Inspector-General of Intelligence and Security Act 1996 section 157 of the Intelligence and Security Act 2017.

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Part 3 Enforcement, accidents, and other matters

Subpart 1—Enforcement officers and enforcement powers

Enforcement officers

58	Appointment of enforcement officers 5					
(1)	The chief executive may appoint such suitably qualified and trained enforcement officers as the chief executive thinks necessary for the purposes of this Act.					
(2)	An enforcement officer—					
	(a)	is appointed for a term not exceeding 3 years, but may be reappointed:	10			
	(b)	may be removed from office by the chief executive, by written notice, for inability to perform the functions of the office, legal incapacity, neglect of duty, or misconduct, proved to the satisfaction of the chief executive:				
	(c)	may at any time resign office by written notice to the chief executive.	15			
(3)	The chief executive must issue a written warrant to an enforcement officer appointed under this section.					
(4)	An enforcement officer must, on the termination of the enforcement officer's appointment, surrender his or her warrant to the chief executive.					
(5)	An enforcement officer appointed under subsection (1) is not to be regarded as employed in the service of the Crown for the purposes of the Government Superannuation Fund Act 1956 or the State Sector Act 1988 just because the person is an enforcement officer.					
59	Enforcement officers must produce evidence of appointment					
	An enforcement officer appointed under section 58 must produce his or her warrant of appointment under this Act whenever requested to do so in the course of the enforcement officer's duties.					
60	Functions of enforcement officers					
	The	The functions of an enforcement officer are to—				
	(a)	investigate compliance with this Act, regulations made under this Act, and the conditions of licences and permits issued under this Act; and	30			
	(b)	take all reasonable steps to ensure that this Act, regulations made under this Act, and the conditions of licences and permits issued under this Act are complied with; and				
	(c)	promote compliance with the requirements of this Act, regulations made	35			

under this Act, and the conditions of licences and permits issued under

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this Act by providing information, education, and advice about those requirements.

Powers of enforcement officers

61 Powers of enforcement officers

- (1) For the purpose of exercising any of his or her functions under **section 60(a)** 5 and (b), an enforcement officer may—
 - (a) enter a launch facility or any other premises or place where any launch vehicle, payload, high-altitude vehicle, <u>high-altitude payload</u>, related equipment, or technical data is held and inspect the site or other premises or any other place and any launch vehicle, payload, high-altitude vehicle, <u>high-altitude payload</u>, related equipment, or technical data:
 - (b) seize and detain any launch vehicle, payload, high-altitude vehicle, <u>high-altitude</u> payload, related equipment, or technical data:
 - (c) require any licensee or permit holder, employee of a licensee or permit holder, or other person to produce any document within that person's possession or control relating to a launch-or payload, payload, or high altitude payload and make copies of that document:
 - (d) question any licensee or permit holder, employee of a licensee or permit holder, or other person about a launch or the operation of any launch vehicle, payload, or high-altitude vehicle, or high-altitude payload:
 - (e) question any licensee or permit holder, or employee of a licensee or permit holder, about compliance with this Act, regulations made under this Act, or the conditions of any licence or permit issued under this Act:
 - (f) test, or require testing of, at the expense of a licensee or permit holder, any launch vehicle, payload, high-altitude vehicle, <u>high-altitude payload</u>, 25 or related equipment.
- (2) The provisions of subparts 1, 4, 5, 6, 7, 9, and 10 of Part 4 of the Search and Surveillance Act 2012 (except sections 118 and 119) apply.

62 Provisions relating to entry to dwellinghouse or marae

- (1) Nothing in **section 61(1)(a)** confers on any person the power to enter any dwellinghouse, or any marae or building associated with a marae, unless the entry is authorised by a warrant given by an issuing officer on application in the manner provided for an application for a search warrant in subpart 3 of Part 4 of the Search and Surveillance Act 2012, which must not be granted unless the issuing officer is satisfied that there are reasonable grounds to believe that the entry is essential to enable the inspection to be carried out.
- (2) Subject to **subsection (3)**, subparts 1, 3, 4, 5, 7, 9, and 10 of Part 4 of the Search and Surveillance Act 2012 apply in relation to the issue of a warrant under **subsection (1)** and its execution.

(3) Sections 118 and 119 of the Search and Surveillance Act 2012 apply only in respect of a warrant issued to a named constable or to every constable.

63 Constable may exercise enforcement powers

For the purpose of investigating compliance with this Act, regulations made under this Act, or the conditions of licences and permits issued under this Act, a constable may exercise any of the powers of an enforcement officer under section 61(1)(a) to (f), and sections 61(2) and 62 apply.

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Subpart 2—Secure areas

64 Security areas and security enhanced areas

- (1) The Minister may declare, by a sign or signs affixed at the perimeter of an area 10 or by other appropriate notification, that the area is a security area if—
 - (a) any launch vehicle, payload, related equipment, or technical data is or may be held there; and
 - (b) the items specified in **paragraph (a)** relate to the launching of vehicles or payloads that are intended to reach outer space.
- (2) The Minister may declare, by appropriate notification, that an area within a security area is a security enhanced area.
- (3) The Minister may declare private land to be, or to be included within, a security area or security enhanced area only with the consent of the owner.
- (4) Only the following persons may enter or remain in any security area or security 20 enhanced area:
 - (a) an enforcement officer on official duties:
 - (b) a person wearing an identity card issued or recognised by the chief executive:
 - (c) a person accompanied by a person described in paragraph (b).
- (5) Every person in a security area or security enhanced area must, on the request of an enforcement officer or a person having control of the area,—
 - (a) state his or her name and address, the purpose of his or her presence in the security area or security enhanced area, and his or her authority to enter it; and
 - (b) produce satisfactory evidence of the correctness of his or her stated name and address.
- (6) An enforcement officer or person having control of a security area or security enhanced area may order a person to leave the area if the person—
 - (a) fails or refuses to provide the enforcement officer or person having control of the area with satisfactory evidence of his or her name and address when requested under **subsection (5)**; or

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- (b) fails to satisfy the enforcement officer or person in charge of the area that he or she is authorised to be there.
- (7) An enforcement officer, and any person whom he or she calls to his or her assistance, may use such force as may be reasonably necessary to remove from any security area or security enhanced area any person who fails or refuses to leave the security area or security enhanced area immediately after having been ordered to do so under **subsection (6)**.
- (8) Any person who refuses to comply with **subsection (5) or (6)** and, after having been warned that he or she commits an offence, persists in its commission may be detained by an enforcement officer and, in that case, if the enforcement officer is not a constable, must as soon as practicable be delivered to a constable.

Subpart 3—Accidents

65 Minister may declare debris recovery area

- (1) The Minister may declare, by a sign or signs affixed at the perimeter of an area or by other appropriate notification, that the area is a debris recovery area if the Minister is satisfied that it is—
 - (a) a site where an accident involving a space object has occurred; or
 - (b) a site on which there is an impact point caused by a space object that has been involved in an accident; or
 - (e) a site on which there is a space object that has been involved in an accident.
- (2) **Section 64(4) to (8)** applies, with the necessary modifications, to an area declared to be a debris recovery site under this section as if it were a security area.

Subpart 2—Protection of sensitive space technology

64 Segregated areas and areas set aside

- (1) For the purpose of the Technology Safeguards Agreement, the Minister may declare, by a sign or signs affixed at the perimeter of an area or by other appropriate notification, that the area is—
 - (a) a segregated area; or
 - (b) an area specially set aside exclusively for work with US launch vehicles, US spacecraft, or equipment that is related equipment in relation to those vehicles and spacecraft.
- (2) The Minister may declare private land to be, or to be included within, a segregated area or an area specially set aside only with the consent of the owner or occupier of the land.

1 art 5	<u>C1 04</u>		Outer Space and High-attitude Activities Din	
(3)			llowing persons may enter or remain in a segregated area or an area	
	-		t aside:	
	<u>(a)</u>	if aut	thorised by the US participants,—	
		<u>(i)</u>	an enforcement officer on official duties:	
		<u>(ii)</u>	a person wearing his or her identity card issued or recognised by the chief executive:	5
		(iii)	a person accompanied by a person described in subparagraph (ii):	
	<u>(b)</u>		nstable, a person exercising a statutory function, or a person acting r on behalf of fire or ambulance services.	10
<u>(4)</u>			on in a segregated area or an area specially set aside must, on the n enforcement officer or a person having control of the area,—	
	<u>(a)</u>		his or her name and address, the purpose of his or her presence in rea, and his or her authority to enter it; and	
	<u>(b)</u>		ace satisfactory evidence of the correctness of his or her stated and address.	15
<u>(5)</u>			ment officer or a person having control of a segregated area or an ly set aside may order a person to leave the area if the person—	
	<u>(a)</u>	trol c	or refuses to provide the enforcement officer or person having con- of the area with satisfactory evidence of his or her name and address requested under subsection (4) ; or	20
	<u>(b)</u>		to satisfy the enforcement officer or person having control of the that he or she is authorised to be there.	
<u>(6)</u>	An e	enforce	ment officer or a constable, and any person whom he or she calls to	
	mov	e from	ssistance, may use such force as may be reasonably necessary to reany segregated area or area specially set aside any person who fails	25
			to leave the area immediately after having been ordered to do so	
<i>-</i> .			ection (5).	
<u>(7)</u>	_	-	who refuses to comply with subsection (4) or an order under	20
			n (5) and, after having been warned that he or she commits an of- section 74(1), persists in its commission may be detained by an	30
			it officer or a constable.	
(Q)	<u></u>		is detained by an enforcement officer under subsection (7), the	
<u>(8)</u>		_	t as soon as practicable be delivered to a constable.	
<u>(9)</u>	-	is secti	-	35
_/	<u> </u>	-5 50011	~~,	

Technology Safeguards Agreement means the Agreement between the Government of New Zealand and the Government of the United States of America on Technology Safeguards Associated with United States Participation in Space Launches from New Zealand dated 16 June 2016, and includes the Ar-

rangement between the Government of New Zealand and the Government of

	the U	United States of America dated 16 June 2016 relating to that agreement	
		representatives, US launch vehicle, US participants, and US spacecraft the meanings given to them in the Technology Safeguards Agreement.	
<u>65</u>	Min	ister may declare debris protection area	5
(1)	satis	Minister may exercise the power in this section only if the Minister is fied that it is necessary to do so in order to comply with any international ement relating to the protection of sensitive space technology.	
(2)	or by	Minister may declare, by a sign or signs affixed at the perimeter of an area y other appropriate notification, that the area is a debris protection area if Minister is satisfied that it is—	10
	<u>(a)</u>	a site where a launch termination or an accident involving a launch vehicle has occurred; or	
	<u>(b)</u>	a site on which there is a space object that has been involved in a launch termination or an accident involving a launch vehicle.	15
<u>(3)</u>		person may, without the permission of an enforcement officer or other orised person,—	
	<u>(a)</u>	take any photograph, make any sketch, plan, model, or note, or otherwise record any image of, or study, any launch vehicle, payload, component of a launch vehicle or payload, related equipment, or other debrist that the person knows or ought to know is in a debris protection area; or	20
	<u>(b)</u>	take a sample of any thing referred to in paragraph (a) from an area that the person knows or ought to know is a debris protection area.	
(4)	utory	ting in subsection (3) applies to any person who, in the exercise of a staty function, is conducting an investigation into an accident involving a ch vehicle.	25
<u>(5)</u>	the e	enforcement officer may order a person to leave a debris protection area if enforcement officer has reasonable grounds to believe that the person is ravening subsection (3) .	
(6)	sista any	enforcement officer, and any person whom he or she calls to his or her as- nce, may use such force as may be reasonably necessary to remove from debris protection area any person who fails or refuses to leave the debris ection area immediately after having been ordered to do so under subsec- (5).	30
(7)	after 76(2	person who refuses to comply with an order under subsection (5) and, having been warned that he or she commits an offence under section (2), persists in its commission may be detained by an enforcement officer or instable.	35
(8)		person is detained by an enforcement officer under subsection (7) , the on must as soon as practicable be delivered to a constable.	40

Subpart 4—Offences

Offences relating to licences and permits

66	Launching without launch licence or overseas launch licence					
(1)	A pe	erson commits an offence if the person—				
	(a)	launches a launch vehicle without a launch licence contrary to section 7 ; and	5			
	(b)	knows or ought to know that a launch licence is required.				
(2)	A pe	erson commits an offence if the person—				
	(a)	launches a launch vehicle without an overseas launch licence contrary to section 23 ; and	10			
	(b)	knows or ought to know that an overseas launch licence is required.				
(3)	-	erson who commits an offence against subsection (1) or (2) is liable on riction,—				
	(a)	in the case of an individual, to imprisonment for a term not exceeding 1 year or a fine not exceeding \$50,000, or both; or	15			
	(b)	in the case of a body corporate, to a fine not exceeding \$250,000.				
67	Launching or procuring launch of payload without payload permit or overseas payload permit					
(1)	A person commits an offence if the person—					
	(a)	launches or procures the launch of a payload without a payload permit contrary to section 15 ; and	20			
	(b)	knows or ought to know that a payload permit is required.				
(2)	A pe	erson commits an offence if the person—				
	(a)	launches or procures the launch of a payload without an overseas payload permit contrary to section 31 ; and	25			
	(b)	knows or ought to know that an overseas payload permit is required.				
(3)	-	erson who commits an offence against subsection (1) or (2) is liable on riction,—				
	(a)	in the case of an individual, to imprisonment for a term not exceeding 1 year or a fine not exceeding \$50,000, or both; or	30			
	(b)	in the case of a body corporate, to a fine not exceeding \$250,000.				
68	Ope	rating launch facility without facility licence				
(1)	A pe	erson commits an offence if the person—				
	(a)	operates a launch facility without a facility licence contrary to section 38 : and	34			

	(b)	knows or ought to know that a facility licence is required.					
(2)	A person who commits an offence against subsection (1) is liable on conviction,—						
	(a)	in the case of an individual, to imprisonment for a term not exceeding 1 year or a fine not exceeding \$50,000, or both; or	5				
	(b)	in the case of a body corporate, to a fine not exceeding \$250,000.					
69	Lau	nching high-altitude vehicle without high-altitude licence					
(1)	A person commits an offence if the person—						
	(a)	launches a high-altitude vehicle without a high-altitude licence contrary to section 46 ; and	10				
	(b)	knows or ought to know that a high-altitude licence is required.					
(2)	A petion,	erson who commits an offence against subsection (1) is liable on convic—					
	(a)	in the case of an individual, to imprisonment for a term not exceeding 1 year or a fine not exceeding \$50,000, or both; or	15				
	(b)	in the case of a body corporate, to a fine not exceeding \$250,000.					
70		False or misleading information in application for grant or renewal of licence or permit					
(1)	for a	erson commits an offence if the person, for the purposes of any application a licence or permit, or the renewal of a licence or permit, under this Act, lies any information that the person knows or ought to know is materially or misleading.	20				
(2)	A petion,	erson who commits an offence against subsection (1) is liable on convic—					
	(a)	in the case of an individual, to a fine not exceeding \$10,000; or	25				
	(b)	in the case of a body corporate, to a fine not exceeding \$50,000.					
71	Offe	ence to fail to comply with condition of licence or permit					
(1)	lowi	erson commits an offence if the person, being the holder of one of the fol- ng licences or permits, knowingly or without reasonable excuse fails to ply with any condition of that licence or permit:	30				
	(a)	a launch licence or overseas launch licence:					
	(b)	a payload permit or overseas payload permit:					
	(c)	a facility licence.					
(2)	knov	erson commits an offence who, being the holder of a high-altitude licence, wingly or without reasonable excuse fails to comply with any condition of licence	35				

conviction,—

(3)

A person who commits an offence against subsection (1) or (2) is liable on

	(a)	in the case of an individual, to imprisonment for a term not exceeding 1 year or a fine not exceeding \$50,000, or both; or	
	(b)	in the case of a body corporate, to a fine not exceeding \$250,000.	5
	Pro	oviding false or misleading information to enforcement officer	
72	Prov	iding false or misleading information to enforcement officer	
(1)	infor	erson commits an offence if the person provides to an enforcement officer emation that the person knows, or ought to know, is false or misleading in material respect.	10
<u>(1)</u>	A pe	rson commits an offence if the person—	
	<u>(a)</u>	fails or refuses to comply with a request or requirement made or imposed by an enforcement officer or constable under section 61 ; or	
	<u>(b)</u>	provides to an enforcement officer or constable information that the person knows, or ought to know, is false or misleading in any material respect.	15
(2)	A petion,	erson who commits an offence against subsection (1) is liable on convic—	
	(a)	in the case of an individual, to a fine not exceeding \$10,000; or	
	(b)	in the case of a body corporate, to a fine not exceeding \$50,000.	20
		Other offences	
73	Inte	rfering with launch vehicle or payload	
(1)	A pe	rson commits an offence if the person, without lawful excuse,—	
	(a)	takes, removes, uses, or interferes with a launch vehicle, a payload, related equipment, or technical data; or	25
	(b)	receives a launch vehicle, a payload, related equipment, or technical data that is taken or removed contrary to paragraph (a).	
<u>(1)</u>	A pe	rson commits an offence if the person, without lawful excuse,—	
	<u>(a)</u>	takes, removes, uses, or interferes with—	
		(i) a launch vehicle, a payload, related equipment, or technical data; or	30
		(ii) debris of a launch vehicle, a payload, or related equipment; or	
	<u>(b)</u>	receives a launch vehicle, a payload, related equipment, debris, or technical data that is taken or removed contrary to paragraph (a).	
(2)		by prosecution for an offence against subsection (1) , it is not necessary to e that the defendant intended to commit the offence.	35

(3)	A person commits an offence if the person, with the intention of using or disposing of it for an industrial or commercial purpose, intentionally and without lawful excuse,						
	(a)	takes, removes, uses, or interferes with a launch vehicle, payload, related equipment, or technical data; or	5				
	(b)	receives a launch vehicle, payload, related equipment, or technical data that is taken or removed contrary to paragraph (a) .					
(3)	posin	son commits an offence if the person, with the intention of using or disg of it for an industrial or commercial purpose, intentionally and without lexcuse,—	10				
	<u>(a)</u>	takes, removes, uses, or interferes with—					
		(i) <u>a launch vehicle, a payload, related equipment, or technical data;</u> <u>or</u>					
		(ii) debris of a launch vehicle, a payload, or related equipment; or					
	<u>(b)</u>	receives a launch vehicle, a payload, related equipment, debris, or technical data that is taken or removed contrary to paragraph (a).	15				
(4)	A person who commits an offence against subsection (1) is liable on conviction,—						
	(a)	in the case of an individual, to a fine not exceeding \$1,000; or					
	(b)	in the case of a body corporate, to a fine not exceeding \$10,000.	20				
(5)	A pertion,-	son who commits an offence against subsection (3) is liable on convic—					
	(a)	in the case of an individual, to imprisonment for a term not exceeding 5 years or a fine not exceeding \$100,000, or both; or					
	(b)	in the case of a body corporate, to a fine not exceeding \$500,000.	25				
74		rity area and security enhanced area offences Offences relating to					
(1)	-	son commits an offence if the person, being in a-security area or security area area segregated area or an area specially set aside under section	30				
	(a)	fails or refuses to comply with a request under section-64(5) 64(4); or					
	(b)	fails or refuses to leave the security area or security enhanced area segregated area or an area specially set aside immediately after having been ordered to do so under section-64(6) 64(5) .					
(2)	tion t	son who commits an offence against subsection (1) is liable on conviction imprisonment for a term not exceeding 3 months or to a fine not exceed-2,000, or both.	35				

75	Person in control of security area or security enhanced area segregated area or area specially set aside to ensure identity cards displayed				
(1)	A person in control of a security area or security enhanced area segregated area or an area specially set aside under section 64 must take all practicable steps to have in place at all times a system for ensuring that persons in that area display identity cards.				
(2)	-	rson who fails to comply with subsection (1) commits an offence and is e on conviction,—			
	(a)	in the case of an individual, to a fine not exceeding \$50,000; or			
	(b)	in the case of a body corporate, to a fine not exceeding \$100,000.	10		
76	Taki	ng photographs, etc, or samples from debris recovery area			
(1)	A person commits an offence if the person, without the permission of an enforcement officer or other authorised person,				
	(a)	takes any photograph, makes any sketch, plan, model, or note, or otherwise records any image of any thing that the person knows or ought to know is in a debris recovery area; or	15		
	(b)	takes a sample of any thing from an area that the person knows or ought to know is a debris recovery area.			
(2)	tion	rson who commits an offence against subsection (1) is liable on convicto imprisonment for a term not exceeding 3 months or to a fine not exceeding 2,000, or both.	20		
<u>76</u>	Offe	nces in relation to debris protection area			
<u>(1)</u>	A pe	rson commits an offence if the person contravenes section 65(3).			
<u>(2)</u>	_	erson commits an offence if the person, being in a debris protection area, or refuses to leave the area immediately after having been ordered to do so	25		

- fails or refuses to leave the area immediately after having been ordered to do so under section 65(5).
- <u>(3)</u> A person who commits an offence against subsection (1) or (2) is liable on conviction to imprisonment for a term not exceeding 3 months or to a fine not exceeding \$2,000, or both.

Additional penalty for certain offences

- 77 Additional penalty for offences involving commercial gain or liability of the Crown under Outer Space Treaty or Liability Convention
- (1) This section applies to an offence against
 - section 66, 67, or 68: (a)
 - section 70 or 72, if the offence relates to a launch licence, overseas (b) 35 launch licence, payload permit, overseas payload permit, or facility licence.

(1)	This section	applies to	an offence	against an	y of sections	66 to 72	2.
~		- 1		_	•		

- (2) In addition to any penalty the court may impose for an offence referred to in **subsection (1)**, the court may, on convicting any person of the offence,—
 - (a) order that person to pay an amount not exceeding 3 times the value of any commercial gain resulting from the commission of that offence if the court is satisfied that the offence was committed in the course of producing a commercial gain; or
 - (b) in respect of an offence against **section 66, 67, or 68**, order that person to pay an amount to the Crown to indemnify the Crown for any liability the Crown has incurred or may incur in respect of the launch vehicle or payload under the Outer Space Treaty or the Liability Convention or in relation to any other claim brought against the Crown under international law.

Infringement offences

78 Failing to display identity card

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- (1) A person commits an infringement offence who if the person, being in a-security area or security enhanced area segregated area or an area specially set aside under **section 64**, fails without reasonable excuse to display an his or her identity card issued or recognised by the chief executive.
- (2) A person who commits an offence against subsection (1) is liable on conviction to an infringement fee of \$1,000.
- (2) A person who commits an offence against subsection (1) is liable to—
 - (a) an infringement fee of \$1,000; or
 - (b) a fine imposed by a court not exceeding \$2,000.

79 Providing false information to enforcement officer

- (1) A person commits an infringement offence who provides information to an enforcement officer that is false or misleading in any material respect.
- (2) In prosecuting an offence against **subsection (1)**, it is not necessary to prove that the defendant intentionally or recklessly committed the offence.
- (3) A person who commits an offence against subsection (1) is liable on conviction to an infringement fee of \$1,000.
- (3) A person who commits an offence against subsection (1) is liable to—
 - (a) an infringement fee of \$1,000; or
 - (b) a fine imposed by a court not exceeding \$2,000.

Certain offences deemed to be included in extradition treaties

80 Offences deemed to be included in extradition treaties

- (1) For the purposes of the Extradition Act 1999 and any Order in Council in force under section 15, 40, or 104 of that Act, each offence described in **sections 66, 67, 71(1), and 73(3)** of this Act is deemed to be an offence described in any extradition treaty concluded before the commencement of this section and for the time being in force between New Zealand and any country that is a party to the Liability Convention.
- (2) Despite **subsection (1)**, no person is liable to be surrendered under the Extradition Act 1999 in respect of an act or omission that amounts to an offence to which that subsection applies if that act or omission occurred before the date on which the offence was deemed by that subsection to be an offence described in the relevant extradition treaty.

Provisions concerning infringement offences

81 Interpretation

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In this Act,—

infringement fee, in relation to an infringement offence, means the infringement fee for the offence prescribed in this Act

infringement offence means an offence against section 78 or 79.

82 Proceedings for infringement offence

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- (1) A person who is alleged to have committed an infringement offence may either—
 - (a) be proceeded against by the filing of a charging document under section 14 of the Criminal Procedure Act 2011; or
 - (b) be served with an infringement notice under **section 83**.

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(2) Proceedings commenced in the way described in **subsection (1)(a)** do not require the leave of a District Court Judge or Registrar under section 21(1)(a) of the Summary Proceedings Act 1957.

83 Infringement notices

- (1) An enforcement officer may issue an infringement notice to a person if the enforcement officer believes on reasonable grounds that the person is committing, or has committed, an infringement offence.
- (2) The enforcement officer may deliver the infringement notice (or a copy of it) in person to the person alleged to have committed an infringement offence or send the notice by post addressed to that person's last known place of residence or business

(3)	An infringement notice (or a copy of it) sent by post to a person under subsection (2) is to be treated as having been served on that person when it was posted.				
(4)	An infringement notice must be in the prescribed form and must contain the following particulars:				
	(a)	details of the alleged infringement offence that are sufficient fairly to inform a person of the time, place, and nature of the alleged offence; and			
	(b)	the amount of the infringement fee; and			
	(c)	the address of the place at which the infringement fee may be paid; and			
	(d)	the time within which the infringement fee must be paid; and	10		
	(e)	a summary of the provisions of section 21(10) of the Summary Proceedings Act 1957; and			
	(f)	a statement that the person served with the notice has a right to request a hearing; and			
	(g)	a statement of what will happen if the person served with the notice neither pays the infringement fee nor requests a hearing; and	15		
	(h)	any other particulars that may be prescribed.			
(5)	under of the	infringement notice has been issued under this section, the procedure section 21 of the Summary Proceedings Act 1957 may be used in respect e offence to which the infringement notice relates and, in that case, the sions of that section apply with all necessary modifications.	20		
84	Payn	nent of infringement fees			
		afringement fees paid in respect of infringement offences must be paid in- Crown Bank Account.			
		Subpart 5—General provisions	25		
R	equire	ement to notify Minister of intention to develop or acquire missile technology			
85	_	irement to notify Minister of intention to develop or acquire missile cology			
(1)	rocke	person in New Zealand who intends to develop or acquire a category 1 t system within the meaning of the Missile Technology Control Regime notify the Minister.	30		
(2)	regim	s section, the Missile Technology Control Regime means the voluntary as by that name established in 1987 by Canada, France, Germany, Italy, the United Kingdom, and the United States of America.	35		

Information sharing

<u>85A</u>	Sharing	<u>of inf</u>	<u>formation</u>	with	<u>agencies</u>

(1)	<u>Subje</u>	bject to any enactment,—					
	<u>(a)</u>		Minister may provide an agency referred to in subsection (2) with information, or a copy of any document, that the Minister—	5			
		<u>(i)</u>	holds in relation to the performance or exercise of the Minister's functions, duties, or powers under this Act; and				
		<u>(ii)</u>	considers may assist the agency in the performance or exercise of the regulatory agency's functions, duties, or powers under any enactment; and	10			
	<u>(b)</u>	_	gency referred to in subsection (2) may provide the Minister with information, or a copy of any document, that it—				
		<u>(i)</u>	holds in relation to the performance or exercise of its functions, duties, or powers under or in relation to any enactment; and				
		<u>(ii)</u>	considers may assist the Minister in the performance or exercise of its functions, duties, or powers under this Act.	15			
<u>(2)</u>	2) The agencies for the purpose of subsection (1) are—		es for the purpose of subsection (1) are—				
	<u>(a)</u>	the Civil Aviation Authority:					
	<u>(b)</u>	Airways Corporation of New Zealand Limited:					
	<u>(c)</u>	c) Maritime New Zealand:					
	<u>(d)</u>	the T	ransport Accident Investigation Commission:				
	<u>(e)</u>	the E	nvironmental Protection Authority:				
	<u>(f)</u>	Work	Safe New Zealand:				
	(g)	the N	lew Zealand Police:				
	<u>(h)</u>	the N	lew Zealand Customs Service:	25			
	<u>(i)</u>		other agency in New Zealand or outside New Zealand that holds in- ation that relates to activities to which this Act applies.				
(3)	If subsection (1)(a) or (b) applies, the Minister or agency (as the case may be) may impose conditions that he or she or it thinks fit relating to the provision of the information or document, including conditions relating to—						
	<u>(a)</u>	the st	orage and use of, or access to, anything provided:				
	<u>(b)</u>	the c	opying, returning, or disposing of copies of any documents provi-				
<u>(4)</u>	Noth 1993	_	this section limits access to information under the Privacy Act	35			
<u>(5)</u>		section ment.	n applies despite anything to the contrary in any contract, deed, or				

Review of this Act

(1)	The Minister must, as soon as practicable after the expiry of 3 years from the
	commencement of this Act,—

- (a) commence a review of the operation and effectiveness of the Act; and
- (b) prepare a report on that review.
- (2) The Minister must present the report to the House of Representatives as soon as practicable after it has been completed.

Notices

87 Giving of notices

Review of Act

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- (1) A notice required or permitted by this Act to be given by any person (the **send- er**) to another person (the **recipient**) may be given by—
 - (a) delivering it to the recipient; or
 - (b) delivering it to the recipient's usual home or business address; or
 - (c) posting it to the recipient's usual home or business address; or

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- (d) if the recipient has given the sender an email address for the purpose of receiving notices by email, emailing it to that address; or
- (e) any other prescribed method.
- (2) In relation to a notice that is required or permitted by this Act to be given to a company, section 388 of the Companies Act 1993 applies.

Regulations

88 Regulations

(1) The Governor-General may, from time to time, by Order in Council made on the recommendation of the Minister, make regulations for all or any of the following purposes:

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Licences and permits

(1) prescribing the information to be given in, or in connection with, applications for licences and permits, which may include, without limitation, requirements for a safety case, an environmental impact assessment, and requirements for an orbital debris mitigation plan:

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- (2) prescribing the form or manner of making applications, including, without limitation, permitting a person to make applications together for more than 1 type of licence or permit:
- (3) providing for the procedure to be followed in relation to any application, including prescribing the time within which any thing must be done, or providing for the granting of extensions of time for any thing to be done:

21 88		Outer Space and High-altitude Activities Bill	
(4)	tions mitti	iding for the procedure to be followed if a person makes applicatiogether for more than 1 type of licence or permit, including pering the Minister to grant the applications, or grant one or some only e applications, or decline to grant any of the applications:	
(5)	prescribing conditions for licences and permits, which may be different for different types of licence, permit, launch vehicle, payload, launch facility, or high-altitude vehicle, or on any other basis:		
limitation, ments for—		eribing conditions for licences and permits, which may, without ation, include providing, or providing for the imposition of, requirets for— safety systems or practices:	10
	(b)	security, including physical and information security:	
	<u>(c)</u>	the reporting of accidents and incidents:	
	<u>(d)</u>	obtaining advice, clearance, or any other matter or authority in relation to the re-entry of space objects from outer space or for the avoidance of collisions of space objects in outer space:	15
	<u>(e)</u>	the collection and dissemination of data obtained by remote sensing:	
	<u>(f)</u>	the provision of information about ground stations to be used:	
(6)	prescribing a method or methods by which the requirements as to the type and amount of insurance to be held by a licensee or permit holder may be calculated:		20
(7)	specifying, for the purposes of section 19(1)(b)(ii) and 35(1)(b)(ii) , how to determine when events of a particular kind occur:		
(8)	prescribing information that a licensee or permit holder must give to the Minister, at any time during the period that the licence or permit is in force, including the intervals at which the information must be given, the manner in which it may, or must, be provided, and when information given must be updated or corrected:		
(9)	prescribing technical requirements relating to the manner in which a licensee or permit holder must give information to the Minister under this Act:		
(10)	(10) prescribing the form of licences and permits, or the information that I cences and permits must contain:		

(11) prescribing that any thing, or class of thing, is, or is not, a launch vehicle, payload, or space object—

Meaning of launch vehicle, payload, and space object space object,

high-altitude vehicle, and high-altitude payload

for all purposes of this Act or for the purpose of any specified provisions of this Act; or

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	(b)	in specified circumstances:		
(12)	-	cribing that any thing, or class of thing, is, or is not, a launch facility ound station—		
	(a)	for all purposes of this Act or for the purpose of any specified provisions of this Act; or	5	
	(b)	in specified circumstances:		
(13)	prescribing that any thing, or class of thing, is, or is not, a high-altitude vehicle or high-altitude payload—			
	(a)	for all purposes of this Act or for the purpose of any specified provisions of this Act; or	10	
	(b)	in specified circumstances:		
	Regis	stration of space objects		
(14)	prescribing the space objects that must be registered, who must register those objects, and the manner of registration:			
(15)	providing for the keeping of the register, including processes for amend- ing the register:			
(16)	providing who may access the register and the fees for accessing the register:			
(17)	-	ribing any other matters that are necessary or desirable to imple- the provisions of the Registration Convention:	20	
	Levy,	fees, and charges		
(18)	purpo	sing a levy on holders of licences and permits under this Act for the ose of recovering all or part of the reasonable direct and indirect of administering this Act:		
(19)		fying the licensees and permit holders, or classes of licensees or it holders, who are liable to pay the levy:	25	
(20)	providing for different levies for different classes of licensees or permit holders or on any other differential basis:			
(21)	providing for the exemption from fees, in whole or in part (including, without limitation, if a person makes applications together for more than 1 type of licence or permit):			
(22)	speci	fying the levy, or how the levy or rates of levy are calculated:		
(23)	speci	fying when and how the levy is to be paid:		
(24)	-	cribing fees and charges payable in respect of any matter under this or the manner in which fees and charges may be calculated:	35	
(25)	or wa	stent with the purposes of the Act, providing for exemptions from, aivers or refunds of, any fee, levy, or charge payable under the reguns, in whole or in part, in any class of case:		

General

- (26) prescribing any measure consistent with the purpose of this Act that, in relation to activities or proposed activities of licensees and permit holders under this Act, is necessary or desirable to—
 - (a) protect public safety, protect the environment, preserve national security, avoid interference with space or terrestrial telecommunications; or

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- (b) comply with New Zealand's international obligations:
- (27) prescribing technical requirements for launch facilities, launch vehicles, high-altitude vehicles, and payloads:
- (28) prescribing the form of infringement notices and infringement offence reminder notices:
- (29) prescribing the requirements for giving notices under this Act or the regulations:
- (30) prescribing the manner in which any thing must be done for the purposes 15 of this Act:
- (31) providing transitional and savings provisions concerning the coming into force of this Act that may be in addition to, or in place of, the transitional and savings provisions in Schedule 1:
- (32) providing for any matters contemplated by this Act, necessary for its administration, or necessary for giving it full effect.
- (1A) Regulations made under this section may provide differently for different types of licence, permit, launch vehicle, payload, launch facility, high-altitude vehicle, or high-altitude payload, or on any other differential basis.
- (2) Before making a recommendation relating to regulations to be made under 25 subsection (1), (5),(11), (12), or (13), or (26), the Minister must—
 - (a) consult any persons (or representatives of those persons) that appear to the Minister likely to be substantially affected by any regulations made in accordance with the recommendation; and
 - (b) have regard to the purposes of the Act.
- (3) If the Minister makes a recommendation relating to regulations to be made under **subsection (1)(11), (12), or (13), or (25)**, the Minister's reasons for making the recommendation (including why the regulations are appropriate) must be published together with the regulations.
- (4) No regulations made under **subsection (1)(31)** may be made, or continue in force, later than 3 years after the commencement of this section.
- (5) Regulations made under this Act are not invalid merely because they confer any discretion on, or allow any matter to be determined or approved by, any person.

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88A Incorporation by reference

- (1) The following, whether in written or electronic form, may be incorporated by reference in regulations made by the Governor-General:
 - (a) any standards, requirements, or recommended practices of international organisations:
 - (b) any standards, requirements, or rules—
 - (i) prescribed under law by any other member State of the Committee on the Peaceful Uses of Outer Space:
 - (ii) of the Committee on the Peaceful Uses of Outer Space:
 - (c) any other material or document that, in the opinion of the Minister, is too large or impractical to be printed as part of the regulations.
- (2) Material may be incorporated by reference in regulations—
 - (a) in whole or in part; and
 - (b) with modifications, additions, or variations specified in the regulations.
- (3) A copy of any material incorporated by reference in regulations, including any amendment to, or replacement of, the material, must be—
 - (a) certified as a correct copy of the material by the Minister; and
 - (b) retained by the Minister.
- (4) Any material incorporated in regulations by reference under **subsection (1)** is to be treated for all purposes as forming part of the regulations, and, unless otherwise provided in the regulations, every amendment to any material incorporated by reference under **subsection (1)** that is made by the person or organisation originating the material is, subject to **subsections (5) and (6)**, to be treated as being a part of the regulations.
- (5) The Minister must give notice in the *Gazette* stating—
 - (a) that the material is incorporated in the regulations and the date on which the regulations were made; and
 - (b) that the material is available for inspection during working hours, free of charge; and
 - (c) the place where the material can be inspected; and
 - (d) that copies of the material can be purchased; and
 - (e) if copies of the material are available in other ways, the details of where or how the material can be accessed or obtained.
- (6) All material incorporated by reference under **subsection (1) or (2)** must be made available at the Ministry of Business, Innovation, and Employment for inspection by the public free of charge.
- (7) Part 2 of the Legislation Act 2012 does not apply to material incorporated by reference in a rule or to an amendment to, or a replacement of, that material.

<u>(8)</u>	Nothing in section 41 of the Legislation Act 2012 requires material that is incorporated by reference in a rule to be presented to the House of Representatives.		
<u>(9)</u>	Subsections (1) to (8) do not affect the application of sections 29 to 32 of the Standards and Accreditation Act 2015.	5	
	Amendment to Search and Surveillance Act 2012		
89	Amendment to Search and Surveillance Act 2012		
(1)	This section amends the Search and Surveillance Act 2012.		
(2)	In the Schedule, insert in its appropriate alphabetical order the item set out in Schedule 2 of this Act.	10	
	Amendment to Summary Proceedings Act 1957		
90	Amendment to Summary Proceedings Act 1957		
(1)	This section amends the Summary Proceedings Act 1957.		
(2)	In section 2(1), definition of infringement notice , after the second paragraph (jb), insert:	15	
	(jc) section 83 of the Outer Space and High-altitude Activities Act 2016 ; or		
	Amendment to Health and Safety at Work Act 2015		
91	Amendment to Health and Safety at Work Act 2015		
(1)	This section amends the Health and Safety at Work Act 2015.	20	
(2)	In section 16, definition of relevant health and safety legislation , after paragraph (b)(iii), insert:		
	(iiia) Outer Space and High-altitude Activities Act 2016 :		
	Amendment to Privacy Act 1993		
92	Amendment to Privacy Act 1993	25	
(1)	This section amends the Privacy Act 1993.		
(2)	In Schedule 5, under the heading <i>Police records</i> , item relating to details of overseas hearings, third column, after the item relating to the Serious Fraud Office, insert:		
	Ministry of Business, Innovation, and Employment (access is limited to obtaining information for the purposes of section 53 of the Outer Space and Highaltitude Activities Act 2016)	30	
(3)	In Schedule 5, under the heading <i>Police records</i> , item relating to offender identity, third column, after the item relating to the Ministry of Justice, insert:		

- Ministry of Business, Innovation, and Employment (access is limited to obtaining information for the purposes of **section 53** of the Outer Space and Highaltitude Activities Act **2016**)
- (4) In Schedule 5, under the heading *Police records*, item relating to wanted persons, third column, after the item relating to the Ministry of Justice, insert: Ministry of Business, Innovation, and Employment (access is limited to obtaining information for the purposes of **section 53** of the Outer Space and Highaltitude Activities Act **2016**)

Schedule 1 Transitional, savings, and related provisions

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Part 1 Provisions relating to Act as enacted

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1 Interpretation

In this schedule, unless the context otherwise requires,—

6-month transition period means the period beginning on the commencement date and ending on the date that is 6 months after the commencement date.

commencement date means the date on which the this Act comes into force-

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Rocket Lab agreement means the agreement dated 16 September 2016 between Her Majesty the Queen in right of New Zealand acting by and through the Minister for Economic Development and Rocket Lab NZ and Rocket Lab USA

Rocket Lab NZ means Rocket Lab Limited (company number 1835428) incorporated in New Zealand under the Companies Act 1993

Rocket Lab USA means Rocket Lab USA, a corporation incorporated in the United States of America.

2 Rocket Lab agreement treated as launch licence

- (1) The Rocket Lab agreement is to be treated as a launch licence issued under this 20 Act.
- (2) The launch licence referred to in **subclause (1)** expires,—
 - (a) if Rocket Lab NZ or Rocket Lab USA makes an application for a launch licence under **section 8** before the expiry of the 6-month transition period, on the date on which the Minister grants or declines to grant a 25 licence under **section 9**; or
 - (b) on the expiry of the 6-month transition period.

3 Transitional period for payloads launched under Rocket Lab agreement

Nothing in this Act applies to a person who, whether before or after the expiry of the 6-month transition period, launches, or procures the launch of, a payload that is intended to reach outer space if—

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- (a) the Rocket Lab agreement applies to the payload; and
- (b) confirmation has been given, within 6 months after the commencement date, that no determination will be made in respect of the payload under clause 3.4 of the Rocket Lab agreement.

4 Rocket Lab agreeme	ent treated as facility licence
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- (1) The Rocket Lab agreement is to be treated as a facility licence issued under this Act
- (2) The facility licence referred to in **subclause (1)** expires,—
 - (a) if Rocket Lab NZ or Rocket Lab USA makes an application for a facility 5 licence under **section 39** before the expiry of the 6-month transition period, on the date on which the Minister grants or declines to grant a licence under **section 40**; or
 - (b) on the expiry of the 6-month transition period.

5 Segregated areas to be treated as security areas

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- (1) This clause applies to any area that was, immediately before this clause came into force, a segregated area within the meaning of the Rocket Lab agreement.
- (2) On and after the date on which this clause comes into force, and until revoked by the Minister, the segregated area is to be treated as if it were a-security_segregated area declared by the Minister under this Act.

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5A Recognition of pre-commencement actions and processes in relation to high-altitude vehicle licences

Any action or process undertaken before the commencement date by the Minister or any other person may be taken into account by the Minister in issuing a high-altitude licence on or after the commencement date if the action or process substantially complies with the provisions of the Act.

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6 Pre-commencement consultation relating to regulations

Section 88(2)(a) is satisfied in relation to any regulations if action of the kind described in that provision was taken before the commencement of **section 88** for the purpose of facilitating the making of the regulations.

Schedule 2 Amendment to Search and Surveillance Act 2012

s 89

Outer Space and High- altitude Activities Act 2016	61	Powers of enforcement officers	Subparts 1, 4, 6, 7, 9, and 10 (except for sections 118 and 119)
	62	Provisions relating to entry to dwellinghouse or marae	Subparts 1, 3, 4, 5, 7, 9, and 10 (except that sections 118 and 119 apply only in respect of warrant issued to a named constable or to every constable)

Legislative history

19 September 2016 18 October 2016 Introduction (Bill 179–1)
First reading and referral to Foreign Affairs, Defence and Trade
Committee