Government Bill

As reported from the Finance and Expenditure Committee

Commentary

Recommendation

The Finance and Expenditure Committee has examined the Student Loan Scheme Amendment Bill (No 2) and recommends by majority that it be passed with the amendments shown.

Minority views

While supporting the intent of the bill to collect overdue student loan repayments, the New Zealand Labour Party has concerns about clause 39(4) which inserts a regulation-making power, and therefore opposes this clause.

The Green Party opposes the bill in its entirety.

Introduction

The student loan scheme represents a major financial commitment by the Government to support people in tertiary education. The bill aims to improve the value and fairness of the scheme, and to ensure that student loans are administered as efficiently as possible. It seeks to amend the Student Loan Scheme Act 2011 in two main ways:

- introducing information-matching with the New Zealand Customs Service to locate borrowers in serious default when they enter or leave the country
- widening the definition of income for student loan repayment purposes so that a borrower's repayment obligation more accurately reflected their ability to pay. The amended definition of income would broadly align with that used for Working for Families tax credits and student allowances.

The bill also proposes that various measures, which were provided for in the Act and due to be implemented from 2013 to make administration of the scheme more efficient, should not now proceed. This reprioritisation would allow the Inland Revenue Department to focus on the Act's core policies within the constraints of its existing computer system, and would have minimal impact on borrowers.

Finally, the bill seeks to make several technical remedial amendments to ensure the Act works as intended.

This commentary discusses the more significant amendments we recommend to the bill. We are also recommending several minor and technical amendments, which are not discussed in this commentary. They include changes or insertions in clauses 7(2), 13, 15, 21A, 25A, 31, 53, 56A, 57A, 57B, and 57C.

Repayment obligations for first-time borrowers

We recommend amending clauses 6(7) and 13 (inserting new section 72) to correct an unintended consequence of the 2011 Act. From 1 January 2012, the Act enabled the Inland Revenue Department to receive information from StudyLink about loan advances almost instantly, rather than only once a year, in February. This allowed borrowers to view their consolidated loan balance, rather than having to add the amounts managed by two different agencies. However, an unintended drawback of the earlier transfer has been that new borrowers' repayment obligations are calculated on their income for the entire tax year, even when they have had the loan for only a short time.

The amendment we propose would provide that a new borrower who took out a loan after 31 December would not be subject to the end-

of-year assessment for that tax year. (Repayment deductions would, however, continue to be made from any salary or wages from the date that the borrower first drew down the loan.) We recommend that this amendment apply from 1 April 2012 for the 2013 and future tax years.

To assist any borrower adversely affected in the 2012 tax year, we recommend amending clause 39 and inserting new clause 49A to continue the relief currently provided through the Student Loan Scheme Act 2011 (Transitional Provisions) Regulations 2012, which would otherwise expire in 2015.

Further reprioritisation measures

The bill recognises that some of the changes to the administration of the student loan scheme originally provided for in the Student Loan Scheme Act 2011 would be too complicated to implement within the Inland Revenue Department's current computer system, and should therefore not proceed. Based on further examination of priorities, and the costs and benefits of making changes, we recommend that four other measures provided for in the 2011 Act should also be cancelled. They are discussed below.

Relief for small amounts of loan obligations

Under the Student Loan Scheme Act 1992, repayment obligations under \$20 were not collected and were written off. The 2011 Act changed this so that small amounts remain part of a borrower's loan balance, for future collection. As the scheme will continue to be administered under the Inland Revenue Department's current computer system, it is most cost-effective to reinstate the discretion to write off small obligation amounts under \$20. We therefore recommend amending clause 22 by inserting subclauses (2) and (3) to reinstate this discretion in section 144 of the Act.

Loan interest calculation method

In the bill as introduced, clause 54 would change the interest calculation method in two ways with effect from 1 April 2013: loan interest would only be calculated for overseas-based borrowers, and it would be calculated daily and charged and compounded monthly.

We recommend the removal of clause 54 so that the current system for calculating loan interest is retained. Under the current system, loan interest is calculated for all borrowers and then written off for New Zealand-based borrowers; the method used entails interest accruing daily and being charged and compounded annually.

Removing clause 54 from the bill would have the effect of retaining the existing loan interest regime in sections 134 to 137 of the Act.

As a consequence of the above, we recommend inserting clause 59A, amending section 196 of the 2011 Act in order to retain the 30-day grace period currently allowed for cancelling loan interest if a borrower's consolidated loan balance is paid in full within 30 days of receiving a notification of their loan balance. Section 196 would otherwise expire on 1 May 2013. We consider retention of the grace period desirable if, as recommended above, the existing system for daily accrual of interest is retained.

Payment allocation

We recommend the removal of clause 59 in the bill as introduced in order to retain the existing way in which payments are allocated to repayment obligations and debt. The current practice is for payments and deductions first to be offset against any interest charged, with any remainder then used against any principal outstanding. In the bill as introduced, clause 59 would have changed the practice to allocate payments and deductions in a specific order.

However, we also recommend the insertion of new clauses 59 and 59A to retain a useful point of clarification from clause 59 of the bill as introduced. This would make it clear that standard deductions and Commissioner deductions (made to collect previous under-deductions) must always be allocated to the loan balance (that is, such deductions would be "full and final"), and could not be used to satisfy the repayment of unpaid amounts for other current-year obligations such as interim or terminal payments or penalties. This would avoid any misunderstanding on the part of borrowers.

Meaning of adjusted net income

Clause 64 and Schedule 3 of the bill would make changes to the definition of "adjusted net income" so that it broadly aligned with the definition of income under the Working for Families tax credit rules.

To maintain consistency, we recommend that recent clarification of the Working for Families definition of "family scheme income" also be reflected in the bill, by amending clauses 5 and 9 of Schedule 3. These changes would ensure that withdrawals made from KiwiSaver or a complying superannuation fund would be disregarded in calculating net income, and that certain tax-exempt overseas pensions would be included in the calculation.

Transitional regulation-making provision

After careful consideration, we recommend the insertion of clause 39(4) to amend Schedule 6 to include a transitional provision allowing regulations to be made to smooth the transition to the new regime. The changes the bill would make to the 2011 Act are complex. They involve amendments to previous amendments that have not yet come into force, the repeal of provisions that were to come into force in the future, and inter-relationships between provisions that would be amended or repealed at different points in time. There is also the challenge of ensuring that Inland Revenue's computer system implements the amendments accurately. There is a relatively high risk that unforeseen issues or unintended consequences may emerge in the transition to this legislation, creating a need for regulations.

The amendment we propose is similar to that in section 216 of the 2011 Act, which provided a power to make regulations on the recommendation of the Minister to enable an orderly transition to the new legislation.

Appendix

Committee process

The Student Loan Scheme Amendment Bill (No 2) was referred to the committee on 20 September 2012. The closing date for submissions was 31 October 2012. We received and considered 10 submissions from interested groups and individuals. We heard two submissions. We received advice from the Inland Revenue Department.

Committee membership

Todd McClay (Chairperson)

Maggie Barry

David Bennett

Dr David Clark

Hon Clayton Cosgrove

Paul Goldsmith

John Hayes

Dr Russel Norman

Hon David Parker

Rt Hon Winston Peters

Hon Dr Nick Smith

Key to symbols used in reprinted bill

As reported from a select committee

text inserted by a majority text deleted by a majority

Hon Peter Dunne

Student Loan Scheme Amendment Bill (No 2)

Government Bill

Contents

	Contents	
		Page
1	Title	6
2	Commencement	6
	Part 1	
	Amendments to principal Act	
3	Principal Act	7
4	Application of provisions deemed to have come into force on 1 April 2012	7
5	Section 2 amended (Commencement)	7
6	Section 4 amended (Interpretation)	7
7	Section 5 amended (Meaning of unpaid amount)	8
7A	New section 8A inserted (Application of provisions of	9
	Act)	
	8A Application of provisions of Act	9
8	Section 15 amended (Right to cancel loan contract)	9
9	Section 28 amended (Borrower to notify Commissioner of absence from New Zealand of 184 or more days)	9
10	Section 31 amended (Repayment obligations that apply to New Zealand-based borrowers and overseas-based borrowers)	9
11	Section 32 amended (Interrelationship between subparts 1 to 3)	10
12	Section 67 amended (Procedure if significant over-deduction made)	10
13	Subparts 2 and 3 of Part 2 replaced	10
	56—2	1

		Subpart 2—Repayment obligations for New Zealand-based borrowers with income other than, or as well as, salary or wages	
	72	Application of this subpart	10
	73	Meaning of adjusted net income	11
	74	Declaration of adjusted net income	12
	75	Extension of time for making declaration of adjusted net income	12
	76	Commissioner to assess borrower's end-of-year repayment obligation	13
	76A	Commissioner must assess borrowers to whom section 72(b) applies as having zero repayment obligation	13
	77	Calculation of borrower's end-of-year repayment obligation if salary or wages less than annual repayment threshold	14
	78	Calculation of borrower's end-of-year repayment obligation where salary or wages equal to or more than annual repayment threshold	14
	79	Payment of end-of-year repayment obligation	15
	80	Calculation of terminal payment for tax year	15
	81	Due date for terminal payment	16
	82	Calculation of interim payments for next tax year	16
	83	Commissioner may assess interim payments if information for preceding year not provided	17
	84	Due dates for payment of interim payments	18
	85	Commissioner's powers in relation to due dates	19
	86	Interim payments to be paid in same manner as provisional tax	19
	87	Consequence of failure to meet repayment obligations	20
14		n 110 amended (Repayment obligations of as-based borrowers)	20
15		n 111 amended (Exceptions to repayment ions of overseas-based borrowers)	20
16	Section	n 112 amended (Repayment to be made by nents)	22
17	Section	n 114 amended (Notification of worldwide income v Zealand-based non-resident borrowers)	22
18	Section	115 amended (Repayment obligations of vers who are overseas-based for part of tax year)	22

19	New section 115A inserted (Reassessment of overseas-based borrower's repayment obligation in year of return to New Zealand)	23
	115A Reassessment of borrower's overseas-based repayment obligations in year of return to New Zealand	23
20	Section 120 amended (Commissioner must notify borrower of excess repayment)	24
21	Section 132 amended (Borrower may receive refund or apply excess repayment to future repayment obligations)	24
21A	Section 134 amended (Loan interest charged for all borrowers)	24
22	Section 144 amended (Power of Commissioner in relation to small amounts)	25
23	Section 154 amended (Application for instalment arrangement)	25
24	Section 155 amended (Late filing penalty for certain declarations)	25
25	Section 156 amended (Due dates for payment of late filing penalty)	25
25A	Section 160 replaced (Notification of student loan shortfall penalty)	25
	160 Notification and payment obligations if Commissioner imposes student loan shortfall penalty	25
26	Section 161 amended (Student loan shortfall penalty reduced or removed to reflect change to shortfall penalty)	26
27	Cross-heading above section 174 replaced	26
28	New section 174A inserted (Part 8A of Tax Administration Act 1994 applies to challenges under this Act)	26
	174A Part 8A of Tax Administration Act 1994 applies to challenges under this Act	26
29	New section 182A inserted (Challenge to decision concerning repayment holiday)	26
	182A Challenge to decision concerning repayment holiday	26
30	Section 188 repealed (Commissioner's decision on challenges)	27
31	Section 191 amended (Limit on repayment obligation for pay period or tax year)	27
32	New section 193C inserted (Changes relating to contact details of borrower)	27

	193C Changes relating to contact details of borrower	27
33	Section 204 amended (Commissioner may exercise rights in loan contracts to recall loans)	27
34	Section 208 amended (Disclosure of information between Inland Revenue Department and New Zealand Customs Service for information-matching purposes)	27
35	Section 215 amended (Regulations)	28
35A	New section 220 replaced (Savings and transitional provisions)	28
	Application, savings, and transitional provisions	28
36	Section 221 repealed (Amendments to this Act)	28
37	Schedule 3 repealed	28
38	Schedule 4 replaced	29
39	Schedule 6 amended	29
41	Consequential amendments to principal Act	32
	Amendments to other Acts	
42	Accident Compensation Act 2001 amended	32
43	Customs and Excise Act 1996 amended	32
44	Section 280G amended (Defined terms for sections 280H and 280I)	32
45	Section 280H amended (Disclosure of arrival and departure information for purposes of Student Loan Scheme Act 2011)	33
46	Section 280I amended (Direct access to arrival and departure information for purposes of Student Loan Scheme Act 2011)	33
47	Privacy Act 1993 amended	34
48	Student Loan Scheme Amendment Act 2012 amended	34
49	Tax Administration Act 1994 amended	34
	Revocation	
49A	Revocation	34
	Part 2	
	Amendments to principal Act that apply for 2013–2014 and later tax years	
50	Section 4 amended (Interpretation)	35
51	Section 5 amended (Meaning of unpaid amount)	35
52	Section 117 repealed (Overseas-based borrower's standard and Commissioner deductions satisfy overseas-based repayment obligation)	35
53	Section 119 replaced (Meaning of excess repayment)	36

	119 Meaning of excess repayment	36
55	Section 139 amended (Late payment interest charged on	38
	unpaid amount)	
56	Section 141 replaced (Monthly late payment interest	38
	written off if instalment arrangement complied with)	
	Late payment interest reduced if instalment	38
5 C A	arrangement complied with	20
56A	Section 145 amended (Application of different types of relief for borrower)	39
57	Section 146 replaced (Commissioner may grant relief	39
31	from late payment interest)	3)
	146 Commissioner may grant relief from late payment	39
	interest	37
57A	New section 146A and cross-heading inserted	40
	Relief from penalties	
	146A Commissioner may grant relief from penalties	40
57B	Section 147 amended (Hardship relief for any tax year)	40
57C	Section 159 amended (Commissioner may impose loan	41
	shortfall penalties)	
58	New section 161A and cross-heading inserted	41
	Underestimation penalty	
	161A Underestimation penalty where interim payments	41
	underestimated as at terminal payment date	
59	Section 194 amended (Order in which salary or wage	44
	deduction offset against borrower's consolidated loan	
59A	balance) Section 106 amended (Concellation of interest if	45
39A	Section 196 amended (Cancellation of interest if consolidated loan balance repaid early)	43
60	Section 197 replaced (Write-off of consolidated loan	45
00	balance)	15
	197 Write-off of consolidated loan balance	45
61	Section 219 repealed (Early applications and issues of	45
	certificates for transition to this Act)	
62	Schedule 6 amended	46
62A	Schedule 7 repealed	46
	Part 3	
	Amendments to principal Act that apply for 2014–2015	
	and later tax years	
	Amendments relating to meaning of adjusted net income	
63	Section 4 amended (Interpretation)	46
64	Section 73 replaced (Meaning of adjusted net income)	46

Meaning of adjusted net income 46 Amendments consequential on repeal of definitions of 65 46 annual gross income and annual total deduction New Schedule 3 inserted 46 66 Amendments relating to repeal of provisions on 10% bonus Section 111 amended (Exceptions to repayment 67 47 obligations of overseas-based borrowers) 68 Student Loan Scheme (Budget Measures) Amendment 47 Act 2012 consequentially amended Schedule 1 48 Consequential amendments to principal Act Schedule 2 50 Schedule 4 replaced Schedule 3 53 **New Schedule 3 inserted** The Parliament of New Zealand enacts as follows: 1 This Act is the Student Loan Scheme Amendment Act (No 2) 2012. 2 Commencement 5 (1) Sections 6, 7(1) and (3), 10, 11, 13, 15(1AA) to (1AC), 16, 17, <u>22,</u> 24, 25, <u>31(2),</u> 35, 37, 38, 39(2), 41, 42, and **49** are deemed to have come into force on 1 April 2012. The rest of Part 1 comes into force on the day after the date (2) 10 that this Act receives the Royal assent. Part 2 comes into force on 1 April 2013. (3) Part 3 comes into force on 1 April 2014. (4)

Student Loan Scheme Amendment

Bill (No 2)

cl 1

Part 1 Amendments to principal Act

	Amendments to principal Act	
3	Principal Act This Act amends the Student Loan Scheme Act 2011 (the principal Act).	5
4	Application of provisions deemed to have come into force on 1 April 2012 The provisions of this Act that are deemed to have come into force on 1 April 2012 apply for the 2012–2013 and later tax years.	10
5	Section 2 amended (Commencement) Repeal section 2(5).	
6 (1)	Section 4 amended (Interpretation) In section 4(1), definition of adjusted net income, replace "section 88A" with "section 73".	15
(2)	In section 4(1), insert in its appropriate alphabetical order: "end-of-year repayment obligation means the repayment obligation of a New Zealand-based borrower for the adjusted net income the borrower derives for a tax year, calculated in accordance with section 77 or 78".	20
(3)	In section 4(1), definition of declaration of pre-taxed in-come , replace " pre-taxed income " with " adjusted net in-come ".	
(4)	In section 4(1), replace the definition of interim payment with: " interim payment means the amount that a borrower is obliged to pay towards the next tax year's end-of-year repayment obligation in accordance with section 82 or 83 or section 84 or 85 ".	25
(5)	In section 4(1), repeal the definitions of net pre-taxed in- come , other income , other income repayment obligation , pre-taxed repayment obligation , and remaining repay- ment .	30

(6)		ction 4(1), definition of repayment obligation , replace graphs (c) and (d) with:	
	"(c)	an end-of-year repayment obligation:".	
(7)	` ′	ction 4(1), insert in its their appropriate alphabetical	5
		borrower , in relation to a tax year, means—	
	<u>"(a)</u>	a person who becomes a borrower for the first time under the student loan scheme in the period starting on 1 January of the tax year and ending on the close of the last day of the tax year:	10
	"(b)	a person to whom all of the following apply:	
		the person had been a borrower under the student loan scheme before the tax year; and	
		"(ii) the person fully repaid his or her loan before the start of the tax year; and	15
		"(iii) in the period starting on 1 January of the tax year and ending on the close of the last day of the tax year, the person again became a borrower under the student loan scheme	1.
	"tern	ninal payment means the amount that a borrower is	20
	oblig	ed to pay in relation to an end-of-year repayment obliganaccordance with section 80 and section 81 or 85".	_
(8)	Repla	ace section 4(2) with:	
"(2)	repay and re obliga	Gerence to a borrower estimating his or her end-of-year ment obligation is a reference to a borrower making a fair easonable estimate of his or her end-of-year repayment ation in accordance with section RC 7 of the Income Tax 2007, as applied by section 86 and Schedule 4 of this	25
7	Secti	on 5 amended (Meaning of unpaid amount)	30
(1)	Repla "(a)	ace section 5(1)(a) with: a terminal payment:".	
(2)	place	etion 5(2), definition of due date, paragraph (b)(ii), re- "under section 112(3) or 115(1)(d)" with "under section b), 115(1)(d), or 115A".	35
<u>(2)</u>		ction 5(2), definition of due date , replace paragraph with:	
8			

"(ii) if the Commissioner has determined the instalments that must be paid under **section 112(3)**,

	115(1)(d), or 115A , the final date determined by	
	the Commissioner; and".	
(3)	In section 5(2), definition of interim payment default , paragraph (a)(i) and (ii), replace "pre-taxed repayment obligation or other income repayment obligation" with "end-of-year repayment obligation".	5
(4)	In section 5(2), replace the definition of overseas-based instalment default with: " overseas-based instalment default means the sum of the instalments of an overseas-based borrower's repayment obligations for a tax year that must be paid in accordance with subpart 5 of Part 2."	10
7A	New section 8A inserted (Application of provisions of Act)	15
	After section 8, insert:	
<u>"8A</u>	Application of provisions of Act Schedule 6 contains application, savings, and transitional provisions that affect this Act's other provisions as from time to time amended, repealed, and replaced (see section 220)."	20
8	Section 15 amended (Right to cancel loan contract)	
(1)	In section 15(1)(b), delete "; and".	
(2)	Repeal section 15(1)(c).	
9	Section 28 amended (Borrower to notify Commissioner of absence from New Zealand of 184 or more days) After section 28(2), insert:	25
"(3)	See section 193C concerning the obligation on a borrower if there is a change in any of the contact details provided to the Commissioner under this section."	
10	Section 31 amended (Repayment obligations that apply to New Zealand-based borrowers and overseas-based borrowers) In section 31(1)(a), replace "subparts 1 to 3" with "subparts 1 and 2".	30
	1 and 2 . 9	

11

11	Section 32 amended (Interrelationship between subparts 1 to 3)			
(1)	In the heading to section 32, replace "1 to 3" with "1 and 2".			
(2)	Replace section 32(3) to (8) with:			
"(3)	If a borrower derives only income other than salary or wages, subpart 2 applies to that borrower.	5		
"(4)	If a borrower derives income from salary or wages and income other than from salary or wages, subparts 1 and 2 both apply to that borrower."			
12	Section 67 amended (Procedure if significant over-deduction made)	10		
	In section 67(2), delete "in writing".			
13	Subparts 2 and 3 of Part 2 replaced Replace subparts 2 and 3 of Part 2 with:			
	• •	1.5		
	"Subpart 2—Repayment obligations for New Zealand-based borrowers with income	15		
	other than, or as well as, salary or wages			
··=>				
"72	Application of this subpart This subpart applies to New Zeeland hased harmoviers			
	This subpart applies to New Zealand-based borrowers— "(a) who derive \$1,500 or more of adjusted net income for	20		
	a tax year; and	20		
	"(b) whose income from adjusted net income and salary or			
	wages (if any) for that tax year is \$1,500 or more above			
	the annual repayment threshold.			
"72	Application of this subpart	25		
	This subpart applies to the following New Zealand-based bor-			
	rowers, other than new borrowers:			
	"(a) borrowers who derive \$1,500 or more of adjusted net			
	income for a tax year and who have income from ad-			
	justed net income and salary or wages (if any) for that	30		
	tax year of \$1,500 or more above the annual repayment threshold:			
	"(b) borrowers to whom paragraph (a) does not apply in			
	relation to a tax year and who—			

that tax year; or

"(i)

"73

"(1)

"(2)

"(3)

"(4)

"(5)

"(6)

have been required to pay interim payments for

"(ii) have been issued a default assessment for an end-	
of-year repayment obligation under section 106	
of the Tax Administration Act 1994 for that tax	5
<u>year.</u>	
Meaning of adjusted net income	
In this Act, adjusted net income means a borrower's income calculated in accordance with the formula—	
a = b - c	10
where—	
a is the borrower's adjusted net income	
b is the borrower's annual gross income other than from salary or wages	
c is the borrower's annual total deductions.	15
However, the income and deductions for any investment activity, or for any business, for a tax year are ignored when calculating a borrower's adjusted net income for that tax year if, treating the borrower as having only the income and deductions of that investment activity or of that business, the bor-	20
rower would have a net loss for that year.	
For the purposes of applying subsection (2) , 2 or more business or investment activities may be treated as a single activity if the Commissioner considers that those business or investment activities are of a kind that are normally carried on in association with each other.	25
For the purposes of applying subsection (2), as modified	
by subsection (3) , deductions that relate to an asset used in carrying on 2 or more business or investment activities must be appropriately apportioned between those activities on the basis of the use of that asset in those activities.	30
Subsections (2) to (4) do not apply to a borrower whose only income for the tax year is from pre-taxed income, or pre-taxed income and salary and wages.	
In this section,—	35
" business has the same meaning as in section YA 1 of the Income Tax Act 2007	

"investment activity has the same meaning as in section MB 3(5) of the Income Tax Act 2007.

"74 Declaration of adjusted net income

- "(1) If this subpart applies to a borrower and the borrower is not required to file a return of his or her income for the tax year or 5 provide details of his or her annual gross income and annual total deductions under section 114, the borrower must make a declaration of the borrower's adjusted net income.
- "(2) The declaration of adjusted net income must be made—
 - "(a) by notifying the Commissioner in a manner acceptable 10 to the Commissioner; and
 - "(b) on or before—
 - "(i) 7 July in the tax year following the tax year in which the adjusted net income was derived; or
 - "(ii) if the borrower has received an extension of time 15 to make the declaration in accordance with **section 75**, the date on which the borrower is required to make the declaration; or
 - "(iii) if the Commissioner has granted the borrower an extension of time to make the declaration (other than in accordance with **section 75**), the date on which the borrower is required to make the declaration as specified by the Commissioner.

25

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"75 Extension of time for making declaration of adjusted net income

A borrower may apply to the Commissioner for an extension of time for the making of a declaration of adjusted net income in accordance with section 37(3) to (5) of the Tax Administration Act 1994, and those subsections apply, as far as applicable and with all necessary modifications, as if—

- "(a) the reference to 'the due date required under this section' were a reference to 'the due date required under section 74(2)(b)(i) of the Student Loan Scheme Act 2011'; and
- "(b) every reference to a taxpayer were a reference to a borrower; and

"(c) every reference to a return or a return of income were a reference to a declaration of adjusted net income.

"76 Commissioner to assess borrower's end-of-year repayment obligation

- "(1) The Commissioner must assess the amount (if any) of a borrower's end-of-year repayment obligation for a tax year as soon as practicable after the borrower provides—
 - "(a) his or her return of income for that tax year; or
 - "(b) details of his or her annual gross income and annual total deductions under section 114; or 10
 - "(c) his or her declaration of adjusted net income.
- "(2) In making the assessment, the Commissioner may have regard to—
 - "(a) any document provided under subsection (1):
 - (b) any other information that the Commissioner considers 15 to be relevant.
- "(3) The assessment must be made in accordance with this subpart and the loan contract.
- "(4) Section 203 applies if there is an inconsistency between this subpart and the loan contract.
- "(5) The Commissioner must, as soon as practicable after making the assessment, notify the borrower in writing of—
 - "(a) the borrower's end-of-year repayment obligation; and
 - "(b) the due dates, if any, on or before which the end-of-year repayment obligation must be paid (see sections 81, 84, and 85); and
 - "(c) the amounts, if any, that must be paid on or before those due dates.

Commissioner must assess borrowers to whom section 72(b) applies as having zero repayment obligation

If the Commissioner is satisfied that a borrower meets the criteria in **section 72(b)**, the Commissioner must assess the borrower as having a zero repayment obligation for that tax year.

30

[&]quot;Compare: 1992 No 141 s 15

"77	oblig	ulation of borrower's end-of-year repayment gation if salary or wages less than annual repayment shold			
"(1)		this subpart applies if, in relation to a tax year,— this subpart applies to a borrower; and the gross income that the borrower derived from salary or wages is less than the annual repayment threshold.	5		
"(2)		borrower's end-of-year repayment obligation for the tax must be calculated in accordance with the formula—			
		$a = b \times (c - d)$	10		
	wher				
	a	is the borrower's end-of-year repayment obligation for the tax year			
	b	is the repayment percentage			
	c	is the income that the borrower derives from adjusted net income and from salary or wages for the tax year	15		
	d	is the annual repayment threshold.			
"(3)	year	borrower's end-of-year repayment obligation for the tax is zero or less, the borrower has no end-of-year repayment ration for the tax year.	20		
"78	Calculation of borrower's end-of-year repayment obligation where salary or wages equal to or more than annual repayment threshold				
"(1)		section (2) applies if, in relation to a tax year,—			
	"(a) "(b)	this subpart applies to a borrower; and the gross income that the borrower derived from salary or wages is equal to or more than the annual repayment threshold.	25		
"(2)	The 1	The borrower's end-of-year repayment obligation for the tax			
()		year must be calculated in accordance with the formula— $a = b \times c$			
	,,,l				
	wher				
	a	is the borrower's end-of-year repayment obligation for the tax year			
	b	is the repayment percentage	35		

5

20

c	is the income that the	borrower	derives	from	adjusted
	net income for the tax	year.			

"70	Dowmont o	f and of v	ear renavment	abligation
/9	Payment o	t ena-ot-v	ear renavment	CODUSTION

- "(1) A borrower whose end-of-year repayment obligation for a tax year is greater than zero must pay a terminal payment—
 - "(a) calculated in accordance with **section 80**:
 - "(b) on or before the due date under **section 81** or a due date determined by the Commissioner under **section 85**.
- "(2) Subsection (3) applies to a borrower if—
 - "(a) the borrower's end-of-year repayment obligation for a 10 tax year is \$1,000 or more; or
 - "(b) the borrower has not made a declaration of adjusted net income for a tax year, provided a return of income, or provided details of his or her annual gross income and annual gross deductions under section 114 for a tax year, and the amount of the borrower's end-of-year repayment obligation for the immediately preceding tax year was \$1,000 or more.
- "(3) A borrower must also pay interim payments for the tax year—
 - "(a) calculated in accordance with section 82 or 83:
 - "(b) on or before the due dates determined in accordance with **section 84 or 85**.
- "(4) However, a borrower is not liable to make interim payments for a tax year if the borrower's end-of-year repayment obligation for that year is less than \$1,000.

"80 Calculation of terminal payment for tax year

"(1) The amount of a borrower's terminal payment for the tax year must be calculated in accordance with the formula—

$$a = (b - c) - (d - c)$$

where— 30

- a is the amount of the borrower's terminal payment
- b is the borrower's end-of-year repayment obligation for the tax year
- c is the amount of the borrower's interim payments for the tax year in accordance with **section 82 or 83** 35

d	is the sum of any amounts that satisfy (so far as they ex-
	tend) the borrower's end-of-year repayment obligation
	for the tax year.

"(2) However,—

- "(a) if the sum of (b c) is less than zero, then it must be 5 treated as if it were zero; and
- "(b) if the sum of (d c) is less than zero, then it must be treated as if it were zero.

"81 Due date for terminal payment

A borrower must pay his or her terminal payment on or before 10 the borrower's **terminal tax date**, as defined in section YA 1 of the Income Tax Act 2007, for the tax year.

"82 Calculation of interim payments for next tax year

"(1) The amount of each of the borrower's interim payments for the tax year may vary and must be calculated separately in 15 accordance with the formula—

 $a = b \times (c \div d) - e$

where—

- a is the amount of the borrower's interim payment
- b is, as applicable,—(i) the amount of the borrower's estimated end-of-
 - (i) the amount of the borrower's estimated end-ofyear repayment obligation for the tax year; or

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30

- (ii) the amount of the borrower's uplifted end-ofyear repayment obligation for the tax year
- c is a number reflecting which of the interim payments 25 for the tax year is being calculated (for example, 2 if the second interim payment for the tax year is being calculated)
- d is the total number of interim payment due dates the borrower has for the tax year
- e is the aggregate amount of all of the borrower's interim payments for the tax year that were due before the interim payment being calculated.
- "(2) For the purposes of this section, the total number of interim payment due dates a borrower has is determined by reference 35

		number of interim payments the borrower must make as mined in accordance with section 84 or 85 .	
"(3)	In thi	s section, uplifted end-of-year repayment obligation —	
	"(a)	means—	
		"(i) the amount of the borrower's end-of-year repayment obligation for the immediately preceding tax year multiplied by 105%; or	5
		"(ii) if the borrower did not make a declaration of adjusted net income for the immediately preceding tax year, the amount of the borrower's end-of-year repayment obligation for the year before the immediately preceding tax year multiplied by 110%; but	10
	"(b)	the amount calculated in accordance with paragraph	
		(a) must not exceed the sum of the borrower's loan bal-	15
		ance on 1 April of the relevant tax year plus any loan	
		advances made or charged to the borrower for that tax year after that date.	
"(4)	Ear th	ne purposes of subsection 3(b) , the borrower's loan bal-	
(4)	subtra amou	on 1 April of the relevant tax year must be determined by acting the amount of any repayment obligation or other and that the Commissioner has, on or before that day, re-	20
		d the borrower to pay and that is payable on or after that	
	day. "Comp	pare: 1992 No 141 s 27	25
"83	Com	missioner may assess interim payments if	
00		mation for preceding year not provided	
"(1)		Commissioner may assess a borrower's interim payments	
` ′		tax year in the manner set out in section RC 6(3) of the	
		ne Tax Act 2007 if, for the immediately preceding tax	30
		the borrower did not provide—	
		his or her return of income; or	
	"(b)	details of his or her annual gross income and annual	
	"(c)	total deductions under section 114; or his or her declaration of adjusted net income under sec -	35
	(0)	tion 74.	33
"(2)		ion 82 does not apply if the Commissioner makes an sment in accordance with subsection (1).	

"84 Due dates for payment of interim payments

"(1) A borrower must pay an interim payment for a tax year on or before each of the dates on which the borrower must pay his or her provisional tax for that tax year in accordance with the provisional tax rules.

"(2) However,—

"(a) if a borrower uses a GST ratio to determine his or her provisional tax for a tax year and that year is not a transitional year for the borrower, the due dates for the payment of the borrower's interim payments are the dates in columns B, D, and F of the table in Part A of Schedule 3 of the Income Tax Act 2007 that correspond to the month of the borrower's balance date:

5

"(b) if a borrower uses a GST ratio to determine his or her provisional tax for a tax year and that year is a transitional year for the borrower, the due dates for the payment of the borrower's interim payments are every second date in the table headed 'GST ratio provisional taxpayers' in Part B of Schedule 3 of the Income Tax Act 2007 that correspond to the month of the borrower's balance date, except that—

"(i) if the borrower has only 1 payment date, the borrower has only 1 due date; and

- "(ii) if the borrower has an odd number of payment dates, then the last payment date does not apply to the borrower:
- "(c) if a borrower does not pay provisional tax for a tax year, the due dates for the payment of the borrower's interim payments are the dates in columns B, D, and F of the table in Part A of Schedule 3 of the Income Tax Act 30 2007 that correspond to the month of the borrower's balance date:
- "(d) if a borrower pays provisional tax on a 6-monthly basis for the 2012–13 tax year, the due dates for the payment of the borrower's interim payments are the dates in columns B, D, and F of the table in Part A of Schedule 3 of the Income Tax Act 2007 that correspond to the month of the borrower's balance date.

(3)	meanings as in section YA 1 of the Income Tax Act 2007.	
" 85 "(1)	Commissioner's powers in relation to due dates The Commissioner may determine the dates on or before which a borrower must pay his or her terminal payment or interim payments for a tax year if— "(a) the borrower requests the Commissioner to determine the borrower's terminal payment due date or interim payment due dates; or	5
	"(b) the Commissioner considers it necessary or appropriate in the circumstances.	10
"(2)	The dates determined by the Commissioner under subsection (1) may differ from the dates specified in section 81 or 84 .	
"(3)	If the Commissioner determines the dates on or before which a borrower must pay his or her terminal payment or interim payments for a tax year,— "(a) the Commissioner must, as soon as practicable, notify the borrower in writing— "(i) of that fact; and	15
	"(ii) of the dates determined by the Commissioner; and "(b) the amount of the terminal payment or the interim pay-	20
"(4)	ments must be calculated by reference to those dates. This section overrides sections 81 and 84 . "Compare: 1992 No 141 s 30(2)	25
"86	Interim payments to be paid in same manner as provisional tax Subject to Schedule 4 ,—	
	"(a) interim payments for a borrower's end-of-year repayment obligation for a tax year are payable in the same	30

manner as provisional tax; and

provisional tax rules.

"Compare: 1992 No 141 s 28

"(b) a borrower must comply with the requirements of the

"87	A borro	rower may be liable to pay late payment interest if the wer does not meet his or her repayment obligations under ubpart (see section 139(1))."	
14		on 110 amended (Repayment obligations of	5
(1)		seas-based borrowers)	
(1)	-	ace section 110(1) with:	
"(1)	"(a)	is not or is no longer entitled to a repayment holiday under section 107B or 108A(2); and	10
	"(b)	has not had his or her overseas-based repayment obligation reassessed under section 115A ."	
(2)	Repla	ace section 110(6)(a) and (b) with:	
	"(a)	if a borrower was not overseas-based at the start of the tax year, the borrower's consolidated loan balance on the date on which the borrower became overseas-based; and	15
	"(b)	if a borrower was overseas-based at the start of the tax	
		year (year A), the sum determined by— "(i) including the amount of the borrower's consolidated loan balance on 31 March in the year prior	20
		to year A (the previous year); and "(ii) including the amount of any annual administration fee charged under section 189 for the previous year; and	25
		"(iii) subtracting any 10% bonus the borrower is entitled to under Part 3 for an excess repayment for the previous year."	
15		on 111 amended (Exceptions to repayment ations of overseas-based borrowers)	30
(1AA		lace section 111(5)(a) with:	50
<u> </u>	"(a)	for the first tax year during a period when section 110 applies to a borrower, the sum determined by—	
		"(i) including the borrower's loan balance on the day on which that section first applies to the borrower in that period; and	35

		"(ii)		
			tion or other amount that the Commissioner has,	
			on or before that day, required the borrower to	
			pay and that is payable on or after that day; and"	
			111(5)(b)(iii), after "previous year", insert "; and".	5
(1AC) <u>In se</u>	ection	111(5)(b), after paragraph (iii), insert:	
		"(iv)	subtracting the amount of any repayment obliga-	
			tion or other amount that the Commissioner has,	
			on or before that day, required the borrower to	
			pay and that is payable on or after that day."	10
(1)	Repla	ice sec	tion 111(4) with— <u>:</u>	
"(4)		section		
			ides section 110; and	
	"(b)		not apply to an overseas-based borrower who has	
			is or her overseas-based repayment obligation re-	15
			sed under section 115A."	
(2)	Repla	ice sec	etion 111(5) with:	
"(5)		s secti	on, loan balance means,—	
	"(a)		borrower was not overseas-based at the start of	
			ax year, the borrower's loan balance on the date	20
			hich the borrower became overseas-based less the	
			ant of any repayment obligations that are not yet	
			and the sum determined by—	
		"(i)	including the borrower's loan balance on the day	~
			on which the borrower became overseas-based;	25
		"(;;)	and	
		"(ii)	subtracting the amount of any repayment obligation or other amount that the Commissioner has,	
			on or before that day, required the borrower to	
			pay and that is payable on or after that day; and	30
	"(b)	if a b	orrower was overseas-based at the start of the tax	50
	(0)		(year A), the sum determined by—	
		"(i)	including the amount of the borrower's loan bal-	
			ance on 31 March in the year prior to year A (the	
			previous year); and	35
		"(ii)	including the amount of any annual administra-	
			tion fee charged under section 189 for the previ-	
			ous year; and	

Part 1	cl 16 Student Loan Scheme Amendment Bill (No 2)	
	 "(iii) subtracting any 10% bonus the borrower is entitled to under Part 3 for an excess repayment for the previous year; and "(iv) subtracting the amount of any repayment obligations that are not yet due. "(iv) subtracting the amount of any repayment obligation or other amount that the Commissioner has, on or before that day, required the borrower to pay and that is payable on or after that day." 	5
16	Section 112 amended (Repayment to be made by instalments)	10
"(3)	Replace section 112(3) with: However, the Commissioner may determine the dates on or before which a borrower must pay instalments of his or her overseas-based repayment obligations, and the amount of those instalments, if the Commissioner considers it necessary or appropriate in the circumstances. If the Commissioner makes a determination under subsection (3), the Commissioner must, as soon as practicable, notify the borrower in writing— "(a) of that fact; and "(b) of the dates and the amounts determined by the Commissioner."	15 20
17	Section 114 amended (Notification of worldwide income by New Zealand-based non-resident borrowers) Replace section 114(3)(a) with: "(a) a declaration of adjusted net income; or".	25
18	Section 115 amended (Repayment obligations of borrowers who are overseas-based for part of tax year) In section 115(2), after "despite anything to the contrary in this Act", insert ", except as provided in section 115A ".	30

New section 115A inserted (Reassessment of

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	THE WOOD TEST THE TOTAL (TEST SESSION OF			
	overseas-based borrower's repayment obligation in year			
	of return to New Zealand)			
	After section 115, insert:			
"115 <i>A</i>	A Reassessment of borrower's overseas-based repayment	5		
	obligations in year of return to New Zealand			
"(1)	The Commissioner may reassess a borrower's overseas-based			
	repayment obligation if the borrower notifies the Commis-			
	sioner—			
	"(a) that the borrower has returned to New Zealand; and	10		
	"(b) that he or she intends to become New Zealand-based; and			
	"(c) of the specific date from which he or she expects to become New Zealand-based.			
"(2)	The borrower must notify the Commissioner of any other information that the Commissioner may reasonably require for the purposes of either or both of the following:	15		
	"(a) establishing any of the matters in subsection (1) :			
	"(b) the reassessment.			
"(3)	If the Commissioner reassesses a borrower's overseas-based	20		
	repayment obligation under this section,—			
	"(a) the reassessment must be made in accordance with sec-			
	tion 115, as if the borrower were New Zealand-based from the date notified by the borrower under subsec -			
	tion (1)(c); and	25		
	"(b) section 109(6) and (7) apply to the reassessment as if it were an assessment under that section.			
"(4)	Despite the reassessment of a borrower's overseas-based repayment obligation under this section, the borrower continues to be treated as an overseas-based borrower for all other purposes (for example, interest continues to be calculated in accordance with the borrower's overseas-based status) until the borrower becomes New Zealand-based.	30		
"(5)				
(3)	The Commissioner may review a reassessment of a borrower's overseas-based repayment obligation made under this section if—	35		
	"(a) the borrower does not become New Zealand-based; or			

	"(b)	the borrower becomes New Zealand-based from a date that is different from the expected date notified to the Commissioner under subsection (1)(c) ."	
20	borr	on 120 amended (Commissioner must notify ower of excess repayment) ace section 120(1) with:	5
"(1)		ection (2) applies if subpart 2 of Part 2 applies to a borr and—	
	"(a) "(b)	an excess repayment is made for the borrower; or upon investigation by the Commissioner of the borrower's repayment obligation for a prior tax year, the Commissioner is satisfied that— "(i) the repayment obligation assessed by the Commissioner is incorrect; and "(ii) as a result, an excess repayment has been made."	10 15
21	Secti	on 132 amended (Borrower may receive refund or	
	apply	y excess repayment to future repayment obligations) ace section 132(2) with:	
"(2)	notif	sercise a choice under subsection (1), the borrower must y the Commissioner in a manner acceptable to the Comoner within 6 months after whichever is the latest of the wing:	20
	"(a)	the date on which the borrower was notified of the ex-	
	"(b)	cess repayment in accordance with section 120: the day after the end of the tax year to which the excess repayment relates:	25
	"(c)	the day after the due date of the final instalment of the borrower's overseas-based repayment obligation."	
21A	Secti	on 134 amended (Loan interest charged for all	
	borr	owers)	30
(1)		ction 134(2), after "the formula", insert "(except as prolin subsection (3))".	
	viuct	im <mark>Jungechon (J)</mark> .	

(2)

After section 134(2), insert:

"(3)	If a tax year includes an extra day because of a leap year,	
	the reference to 365 in the formula in subsection (2) must be	
	treated as if it were a reference to 366."	
22	Section 144 amended (Power of Commissioner in relation to small amounts)	5
(1AA	(a) In section 144(1)(c), after "collecting a repayment obliga-	
	tion", insert "(or part of a repayment obligation)".	
(1)	In section 144(2)(a), replace "is more than \$20" with "is \$20	
<u>(2)</u>	or more". Replace section 144(3)(a) with:	10
	"(a) under subsection (1)(c) is written off:".	
23	Section 154 amended (Application for instalment	
	arrangement)	
	In section 154(1)(a), replace "an unpaid amount; and" with	1.7
	"an unpaid amount or an amount that is not yet due; and".	15
24	Section 155 amended (Late filing penalty for certain	
	declarations)	
"(F)	Replace section 155(5) with:	
"(5)	In this section, declaration means a declaration of adjusted net income."	20
25	Section 156 amended (Due dates for payment of late filing	
-0	penalty)	
	In section 156(b) and (c), delete "or 114A".	
25A	Section 160 replaced (Notification of student loan shortfall	
	penalty)	25
	Replace section 160 with:	
<u>"160</u>	Notification and payment obligations if Commissioner	
	imposes student loan shortfall penalty	
"(1)	This section applies if the Commissioner imposes a student	2.0
(((6)	loan shortfall penalty on a borrower.	30
"(2)	The Commissioner must notify the borrower in writing of—	
	"(a) the amount of the student loan shortfall penalty and the	
	reasons for its imposition; and	

the date on or before which the student loan shortfall penalty must be paid (which must be at least 30 days

	after the date of the notification).	
"(3)	The Commissioner must also notify the borrower in writing of	
	the amount of the repayment obligation shortfall that remains	5
	due and payable and that that amount is subject to late payment	
	interest.	
"(4)	The Commissioner may notify the borrower of the information	
	required under subsection (2) and the information required	
	under subsection (3) in 2 separate notices.	10
"(5)	The borrower must pay the student loan shortfall penalty on or	
	before the date specified in the notice given under subsection	
	<u>(2)."</u>	
26	Section 161 amended (Student loan shortfall penalty	
20	reduced or removed to reflect change to shortfall penalty)	15
	In section 161(1)(a), after "a borrower", insert "disputes or".	13
	in section for (1)(u), after a contourer, insert anspates of .	
27	Cross-heading above section 174 replaced	
_ ,	Replace the cross-heading above section 174 with:	
	"Rights to challenge and challenge procedures".	
	Rights to chattenge and chattenge procedures.	
28		20
	Act 1994 applies to challenges under this Act)	
	After section 174, insert:	
"1 7 4.	A Part 8A of Tax Administration Act 1994 applies to	
	challenges under this Act	
	The procedures under Part 8A of the Tax Administration Act	25
	1994 apply, with all necessary modifications, to a challenge of	
	a matter under this Act."	
29	New section 182A inserted (Challenge to decision	
	concerning repayment holiday)	
	After section 182, insert:	30
"182	A Challenge to decision concerning repayment holiday	
	A borrower may challenge a decision by the Commissioner	
	under section 107B not to grant the borrower a repayment holi-	
	day, on the ground that the decision is not fair and reasonable."	
26		
26		

Section 188 repealed (Commissioner's decision on

30

challenges)

Repeal section 188.

31	Section 191 amended (Limit on repayment obligation for	_
(1)	pay period or tax year) In section 191(1), replace "derives only" with "derives".	5
	After section 191(3), insert:	
<u>(2)</u>		
(3A)	For the purposes of subsections (1) and (2), the amount of the borrower's loan balance on the day referred to in each of those provisions must be determined by subtracting the amount of	10
	any repayment obligation or other amount that the Commissioner has, on or before that day, required the borrower to pay	10
	and that is payable on or after that day."	
32	New section 193C inserted (Changes relating to contact	
	details of borrower)	15
	After section 193B, insert:	
1930	C Changes relating to contact details of borrower	
	If there is a change in any of the borrower's contact details, the borrower must promptly notify the Commissioner of the	
	changed details."	20
33	Section 204 amended (Commissioner may exercise rights	
	in loan contracts to recall loans)	
	In section 204(3)(c), replace "before or after" with "before, on, or after".	
34	Section 208 amended (Disclosure of information between Inland Revenue Department and New Zealand Customs	25
	Service for information-matching purposes) Replace section 208(1) with:	
' (1)	The purpose of this section is to facilitate the exchange of in-	
	formation between the Inland Revenue Department and the New Zealand Customs Service for the purpose of establish- ing an information-matching programme to assist the Com-	30
	missioner to—	

Part 1	Student Loan Scheme Amendment Bill (No 2)	_
	 "(a) verify whether borrowers are New Zealand-based o overseas-based; and "(b) verify whether borrowers are New Zealand residents and "(c) locate, when they enter or leave New Zealand, borrow ers who are in serious default (within the meaning o section 280G of the Customs and Excise Act 1996) in relation to student loans." 	; - 5 f
35	Section 215 amended (Regulations) Replace section 215(d) with: "(d) specifying further information requirements in ac cordance with sections 10(2)(d), 13(i), 16(2)(a)(viii) 16A(1)(e) or 107A(2)(e):".	
<u>35A</u>	New section 220 replaced (Savings and transitional provisions) Replace section 220 with:	15
"(2) "(1) "(2)	Application, savings, and transitional provisions The application, savings, and transitional provisions set out in Schedule 6 have effect for the purposes of this Act. The application, savings, and transitional provisions relating to this Act and the amendment Acts specified in the first column of the following table are set out in the Parts of Schedule 6 specified in the second column of the table:	g 20
	Principal Act and Amendment Acts Principal Act Principal Act Principal Act as enacted Amendment Acts Provisions relating to Student Loan Scheme Amendment Act (No 2) 2012	<u>1</u>
36	Section 221 repealed (Amendments to this Act) Repeal section 221.	25

Schedule 3 repealed Repeal Schedule 3.

38	Schedule 4 replaced Replace Schedule 4 with the Schedule 4 set out in Schedule 2 of this Act.	
	Schedule 6 amended This section amends Schedule 6. Replace the Schedule 6 heading and the cross-heading above clause (1) with:	5
	Schedule 6 ss 8A, 220	
	Application, savings, and transitional	
	<u>provisions</u>	10
	Part 1	
	Provisions relating to principal Act as	
	enacted	
	Savings provisions	
1AC	After clause 2, insert:	15
'2A	Commissioner must not collect amount assessed as	
	repayment obligation of certain borrowers for 2011-2012	
<u>'(1)</u>	The purpose of this clause is to ensure that the substantive effect of the provisions of the Student Loan Scheme Act 2011 (Transitional Provisions) Regulations 2012 continues, including beyond 1 April 2015, in respect of borrowers to whom	20
	those regulations applied before they were revoked by sec-	
	tion 49A of the Student Loan Scheme Amendment Act (No 2) 2012.	25
'(2)	This clause applies if—	23
<u> </u>	"(a) a person became a borrower under the student loan scheme for the first time in the period starting on 1 January 2012 and ending on the close of 31 March 2012; or "(b) a person is a person to whom all of the following apply: "(i) the person had been a borrower under the student	30

loan scheme before the 2011–2012 tax year; and

the person fully repaid his or her loan before the

start of the 2011–2012 tax year; and

"(ii)

Student Loan Scheme Amendment Bill (No 2)

35

Part 1 cl 39

"(iii) the person again became a borrower under the

(1)

"(1)

(2) "(1)

		student loan scheme in the period starting on	
		1 January 2012 and ending on the close of	
		31 March 2012.	
"(3)	Desp	ite clause 2, any other provision of this Act, and	5
	anyth	ing in the Student Loan Scheme Act 1992,—	
	"(a)	the Commissioner must refrain from collecting	
		the amount that the Commissioner assesses,	
		under section 15 of the Student Loan Scheme	
		Act 1992, as the borrower's repayment obliga-	10
		tion for the 2011-2012 tax year; and	
	"(b)	the amount that the Commissioner refrains from	
		collecting under paragraph (a) is not written off	
		and remains part of the borrower's loan balance."	
In Sc	hedule	6, replace Replace clause 6(1) with:	15
Any	amoun	t that the Commissioner has refrained from col-	
lectin	g from	the borrower in accordance with section 51(3) of	
the S	tudent	Loan Scheme Act 1992 and that remains unpaid	
on th	e close	e of 31 March 2012 is added to a borrower's loan	
		ler this Act."	20
In Sc	hedule	6, replace Replace clause 12(1) with:	
This	clause	applies if—	
"(a)	a bor	rower—	
. ,	"(i)	has entered into an instalment arrangement with	
	()	the Commissioner on or before 31 March 2012 in	25
		relation to an amount (the instalment amount)	
		that must be paid under the Student Loan Scheme	
		Act 1992; and	
	"(ii)	some of the payments that are required under the	
	(11)	instalment arrangement must be paid on or after	30
		1 April 2012; or	
"(b)	a bor	rower—	
	"(i)	has entered into an instalment arrangement with	
		the Commissioner under this Act between 1 April	
		2012 and 31 March 2013 (inclusive) in relation to	35
		an amount (the instalment amount) that must be	
		paid under this Act; and	

	"(ii) some of the payments that are required under the	
	instalment arrangement must be paid on or after	
	1 April 2013."	
After	clause 15, insert:	
	Part 2	5
u T		3
	Fransitional provision relating to Student	
	an Scheme Amendment Act (No 2) 2012".	
Afte	the new Part 2 heading, insert:	
Inter	rpretation	
	is Part,—	10
"amo	endment Act means the Student Loan Scheme Amend-	
	Act (No 2) 2012	
	ncipal Act means the Student Loan Scheme Act 2011.	
P111	the partition means the State in Board School 1100 2011.	
Regi	ılations for transitional purposes	
	is clause, transition means the transition to the changes	15
	by the amendment Act.	1,
	Governor-General may, by Order in Council made on the mmendation of the Minister, make regulations prescribing	
	itional provisions for the purpose of facilitating or ensur-	
	n orderly transition.	20
		۷(
	ulations made under this clause may—	
"(a)	provide that, subject to such conditions as may be spe-	
	cified in the regulations, 1 or more provisions (including definitions) of the amendment Act do not apply or	
	ing definitions) of the amendment Act do not apply, or apply with modifications or additions:	2:
"(b)	provide that, subject to such conditions as may be spe-	۷.
(0)	cified in the regulations, 1 or more provisions repealed,	
	amended, or revoked by the amendment Act are to con-	
	tinue to apply, or apply with modifications or additions,	
	as if they had not been repealed, amended, or revoked:	3
"(c)	provide for any other matter necessary to facilitate or),
(0)	ensure an orderly transition.	
Thal		
	Minister must not recommend the making of regulations	
	ss the Minister is satisfied that the regulations—	35
"(a)	are reasonably necessary for the purpose of facilitating	33
	or ensuring an orderly transition; and	

	"(b) are consistent with the purposes of the principal Act.	
"(5)	Regulations made under this clause must include a date on	
	which the regulations are revoked, and that date must be no	
	later than 3 years after the date on which they are made.	
"(6)	This clause is repealed on the close of 1 April 2017.	5
"(7)	To avoid doubt, if any regulations made under this clause in-	
	clude a revocation date that is later than 1 April 2017 (but no	
	later than 3 years after the date on which they are made), the	
	regulations continue in force until the revocation date included in the regulations, unless earlier revoked, despite the repeal of	10
	this clause by subclause (6) ."	10
	tins clause by subclause (b).	
40	Schedule 7 repealed	
10	Repeal Schedule 7.	
	1	
41	Consequential amendments to principal Act	
	Amend the principal Act as set out in Schedule 1 .	15
	Amendments to other Acts	
42	Accident Compensation Act 2001 amended	
(1)	This section amends the Accident Compensation Act 2001.	
(2)	In section 123(2)(i), replace "subparts 1 to 3" with "subparts	
	1, 2, ".	20
43	Customs and Excise Act 1996 amended	
	Sections 44 to 46 amend the Customs and Excise Act 1996.	
44	Section 280G amended (Defined terms for sections 280H	
	and 280I)	25
	In section 280G, insert in their appropriate alphabetical order:	25
	"serious default means the state of having an unpaid amount	
	due and owing under the Student Loan Scheme Act 2011 and	
	satisfying criteria established in a manner to be determined by the Commissioner	
		30
	"unpaid amount has the meaning given to it by section 5 of the Student Loan Scheme Act 2011."	30
	the Student Louis Scheme 110t 2011.	

45	Section 280H amended (Disclosure of arrival and	
	departure information for purposes of Student Loan Scheme Act 2011)	
(1)	Replace section 280H(1) with:	
"(1)	The purpose of this section is to facilitate the exchange of information between the Customs and the Department for the purposes of assisting the Commissioner to— "(a) verify whether borrowers are New Zealand-based or overseas-based for the purposes of the Student Loan Scheme Act 2011:	5
	"(b) verify whether borrowers are New Zealand residents for the purposes of that Act:	10
	"(c) locate, when they enter or leave New Zealand, borrowers who are in serious default in relation to a student loan."	15
(2)	After section 280H(4)(d), insert:	
	"(e) information provided by the borrower when arriving in or, as the case may be, departing from New Zealand."	
46	Section 280I amended (Direct access to arrival and departure information for purposes of Student Loan	20
	Scheme Act 2011)	
	Replace section 280I(1) with:	
"(1)	The purpose of this section is to facilitate the Department's access to information stored in a database for the purpose of assisting the Commissioner to— "(a) verify whether borrowers are New Zealand-based or overseas-based for the purposes of the Student Loan Scheme Act 2011:	25
	"(b) verify whether borrowers are New Zealand residents for the purposes of that Act:	30
	"(c) verify whether borrowers are in New Zealand for the purposes of that Act:	
	"(d) locate, when they enter or leave New Zealand, borrowers who are in serious default in relation to a student loan."	35

47	Privacy Act 1993 amended	
(1)	This section amends the Privacy Act 1993.	
(2)	Replace section 103(1C) with:	
"(1C)	Nothing in subsection (1) prevents the Commissioner of Inland Revenue from immediately taking action to recover amounts relating to— "(a) unpaid amounts owed to the Commissioner by an individual who is in serious default identified in information supplied to the Commissioner under section 280H of the Customs and Excise Act 1996; or "(b) financial support under the Child Support Act 1991 owed to the Commissioner by an individual who is identified in information supplied to the Commissioner under section 280K or 280L of the Customs and Excise	5
	Act 1996."	15
48 (1) (2)	Student Loan Scheme Amendment Act 2012 amended This section amends the Student Loan Scheme Amendment Act 2012. Repeal section 57.	
49	Tax Administration Act 1994 amended	20
(1)	This section amends the Tax Administration Act 1994.	_ •
(2)	In section 3(1), definition of \mathbf{tax} , paragraphs (a)(x) and (d)(ix), replace "a pre-taxed repayment obligation, an other income repayment obligation," with "an end-of-year repayment obligation".	25
(3)	In the Schedule, after the item relating to the Stamp Duty Abolition Act 1999, insert "Student Loan Scheme Act 1992".	
	Revocation	
<u>49A</u>	Revocation The Student Loan Scheme Act 2011 (Transitional Provisions) Regulations 2012 (SR 2012/271) are revoked.	30

Part 2

Amendments to principal Act that apply for 2013–2014 and later tax years

50 (1)	Section 4 amended (Interpretation) In section 4(1), definition of consolidated loan balance, replace paragraphs (b) and (c) with: "(b) any unpaid amount".	5
(2)	In section 4(1), definition of loan balance , after paragraph (a)(iv), insert: "(iva) an underestimation penalty; and".	10
(3)	In section 4(1), definition of repayment obligation , replace paragraph (c) with: "(c) any amount that must be paid by a borrower in accordance with a written notification under section 52: "(d) end-of-year repayment obligation:".	15
(4)	In section 4(1), insert in its appropriate alphabetical order: "underestimation penalty means a penalty that a borrower is liable to pay under section 161A".	
51	Section 5 amended (Meaning of unpaid amount) After section 5(1)(e), insert: "(f) an amount that must be paid by a borrower in accordance with a written notification under section 52: "(g) a late filing penalty: "(h) a student loan shortfall penalty:	20
	"(i) an underestimation penalty."	25
52	Section 117 repealed (Overseas-based borrower's standard and Commissioner deductions satisfy overseas-based repayment obligation) Repeal section 117.	
53	Section 119 amended (meaning of excess repayment) In section 119(3), definition of total obligations, replace paragraph (b) with:	30

"(b) any standard deductions that were deducted in the tax year, except a significant over-deduction;

	ion 119 replaced (Meaning of excess repayment) ace section 119 with:	
Mea	ning of excess repayment	
	xcess repayment, in relation to a borrower and a tax year,	
is ar	y amount paid or deducted in relation to the borrower's	
cons	olidated loan balance for the tax year that is in excess of	
the t	otal of—	
"(a)	all repayment obligations of the borrower for the tax	
	year; and	
"(b)	all penalties charged to the borrower for the tax year;	
	and	
"(c)	the borrower's unpaid amounts.	
	etermining whether an excess repayment has been made,	
_	Commissioner must—	
"(a)	disregard any standard deduction (other than a signifi-	
()	cant over-deduction) or Commissioner deductions for	
	the purposes set out in section 49(1)(a); and	
"(b)	disregard a salary or wage deduction or a payment made	
(0)	to the Commissioner that is subsequently refunded; and	
"(c)	treat a borrower's repayment obligation as if any relief	
(-)	granted under section 147 had not been granted; and	
"(d)	disregard any fee refunded by an education provider to	
(37)	the loan manager or the Commissioner."	
	the four manager of the commissioner.	
Sect	ions 134 to 137 and cross-heading replaced	
	ace sections 134 to 137 and the cross-heading above sec-	
tion	134 with:	
<u>1</u>	oan interest charged for borrowers who are	
_	oun merest enargeager corrette who are overseas-based	
Loa	interest charged for borrowers who are	
	seas-based	
	prover is liable to pay loan interest on his or her loan	
	see for each day that the homewor is everyone hand	

"(2) Loan interest must be calculated in accordance with the for-

 $a = (b \times c) \div 365$

where—

a is the loan interest

- 5
- b is the borrower's loan balance on the relevant day
- e is the base interest rate.

"135 Loan interest calculated daily and charged and compounded monthly

- "(1) Loan interest is calculated each day that a borrower is over- 1 seas-based and has a loan balance.
- "(2) Loan interest is charged and added to the borrower's loan balance on the last day of each month.
- "(3) However, no interest is charged or added under subsection
 (2) for a month if the loan balance is paid in full on or before 15
 the last day of that month.

"136 Notification that loan interest has compounded

If loan interest is added to a borrower's loan balance in accordance with section 135(2), the Commissioner must, at least once in the following 12 months, notify the borrower in writing of—

20

- "(a) the opening and closing dates of the period covered by the notification; and
- "(b) the borrower's loan balance on the opening and closing dates; and

25

- "(c) the date and amount of all loan interest charged to the borrower during the period covered by the notification.
- "Compare: 1992 No 141 s 43(1)

"137 Loan interest written off for quick repayment of consolidated loan balance

30

- "(1) This section applies to a person who—
 - "(a) was an overseas-based borrower; and
 - "(b) would subsequently have been treated as being New Zealand-based except that he or she ceased to be a borrower because of paragraph (e); and

	"(e) fully repaid his or her consolidated loan balance before the end of the period of 183 consecutive days under which the borrower would have been treated as being New Zealand-based.	
"(2)	Loan interest that is charged on the person's loan balance is reduced to zero for the period— "(a) starting on the first day of the 183-day period; and "(b) ending on the day on which the person's consolidated loan balance was fully repaid. "Compare: 1992 No 141 s 38AM".	5
55 (1)	Section 139 amended (Late payment interest charged on unpaid amount) In section 139(2)(a) and (b), replace "0.843% of" with "the	
(1)	late payment interest rate multiplied by".	
(2)	After section 139(2), insert:	15
"(3)	In this section, late payment interest rate means the base interest rate plus 4%, calculated as an equivalent monthly rate expressed as a percentage and truncated to 3 decimal places."	
56	Section 141 replaced (Monthly late payment interest written off if instalment arrangement complied with) Replace section 141 with:	20
"141	Late payment interest reduced if instalment arrangement complied with	
"(1)	This section applies if— "(a) a borrower is liable to pay late payment interest on an unpaid amount under section 139; and "(b) the borrower has entered into an instalment arrangement in relation to the unpaid amount in accordance with section 154.	25
"(2)	For each month that the borrower meets his or her obligations under the instalment arrangement, any late payment interest that the borrower is liable to pay on the unpaid amount for that month must be calculated as if, in the definition of late payment interest rate in section 139(3) , the reference to base	30
	interest rate plus 4% were a reference to base interest rate plus 2%.	35

"(3)	However, subsection (2) applies only to the days in a month during which an instalment arrangement applies."	
<u>56A</u>	Section 145 amended (Application of different types of relief for borrower) After section 145(1)(a), insert: "(ab) relief from a penalty (see section 146A):".	5
57	Section 146 replaced (Commissioner may grant relief from late payment interest) Replace section 146 with:	
"146	Commissioner may grant relief from late payment interest	10
"(1)	Subsection (2) applies—	
	(a) if a borrower has been charged with late payment interest; and(b) regardless of whether that late payment interest has	
	"(b) regardless of whether that late payment interest has been paid, either in whole or in part; and	15
	"(c) if an application is made under section 145(1)(a) for relief from late payment interest.	13
"(2)	The Commissioner may, having regard to the circumstances of the case and if the Commissioner considers it equitable to do so, grant relief to the borrower by cancelling as much of the late payment interest as the Commissioner considers equitable.	20
"(3)	If late payment interest is cancelled,— "(a) the borrower's consolidated loan balance is decreased by the amount of the cancelled late payment interest; and	25
	"(b) if the late payment interest has been added to the borrower's unpaid amount under section 141(2), the borrower's unpaid amount is decreased by the amount of the cancelled late payment interest; and	
	"(c) any payment made in excess of the remaining amount of late payment interest payable (if any) by the borrower (an excess payment) must be offset against the borrower's consolidated loan balance as follows: "(i) first, against any unpaid amount; and	30
	"(ii) secondly, against the loan balance; and	35

	"(d) "Comp	the Commissioner must refund any remaining excess payment to the borrower (<i>see</i> sections 199 and 200). Dare: 1992 No 141 s 53".	
57A		section 146A and cross-heading inserted	_
	After	section 146, insert:	5
		"Relief from penalties	
146 <i>i</i>	A Cor	nmissioner may grant relief from penalties	
(1)	Subs	ection (2) applies—	
	"(a)	if a borrower has been charged with a penalty; and	
	"(b)	regardless of whether that penalty has been paid, either	10
		in whole or in part; and	
	"(c)	if an application is made under section 145(1)(ab).	
(2)	The C	Commissioner may, having regard to the circumstances of	
	the ca	ase and if the Commissioner considers it equitable to do	
		rant relief to the borrower by cancelling as much of the	15
	penal	ty as the Commissioner considers equitable.	
(3)	For th	ne purposes of this section, penalty —	
	"(a)	means—	
		"(i) a late filing penalty:	
		"(ii) an underestimation penalty:	20
		"(iii) a student loan shortfall penalty; but	
	"(b)	despite paragraph (a)(iii), does not include a student	
		loan shortfall penalty where, for the purposes of the ap-	
		plication of section 159 (as set out in section 158), the	_
		shortfall penalty for which the borrower was liable was	25
		imposed under section 141D or 141E of the Tax Admin-	
		istration Act 1994."	
. .	a	445	
57B		on 147 amended (Hardship relief for any tax year)	
		ace section 147(2) with—	•
(2)		ever, the Commissioner must not—	30
	"(a)	refund any amount that was deducted or paid to meet a	
		repayment obligation for a tax year prior to the current	
		tax year other than the tax year that immediately pre-	
	"(L)	cedes the current tax year; or	35
	"(b)	decrease a repayment obligation if—	22

"(i)

a student loan shortfall penalty has been imposed on a borrower under section 159 in relation to the

	tax year that the repayment obligation relates to;	
	and	_
	"(ii) for the purposes of the application of section 159	5
	(as set out in section 158), the shortfall penalty	
	for which the borrower was liable was imposed	
	under section 141D or 141E of the Tax Adminis-	
	tration Act 1994."	
57C	Section 150 amended (Commissioner may impose lean	10
<u> </u>	Section 159 amended (Commissioner may impose loan shortfall penalties)	10
	In section 159(2), replace item b of the formula with:	
	b is the amount of the repayment obligation shortfall	
	(treating any relief granted under section 147 as if it	
	had not been granted)	15
58	New section 161A and cross-heading inserted	
	After section 161, insert:	
	"Underestimation penalty	
'161	"Underestimation penalty A Underestimation penalty where interim payments	
	A Underestimation penalty where interim payments underestimated as at terminal payment date	20
'161 '(1)	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the	20
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obli-	20
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the	20
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,—	
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's	20
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the	
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would	
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and	
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before	25
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is	
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment	25
'(1)	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment obligation for the year.	25
	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment	25
'(1)	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment obligation for the year. The amount of the underestimation penalty is calculated in	25
'(1)	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment obligation for the year. The amount of the underestimation penalty is calculated in accordance with the formula—	25 30
'(1)	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment obligation for the year. The amount of the underestimation penalty is calculated in accordance with the formula— a = (b - c) × 10%	25 30
'(1)	A Underestimation penalty where interim payments underestimated as at terminal payment date A borrower is liable to pay an underestimation penalty if the borrower has estimated his or her end-of-year repayment obligation in respect of a tax year and, on the due date for the borrower's last interim payment for the tax year,— "(a) the estimate applying is less than 80% of the borrower's end-of-year repayment obligation and is less than the borrower's end-of-year repayment obligation would have been had the borrower not estimated; and "(b) the amount of the interim payments made on or before the due date for the borrower's last interim payment is less than 80% of the borrower's end-of-year repayment obligation for the year. The amount of the underestimation penalty is calculated in accordance with the formula— a = (b - c) × 10%	25 30

Part 2 cl 59		Bill (No 2)				
	a	is the amount of the underestimation penalty				
	b	is the borrower's end-of-year repayment obligation for	r			
		the tax year				
	c	is the greater of—				
		(i) the amount of the borrower's estimate, applying at the due date for payment of the last interim payment; and				
		(ii) the amount of the interim payments paid on or before the due date for payment of last interim payment.				
"(3)	the b	nalty imposed under this section is payable on or before corrower's due date for payment of his or her terminament under section 81 or 85 ."				
59	Secti	on 194 replaced (Order in which salary or wage				
		ctions and payments offset against borrower's	15			
		olidated loan balance)				
	Repl	ace section 194 with:				
"194	Definition used in sections 194A to 194D					
	In sections 194A to 194D; current year obligations means					
	each of the following that has a due date in or for the tax year					
	in w l	nich the payment was received by the Commissioner:				
	"(a)	an amount that must be paid by a borrower in accord-	-			
		ance with a written notification under section 52:				
	"(b)	a terminal payment:				
		an interim payment:	25			
	"(d)	an instalment of an overseas-based borrower's repay				
		ment obligation for a tax year that must be paid in ac	-			
		cordance with section 112 or 115(1)(d):				
	"(c)	a late filing penalty:				
	"(f)	a student loan shortfall penalty:	30			
	"(g)	an underestimation penalty.				
"194	A On	ler in which salary or wage deduction offset against				
		ower's consolidated loan balance				
"(1)	A sta	ndard deduction received by the Commissioner in respec	t			
` /		porrower must be offset against the borrower's loan bal-				
	ance	_				

Student Loan Scheme Amendment

"(2)	A Commissioner deduction for the purposes set out in section 49(1)(a) received by the Commissioner in respect of a bor	
	rower must be offset against the borrower's loan balance.	
"(3)	A Commissioner deduction for the purpose set out in section	ľ
	49(1)(b) received by the Commissioner in respect of a bor	- 5
	rower must be offset as follows:	
	"(a) first, against any unpaid amount the borrower has; and	
	"(b) secondly, any remainder must be offset against the bor	•
	rower's current year obligations; and	
	"(c) thirdly, any remainder must be offset against the bor	10
	rower's loan balance.	
"(4)	A borrower deduction received by the Commissioner in re-	•
	spect of a borrower must be offset as follows:	
	"(a) first, against any unpaid amount the borrower has; and	
	"(b) secondly, any remainder must be offset against the bor	• 15
	rower's current year obligations; and	
	"(c) thirdly, any remainder must be offset against the bor	•
	rower's loan balance.	
	"Compare: 1992 No 141 s 50	
<u>"104</u> 1	B. Onder in adiab manner offert against become	20
"194]	B Order in which payments offset against borrower's	20
"194]	consolidated loan balance	
"194]	consolidated loan balance A payment received by the Commissioner in respect of a born	
"194]	A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows:	
"194]	Consolidated loan balance A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and	•
"194]	consolidated loan balance A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower	•
"194]	Consolidated loan balance A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and secondly, any remainder must be offset against the borrower's current year obligations; and	· 25
"194]	A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower's current year obligations; and "(c) thirdly, any remainder must be offset against the borrower's entered the borrower's entered to the	· 25
"194]	A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower's current year obligations; and "(c) thirdly, any remainder must be offset against the borrower's loan balance.	· 25
"194 1	A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower's current year obligations; and "(c) thirdly, any remainder must be offset against the borrower's entered the borrower's entered to the	· 25
	A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower's current year obligations; and "(c) thirdly, any remainder must be offset against the borrower's loan balance. "Compare: 1992 No 141 s 50	· 25
	C Exception to sections 194A and 194B if instalment	· 25
"194	Consolidated loan balance A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower's current year obligations; and "(c) thirdly, any remainder must be offset against the borrower's loan balance. "Compare: 1992 No 141 s 50 Exception to sections 194A and 194B if instalment arrangement entered into	25
	Consolidated loan balance A payment received by the Commissioner in respect of a borrower's consolidated loan balance must be offset as follows: "(a) first, against any unpaid amount the borrower has; and "(b) secondly, any remainder must be offset against the borrower's current year obligations; and "(c) thirdly, any remainder must be offset against the borrower's loan balance. "Compare: 1992 No 141 s 50 C Exception to sections 194A and 194B if instalment arrangement entered into	25
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	"(b)	are not made for the borrower to meet his or her obliga-	
		tions under the instalment arrangement.	
"(2)	The 1	porrower deductions and payments must be offset as fol-	
	lows :	•	
	"(a)	first, against the borrower's current year obligations; and	5
	"(b)	secondly, any remainder must be offset against any un-	
	` '	paid amount the borrower has; and	
	"(c)	thirdly, any remainder must be offset against the bor-	
		rower's loan balance.	10
"(3)	This	section overrides sections 194A and 194B.	
"194 "	D Ma	nner in which salary or wage deductions and	
		nents are offset	
"(1)	A sal	ary or wage deduction or payment that is offset against	
	an ur	npaid amount must be credited to the borrower's unpaid	15
	amot	int.	
"(2)	A sal	lary or wage deduction or payment that is offset against	
	curre	nt year obligations must—	
	"(a)	be offset against each of the borrower's current year obligations in the order in which those obligations become due, from the earliest to the latest; and	20
	"(b) "(c)	if a terminal payment and an interim payment are due on the same date, be offset against the terminal payment before being offset against the interim payment; and be credited to the borrower's loan balance.	25
"(3)		ary or wage deduction or payment that is offset against a	
(3)		balance must be credited to the borrower's loan balance.	
		pare: 1992 No 141 s 50".	
<u>59</u>		on 194 amended (Order in which salary or wage ction offset against borrower's consolidated loan	30
	balaı	nce)	
	In se	ction 194, insert as subsection (2):	
"(2)	The	following must not be used to satisfy other repayment	
		ations, unpaid amounts, or penalties:	
	"(a)	a standard deduction that is not a significant over-de-	35
		duction:	

	"(b) a Commissioner deduction for the purposes of section 49(1)(a) that does not exceed the total amount specified under section 49(2)(b)."	
(1) (2)	Section 196 amended (Cancellation of interest if consolidated loan balance repaid early) In section 196(1)(a), delete "on or before 31 March 2013". Repeal section 196(4).	5
60	Section 197 replaced (Write-off of consolidated loan balance)	
	Replace section 197 with:	10
'197 '(1)	Write-off of consolidated loan balance A borrower's consolidated loan balance must be reduced to zero if— "(a) the borrower dies; or	
	"(b) the Commissioner has reasonable grounds for believing that the borrower has died.	15
'(2)	The Commissioner may reduce a borrower's consolidated loan balance to zero if that balance is less than \$20.	
' (3)	Subsection (1)(a) has effect from the day on which the borrower died.	20
' (4)	Subsection (1)(b) has effect from the day on which the borrower is believed to have died.	
'(5)	Subsection (2) has effect from the day on which the Commissioner exercises his or her discretion to reduce the consolidated loan balance to zero.	25
'(6)	If a borrower's consolidated loan balance is reduced to zero under subsection (1)(a) or (2) , that action may not be reversed.	
'(7)	Subsection (6) applies despite anything to the contrary. "Compare: 1992 No 141 s 60".	30
61	Section 219 repealed (Early applications and issues of certificates for transition to this Act) Repeal section 219.	

62	Schedule 6 amended	
	In Schedule 6, repeal clause 6(1)(b).	
<u>62A</u>	Schedule 7 repealed Repeal Schedule 7.	
	Part 3 Amendments to principal Act that apply for 2014–2015 and later tax years	5
	Amendments relating to meaning of adjusted net income	
63	Section 4 amended (Interpretation) In section 4(1), repeal the definitions of annual gross income, annual total deduction, and pre-taxed income.	10
64	Section 73 replaced (Meaning of adjusted net income) Replace section 73 with:	
"73	Meaning of adjusted net income In this Act, adjusted net income means net income, as defined in section YA 1 of the Income Tax Act 2007, with the adjustments set out in Schedule 3 of this Act (including any adjustment determined by the Commissioner under clause 15 of that schedule) and excluding salary or wages."	20
	of that schedule) and excluding salary of wages.	20
65	Amendments consequential on repeal of definitions of annual gross income and annual total deduction In the following provisions, replace "annual gross income and annual total deductions" with "adjusted net income" in each place: sections 74(1) , 76(1)(b) , 79(2)(b) , 83(1)(b) , 114(2) and (4), 114A(2), 155(5)(b) and 202(d), and Schedule 1, clause 11(2).	25
66	New Schedule 3 inserted After Schedule 2, insert the Schedule 3 set out in Schedule 3 of this Act.	30

Student Loan Scheme Amendment Bill (No 2)	Part 3 cl 68
Amendments relating to repeal of provision	ons on
10% bonus	
Section 111 amended (Exceptions to repayn	<u>ient</u>
obligations of overseas-based borrowers)	
<u>In section 111(5)(b), repeal subparagraph (</u>	<u>iii).</u> 5

68 Student Loan Scheme (Budget Measures) Amendment Act 2012 consequentially amended

<u>67</u>

(1) This section amends the Student Loan Scheme (Budget Measures) Amendment Act 2012.

(2) Repeal section 9.

Schedule 1 Student Loan Scheme Amendment Bill (No 2)	
Schedule 1 s 41	
Consequential amendments to principal	
Act	
Section 54	
Replace section 54(1)(b)(ii) and (iii) with:	5
"(ii) in the case of a borrower to whom subpart 2 applies, adjusted net income."	
Section 115	
In section 115(1)(a),—	
(a) replace "subparts 1 to 3" with "subparts 1 and 2"; and(b) replace "subparts 2 and 3" with "subpart 2".	1(
In section 115(1)(b), replace "subparts 1 to 3" with "subparts 1 and 2".	
Section 119	
In section 119(3), definition of total obligations , replace paragraphs (d) and (e) with:	15
"(d) any end-of-year repayment obligation for the tax year; and".	
Section 144	
Repeal section 144(1)(b) and (d).	20
Section 157	
In section 157, definition of repayment obligation shortfall, para-	
graph (a), replace "other income repayment obligation" with "end-	
of-year repayment obligation".	
Section 190	25
Replace section 190(1)(a) with:	
"(a) derives adjusted net income; and".	
Section 191	
Replace section 191(2) with:	

"(2) If a borrower derives adjusted net income for a tax year, the 30 borrower's end-of-year repayment obligation for that tax year

Section 191—continued

must not exceed the amount of the borrower's loan balance on the last day of that tax year."

Section 195

In section 195(4)(b), replace "pre-taxed payment obligation or other income repayment obligation for that tax year" with "end-of-year 5 repayment obligation for that tax year".

Section 202

In section 202(d), replace "a declaration of pre-taxed income" with "a declaration of adjusted net income".

Schedule 6 10

In Schedule 6, clause 14(3), replace "other income payments" with "interim payments".

In Schedule 6, clause 14(3)(b), replace "other income repayment obligations" with "end-of-year repayment obligations".

	Schedule 2 s 38	
	Schedule 4 replaced	
	Schedule 4 ss 4(2), 86	
$\mathbf{A}_{]}$	pplication of provisional tax rules for purposes of section 86	5
Inte	erim payments for adjusted net income to be paid in same manner as provisional tax	
	provisional tax rules apply for the purposes of section s far as applicable and with all necessary modifications,	10
(a)	every reference to provisional tax were a reference to the amount of interim payments payable by a borrower; and	
(b)	every reference to a person, a person liable to pay pro- visional tax, or a provisional taxpayer were a reference to a borrower; and	15
(c)	every reference to residual income tax were a reference to the amount of an end-of-year repayment obligation; and	
(d)	every reference to income tax were a reference to an end-of-year repayment obligation; and	20
(e)	every reference to an instalment were a reference to an interim payment; and	
(f)	every reference to a return of income were a reference to,—	25
	(i) for a borrower who is required to make a declaration of their adjusted net income, that declaration; and	
	(ii) for a borrower who is required to notify the Commissioner of the borrower's annual gross income and annual total deductions under section 114 of this Act, that notification; and	30
(g)	every reference to \$2,500 or less (being the threshold below which a person is not required to make provisional tax payments during the year) were a reference to the \$1,000 threshold in section 79 ; and	35

- (h) every reference to section RC 10 of the Income Tax Act 2007 or to an amount calculated under section RC 10 of the Income Tax Act 2007 were a reference to section 82 of this Act or to the amount of a borrower's interim payments calculated in accordance with section 82 of 5 this Act; and
- (i) the reference in section RC 9(9) of the Income Tax Act 2007 to interest calculated under section 120KC of the Tax Administration Act 1994 were a reference to late payment interest calculated under section 139 of this 10 Act.

2 However,—

- (a) sections LB 2, RC 3, RC 4, RC 5(6) and (8), RC 7(6), RC 8, RC 11, RC 15 to RC 19, RC 24, RC 28 to RC 35, RC 37 to RC 39, RZ 3, and RZ 5B of the Income Tax 15 Act 2007, and the definition of early-payment discount in section RC 40 of that Act, do not apply to an interim payment; and
- (b) section RC 5(2) of the Income Tax Act 2007—
 - (i) applies only if the borrower's end-of-year repayment obligation for the second preceding tax year is \$1,000 or more; and
 - (ii) applies as if the calculation in that section were a reference to the calculation in **section 82** of this Act: and
- (c) for a borrower required to either make a declaration of adjusted net income or notify the Commissioner of the borrower's annual gross income and annual total deductions under section 114 of this Act, section RC 5(3) of the Income Tax Act 2007—
 - (i) applies only if the borrower's end-of-year repayment obligation for the second preceding tax year is \$1,000 or more; and
 - (ii) for a declaration of adjusted net income or a notification of the borrower's annual gross income 35 and annual total deductions under section 114 of

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this Act for the immediately preceding tax year, or an estimate of the end-of-year repayment obligation, that is not filed by the due date for payment of the final interim payment, applies as if the borrower has filed a statement showing an 5 estimate of the end-of-year repayment obligation for that tax year equal to the total amount of interim payments paid by the borrower on or before that date.

Compare: 1992 No 141 s 28

Student Loan Scheme Amendment Bill (No 2)

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	hec	111	0	4

	Schedule 3	s 66	
	New Schedule 3 inserted		
	Schedule 3	s 73	
	Adjustments to net income for purposes of section 73, applying from 1 April 2014 for 2014–2015 and later tax years		5
	Contents		
		Page	
1	Interpretation	53	
2	Adjustments to net income for purpose of determining adjusted net income	54	
3	Non-resident's foreign-sourced income	54	
4	Borrowers who carry on business and investment activities	54	
5	Exempt income included	54	
6	Income from portfolio investment entities	55	
7	Refunds from main income equalisation accounts	55	
8	Borrowers who are shareholders in close companies	55	
9	Treatment of distributions from superannuation schemes	56	
10	Treatment of distributions from retirement savings schemes	57	
11	Borrowers who are settlors of trusts	57	
12	Income from fringe benefits	59	
13	Income from deposits in main income equalisation accounts	59	
14	Income from certain pensions and annuities	60	
15	Payments from trusts, not being beneficiary income, and where borrower not settlor	60	
1	Interpretation		

In this schedule, unless the context otherwise requires—

- any term or expression that is defined in the Income Tax Act 2007 and used, but not defined, in this schedule has 10 the same meaning as in the Income Tax Act 2007; and
- Act means the Income Tax Act 2007. (b)

2 Adjustments to net income for purpose of determining adjusted net income

For the purposes of **section 73** of this Act, the adjustments to net income in **clauses 3 to 15** apply for the purposes of determining adjusted net income.

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3 Non-resident's foreign-sourced income

The adjusted net income of a borrower who is non-resident includes the net income of the non-resident's foreign-sourced income, as if the borrower were a New Zealand resident.

4 Borrowers who carry on business and investment activities

- (1) The income and deductions for any investment activity, or for any business, for a tax year are ignored when calculating a borrower's adjusted net income for that tax year if, treating the borrower as having only the income and deductions of that 15 investment activity or of that business, the borrower would have a net loss for that year.
- (2) For the purposes of applying **subclause** (1), 2 or more business or investment activities may be treated as a single activity if the Commissioner considers that those business or investment activities are of a kind that are normally carried on in association with each other.
- (3) For the purposes of applying **subclause** (1), as modified by **subclause** (2), deductions that relate to an asset used in carrying on 2 or more business or investment activities must be appropriately apportioned between those activities on the basis of the use of that asset in those activities.

Compare: 2007 No 97 s MB 3

5 Exempt income included

An amount derived by the borrower is not treated as exempt 30 income if it is—

(a) an amount referred to in section CW 28(1)(e) of the Act (which relates to overseas pensions):

(a)	an	overseas	pension	within	the	meaning	of	section
	\overline{CV}	V 28(2)(a)	of the A	ct:				

(b) an amount of salary or wages that is exempt from income tax under an Act, or under a regulation or Order in Council made under an Act, that is listed in Schedule 38 of the Act (Acts exempting income from tax: income included in family scheme income).

Compare: 2007 No 97 s MB 1(2)

6 Income from portfolio investment entities

- (1) An amount of income attributed by a portfolio investment entity to the borrower for an income year—
 - (a) is not included in adjusted net income of the borrower for the income year if the portfolio investment entity is a superannuation fund or retirement savings scheme:
 - (b) is included in adjusted net income of the borrower for 15 the income year if **paragraph (a)** does not apply.
- (2) A distribution from a listed PIE that is derived by the borrower in an income year is included in adjusted net income of the borrower for the income year.

Compare: 2007 No 97 s MB 1(5) 20

7 Refunds from main income equalisation accounts

A refund under sections EH 8 to EH 26 of the Act (which relate to refunds from main income equalisation accounts) of a deposit made on or after 1 April 2014 is not included in adjusted net income of a borrower, except to the extent that the 25 refund is interest payable to the borrower under section EH 6 of the Act (Interest on deposits in main income equalisation account).

Compare: 2007 No 97 s MB 9

8 Borrowers who are shareholders in close companies

If a borrower is a major shareholder in a close company on the last day of the company's balance date for financial purposes and the company has paid the major shareholder a dividend in the income year,—

	(a) (b)	the amount of the borrower's adjusted net income calculated under the formula in paragraph (b) is reduced by the total dividends for the income year; and the borrower's adjusted net income includes an amount calculated using the formula—	5	
	$(a \div b) \times c$			
		where—		
		a is the number of shares issued by the company and held by the borrower, excluding fixed-rate shares, on the last day of the company's account- ing year	10	
		b is the number of shares issued by the company, excluding fixed-rate shares, on the last day of the company's accounting year		
		c is the net income of the company for the company's accounting year.	15	
	Compa	re: 2007 No 97 s MB 4		
9 (1)	Subc	ment of distributions from superannuation schemes lause (2) applies if a borrower receives a distribution a superannuation scheme in an income year and—an employer of the borrower has made contributions to the superannuation scheme in the income year in which the distribution was received or in the 2 income years	20	
		immediately before that income year; and		
	(b)	the borrower continues to work for the employer for 1 month or more after the date of the distribution ; and .	25	
	(c)	the borrower has not received the distribution from the		
	superannuation scheme as a result of, and on or after, t			
		borrower's retirement from employment with an employer who was a contributor to the scheme; and	30	
(1 \)	Sb.a	•	30	
(1A)	Subclause (2) does not apply if a borrower receives a distribution from a superannuation scheme—			
	<u>(a)</u>	as a result of, and on or after, the person's retirement from employment with an employer who was a con-		
		tributor to the scheme; or	35	

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Schedule 3—continued

(b)	if the superannuation scheme is a KiwiSaver scheme or
	a complying superannuation fund.

(2) For the purposes of calculating adjusted net income, the distribution (excluding any amount attributable to a contribution by the borrower as a member of the superannuation scheme) 5 is adjusted net income of the borrower derived in the tax year or tax years that corresponds to the income year or years in which the employer contributions were made.

Compare: 2007 No 97 s MB 5

10 Treatment of distributions from retirement savings schemes

(1) Subclause (2) applies if—

(a) a borrower receives a distribution of a retirement scheme contribution from a retirement savings scheme in an income year; and

(b) RSCT has been withheld from the contribution; and

- (c) at the time of the distribution, the person—
 - (i) is not eligible for New Zealand superannuation;
 - (ii) is eligible for a distribution of a retirement 20 scheme contribution from a retirement scheme contributor.
- (2) For the purposes of calculating adjusted net income, the distribution is adjusted net income of the person derived in the income year in which the distribution is made.

Compare: 2007 No 97 s MB 6

11 Borrowers who are settlors of trusts

- (1) **Subclause (3)** applies if a borrower is the settlor of a trust (the **borrower's trust**) at a time in the income year, other than solely as a result of providing personal services for less than 30 market value in the administration of the trust or the maintenance of trust property.
- (2) However, **subclause** (3) does not apply if—
 - (a) the trustee of the borrower's trust is registered as a charitable entity under the Charities Act 2005:

- (b) the borrower's trust is solely for the benefit of a local authority:
- (c) interest and dividends derived by the trustee of the borrower's trust would be exempt income of the trustee under section CW 45 (Funeral trusts) of the Act:

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- (d) the borrower's trust is a superannuation fund:
- (e) the borrower and the members of the borrower's family are not permitted to benefit from the borrower's trust except under an order of a court.
- (3) If this subclause applies, the adjusted net income of the borrower for that income year includes an amount calculated in accordance with the following formula:

$$(a + b - c) \div d$$

where-

- is the net income of the trustee of the borrower's trust 15 for the income year reduced, to not less than zero, by the amount of the trustee's income that vests or is paid by the trustee as beneficiary income for the income year
- b is the total of amounts calculated for companies in which, at the end of the company's income year, the trustee of the borrower's trust and associated persons hold voting interests of 50% or more, or market value interests of 50% or more if there is a market value circumstance, with the amount for each company being calculated by multiplying the company's net income for the income year by the trustee's voting interest or market value interest in the company at the end of the income year
- c is the total amount, not exceeding b, of dividends that are derived by the trustee of the borrower's trust in the income year from companies referred to in item b of the formula
- d is the number of settlors of the borrower's trust, including the borrower, to which this clause applies.

Compare: 2007 No 97 s MB 7 35

12 (1)	Income from fringe benefits Subclause (2) applies if—				
	a) a borrower is an employee of a comp borrower and associated persons hold (i) voting interests of 50% or mor (ii) market value interests of 50% ket value circumstance exists);	e; or or more (if a mar-	5		
	tributed to the borrower under section (Attribution of certain fringe benefits	it that must be at- RD 47 of the Act	10		
(2)	The adjusted net income of the borrower for the income year includes an amount equal to the total of the following amounts: (a) the taxable value of the fringe benefits that the company must attribute to the borrower under sections RD 47 to RD 49 of the Act for the income year; and				
	the company's FBT liability in relation to the borrower under section RD 50 of the Act (Employer's liability for attributed benefits) for the income year. Dare: 2007 No 97 s MB 8				
13	Income from deposits in main income equalisation accounts The adjusted net income of a borrower for an income year includes the amount of a deduction under section DQ 1 of the Act (Main income equalisation scheme) allowed for a payment made to the Commissioner under section EH 4 of the Act (Main deposit) for an accounting year, corresponding to the same tax year as does the income year, and for a business of—				
	the borrower: a) the borrower: b) a company that meets the requirement of the Act for the borrower's adjusted affected by net income of the companing year:	d net income to be	30		
	a trustee of a trust that meets the req tion MB 7 for the borrower's adjusted	•	35		

affected by net income of the trustee for the accounting year:

(d) a company in which a trustee referred to in paragraph
 (c) and associated persons hold a voting interest of 50% or more, or a market value interest of 50% or more if a 5 market value circumstance exists.

Compare: 2007 No 97 s MB 9

14 Income from certain pensions and annuities

If, in the income year, a borrower derives a pension or an annuity that is exempt income of the borrower under section CW 4 of the Act (Annuities under life insurance policies) or is a pension from a superannuation fund, the adjustable net income of the borrower for the income year—

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- (a) includes half the amount of pension or annuity derived in the income year; and
- (b) does not include the other half of the amount of pension or annuity derived in the income year.

Compare: 2007 No 97 s MB 10

15 Payments from trusts, not being beneficiary income, and where borrower not settlor

(1) For the purposes of calculating adjusted net income, a borrower must include all payments from trusts in the adjusted net income of the person derived in the income year in which the distribution is made where—

- (a) the distribution is not beneficiary income in relation to 25 the borrower; and
- (b) the borrower is not the settlor of the trust.
- (2) The Commissioner may, in his or her discretion, determine the circumstances in which payments from a trust should be excluded for the purposes of calculating adjusted net income. 30

Student Loan Scheme Amendment Bill (No 2)

Legislative history

23 August 2012 20 September 2012 Introduction (Bill 56–1) First reading and referral to Finance and Expenditure Committee