

This PUBLIC BILL originated in the HOUSE OF REPRESENTATIVES, and, having this day passed as now printed, is transmitted to the LEGISLATIVE COUNCIL for its concurrence.

House of Representatives,
22nd November, 1910.

Hon. Mr. Buddo.

CENSUS AND STATISTICS.

ANALYSIS.

<p>Title.</p> <p>1. Short Title.</p> <p>2. Interpretation.</p> <p style="text-align: center;"><i>Office.</i></p> <p>3. Government Statistician to be appointed.</p> <p style="text-align: center;"><i>General Census.</i></p> <p>4. Quinquennial census of population, &c., of New Zealand.</p> <p>5. Statistician to take steps necessary for census.</p> <p>6. Householders Schedule.</p> <p>7. Enumerators to be appointed.</p> <p>8. Sub-Enumerators.</p> <p>9. Sub-Enumerators to distribute forms before date of census.</p> <p>10. Occupier to fill in and sign forms.</p> <p>11. Sub-Enumerator to collect forms and to satisfy himself as to correctness of information supplied.</p> <p>12. Sub-Enumerator to forward forms, &c., to Enumerator in charge of district.</p> <p>13. Enumerators to compile returns from information supplied, and to forward same to Statistician.</p> <p>14. Statistician to prepare abstracts of returns to be laid before Parliament.</p> <p>15. Penalty for refusing to supply information, and for supplying incorrect information.</p> <p>16. Penalty for breach of duty by Sub-Enumerator.</p> <p>17. False declaration by Enumerator or Sub-Enumerator.</p> <p>18. Penalty for neglect of duty by Enumerator or Sub-Enumerator.</p>	<p>19. Penalty for wrongfully divulging information.</p> <p style="text-align: center;"><i>Statistical Information.</i></p> <p>20. Statistics as to industries, social institutions, &c.</p> <p style="text-align: center;"><i>Annual Statistics.</i></p> <p>21. Annual statistics.</p> <p>22. Collection of statistics.</p> <p>23. Penalty for failure to supply correct information.</p> <p>24. Statistician to have power to enter factories, &c.</p> <p>25. Compilation of statistics.</p> <p>26. Miscellaneous statutory amendments.</p> <p style="text-align: center;"><i>Agricultural and Pastoral Statistics.</i></p> <p>27. Annual statistics as to agricultural and pastoral industries.</p> <p>28. Further statistics as to agricultural and pastoral industries.</p> <p>29. Not necessary except in special circumstances for independent returns under sections 27 and 28 hereof.</p> <p style="text-align: center;"><i>Miscellaneous Provisions.</i></p> <p>30. Statistician to prepare forms.</p> <p>31. Prosecutions under this Act to be authorized by Minister.</p> <p>32. Recovery of fines.</p> <p>33. Act not to apply to Natives.</p> <p>34. Restriction of certain sections.</p> <p>35. Regulations.</p> <p>36. Repeal. Schedules.</p>
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A BILL INTITULED

AN ACT relating to the Census and Statistics of New Zealand. Title.

BE IT ENACTED by the General Assembly of New Zealand in Parliament assembled, and by the authority of the same, as follows:—

1. This Act may be cited as the Census and Statistics Act, 1910. Short Title.

2. In this Act, if not inconsistent with the context,— Interpretation.
“Dwelling” means a building, erection, or tenement, whether permanent or temporary, which is wholly or partly used for the purpose of human habitation, and includes every ship or vessel in any port or harbour of New Zealand:

“Factory” means a factory within the meaning of the Factories Act, 1908:

“Native” means a person belonging to the aboriginal race of New Zealand, and includes a half-caste and a person intermediate in blood between half-castes and persons of pure descent from that race: 5

“Minister” means the Minister of Internal Affairs:

“Occupier or person in charge” includes every master, keeper, chief officer, or other person in actual charge of any gaol, prison, hospital, mental hospital, or other public or charitable institution: 10

“Prescribed” means prescribed by this Act or by regulations made under this Act.

Office.

Government Statistician to be appointed.

3. For the purposes of this Act, the Governor may appoint an officer to be called the Government Statistician (hereinafter referred to as the Statistician), who shall be deemed to be a member of the Registrar-General's office. 15

General Census.

Quinquennial census of population, &c., of New Zealand.

4. A census shall be taken in the year nineteen hundred and eleven, and in every fifth year thereafter, of the number and condition of persons, and of the live-stock, and of the land in cultivation within New Zealand, and of other particulars relating thereto. The census shall be taken on a day appointed for that purpose by proclamation. 20

Statistician to take steps necessary for census.

5. It shall be the duty of the Statistician, subject to the directions of the Minister, to prepare and issue forms and instructions, and to take all necessary steps for the taking of the census. 25

Householders Schedule.

6. For the purpose of taking the census, a form to be called the “Householders Schedule” shall be prepared, on which shall be entered particulars as to the matters referred to in the *First* Schedule to this Act. 30

Enumerators to be appointed.

7. For the taking of such census the Governor may from time to time appoint and remove Enumerators, and define the districts for which they shall respectively act, and determine the number of Sub-Enumerators to be appointed by such Enumerators respectively. 35

Sub-Enumerators.

8. Subject in each case to the approval of the Governor, every Enumerator shall appoint and may remove Sub-Enumerators for his district, and assign sub-districts to such Sub-Enumerators.

Sub-Enumerators to distribute forms before date of census.

9. Every Sub-Enumerator shall, within fourteen days immediately preceding that fixed for taking the census, leave at every dwelling within his subdistrict one of the forms prepared as aforesaid, or where such dwelling is let in different stories or apartments, and occupied distinctly by different persons or families, a separate form for the occupier or person in charge of each such story or apartment. 40

Occupier to fill in and sign forms.

10. Every occupier or person in charge of such dwelling, story, or apartment shall fill up and supply in the said form, to the best 45

of his knowledge and belief, the matters and particulars required by the said form and any instructions accompanying the same, and shall sign the said form with his name, and deliver or cause to be delivered the said form so filled up and signed to the Sub-Enumerator authorized
5 to receive the same.

11. Every Sub-Enumerator shall, on the day next following that fixed for taking the census as aforesaid, or as soon thereafter as practicable, demand and receive the said form at every dwelling, story, or apartment as aforesaid within his subdistrict, and shall satisfy himself, by inquiries from the occupier or person in charge of the same, or
10 from persons in or near the same, that such form is fully, truly, and correctly filled up; or if not so, either in the whole or any particular, shall himself, according to the best information which he is able to obtain, fill up the said form or make the same complete and correct, and
15 in such case shall then and there sign the said form with his own name.

Sub-Enumerator to collect forms and to satisfy himself as to correctness of information supplied.

12. (1.) Every Sub-Enumerator shall, within seven days after all the forms within his subdistrict have been completed and received by him, deliver or transmit them, and all other forms required to be
20 filled in by him according to instructions issued by the Statistician, to the Enumerator of his district, together with a declaration in the form numbered (1) in the *Second* Schedule hereto or to the effect thereof, made and subscribed by himself either before the Enumerator or before some Justice, and the said Enumerator or Justice is hereby
25 respectively authorized to take such declaration accordingly.

Sub-Enumerator to forward forms, &c., to Enumerator in charge of district.

(2.) If the declaration is made before a Justice, such Justice is hereby required to ascertain that the forms referred to in the declaration are securely made up in a packet for transmission to the Enumerator, and he shall seal the same and notify thereon that it is the
30 packet referred to in the declaration made before him, and such declaration and packet shall thereupon be transmitted to the Enumerator.

(3.) The Enumerator shall, in the case of any defect or deficiency in any form so delivered, require the Sub-Enumerator delivering the
35 same to make further inquiries, and to correct such defect or supply such deficiency at his own cost.

13. Every Enumerator shall, within twenty-one days after receipt from the Sub-Enumerators of all such forms, make out
40 therefrom returns containing such particulars as are required of him by the Statistician, and shall sign and transmit the same to the Statistician, together with all the forms and declarations aforesaid as received from the several Sub-Enumerators, and together also with a declaration in the form numbered (2) in the *Second*
45 Schedule hereto, or to the effect thereof, made and subscribed by himself before some Justice, who is hereby authorized and required to take the same.

Enumerators to compile returns from information supplied, and to forward same to Statistician.

14. On receipt from the Enumerators of all returns and of all forms required to be filled up as before provided, the Statistician shall examine the same, and cause any defect or inaccuracy therein
50 to be supplied or corrected as far as possible; and shall, with all convenient speed, prepare abstracts therefrom, and such abstracts shall be printed and laid before Parliament.

Statistician to prepare abstracts of returns to be laid before Parliament.

Penalty for refusing to supply information and for supplying incorrect information.

15. If any occupier or person in charge of any dwelling, story, or apartment as aforesaid, refuses or wilfully neglects to fill up, to the best of his knowledge or belief, the form or forms so left at his dwelling, story, or apartment, or to sign and deliver the same, or refuses or wilfully neglects to answer or answers untruly any inquiry made by a Sub-Enumerator, or wilfully makes, signs, or delivers, or causes to be made, signed, or delivered, any false return or statement of any particular in such form or forms, or obstructs any person in the performance of any duty under this Act, the person so offending shall be liable to a fine not exceeding *twenty* pounds: 5

Provided that such fine shall not be enforced against any person who from conscientious scruples omits to state the religious denomination or sect to which he belongs, and the proof of such conscientious scruple shall be the filling-up of the column set apart for that purpose with the word "Object." 10 15

Penalty for breach of duty by Sub-Enumerator.

16. If any Sub-Enumerator fails to return to the Enumerator of his district any of the forms received by him, or wilfully signs or delivers any untrue form, or alters any form except as provided by this Act, or otherwise wilfully violates any provision of this Act, he shall be liable to a fine not exceeding *fifty* pounds. 20

False declaration by Enumerator or Sub-Enumerator.

17. If any Enumerator or Sub-Enumerator makes and subscribes a false declaration under this Act before any Enumerator or Justice, he shall be deemed guilty of perjury.

Penalty for neglect of duty by Enumerator or Sub-Enumerator.

18. If any person accepts the office of Enumerator or Sub-Enumerator under this Act, and afterwards, without lawful excuse from sickness or unavoidable accident, neglects or refuses to perform any duty required by this Act to be done or performed by him, he shall be liable to a fine not exceeding *fifty* pounds. 25

Penalty for wrongfully divulging information.

19. If any Enumerator, Sub-Enumerator, or clerk divulges or makes use of any information required by this Act to be given, or the contents of any form required by this Act to be filled up, except for the purposes required by this Act, he shall be liable to a fine not exceeding *twenty* pounds. 30

Statistical Information.

Statistics as to industries, social institutions, &c.

20. (1.) For the purpose of obtaining statistical information the Statistician shall, in any year in which a census is taken as hereinbefore provided, cause inquiries, to be approved by the Governor in Council, to be addressed to the person or persons having or reputed to have the control, management, or superintendence of establishments, institutions, or industries of the character described in the *Third* Schedule hereto, and all such persons shall be bound to answer such inquiries to the best of their knowledge and belief. 35 40

(2.) Every person who refuses or neglects to answer any such inquiry, or wilfully gives any false answer thereto, is liable to a fine not exceeding *twenty* pounds. 45

Annual Statistics.

Annual statistics.

21. The Statistician shall, subject to the directions of the Minister, collect annually statistics in relation to all or any of the following matters:—

- (a.) Population; 50
- (b.) Vital, social, and industrial matters;
- (c.) Employment and non-employment;
- (d.) Imports and exports;

- (e.) Postal and telegraphic matters ;
 (f.) Factories, mines, and productive industries generally ;
 (g.) Agricultural, horticultural, dairying, and pastoral industries ;
 (h.) Banking, insurance, and finance ;
 5 (i.) Railways, tramways, shipping, and transport ;
 (j.) Land tenure and occupancy ; and
 (k.) Any other prescribed matters.

22. For the purpose of enabling the statistics referred to in the
last preceding section to be collected, all prescribed persons shall, to
 10 the best of their knowledge, when required by the Statistician so to
 do, fill up and supply, in accordance with the instructions contained
 in or accompanying the prescribed form, the particulars specified in
 that form, and every such person refusing so to do shall be liable to a
 fine not exceeding *twenty* pounds.

Collection of
 statistics.

23. Every person shall, to the best of his knowledge and belief,
 15 answer all questions asked him by the Statistician, or by an officer
 authorized in writing by the Statistician, necessary to obtain any
 information required for the purposes of any statistics authorized by
 this Act to be collected, and every person refusing or neglecting to
 20 make such answer shall be liable to a fine not exceeding *twenty*
 pounds.

Penalty for failure
 to supply correct
 information.

24. (1.) For the purpose of making any inquiries or observations
 necessary for obtaining the statistics authorized to be obtained under
 this Act, the Statistician or any officer authorized in writing by him
 25 may, at any time during working-hours, enter any factory, mine,
 workshop, or place where persons are employed, and may inspect
 any part of it, and all plant and machinery used in connection with
 it, and may make such inquiries as are prescribed or allowed by the
 regulations.

Statistician to have
 power to enter
 factories, &c.

30 (2.) No person shall hinder or obstruct the Statistician or any
 officer authorized in writing by him in the execution of any power
 conferred by this section, and every person so offending shall be liable
 to a fine not exceeding *twenty* pounds.

25. (1.) The Statistician shall compile and tabulate the statistics
 35 collected pursuant to this Act and shall publish such statistics or
 abstracts thereof as the Minister directs, with observations thereon.

Compilation of
 statistics.

(2.) All statistics or abstracts prepared for publication, and the
 Statistician's observations thereon (if any), shall be laid before both
 Houses of Parliament.

40 26. (1.) All references in section two hundred and fourteen of
 the Counties Act, 1908, to the Minister of Finance shall be deemed
 to be references to the Statistician under this Act.

Miscellaneous
 statutory
 amendments.

(2.) All references in sections three hundred and fifty-nine to
 45 three hundred and sixty-one inclusive of the Municipal Corporations
 Act, 1908, to the Registrar-General shall be deemed to be references
 to the Statistician under this Act.

(3.) The reference to the Registrar-General in the Fourth
 Schedule to the Hospitals and Charitable Institutions Act, 1909,
 shall be deemed to be a reference to the Statistician under this Act.

50 *Agricultural and Pastoral Statistics.*

27. (1.) An account shall be taken by the Statistician in the
 month of February in every year of the land in cultivation in New
 Zealand, and of the agricultural produce thereof :

Annual statistics
 as to agricultural
 and pastoral
 industries.

Provided that in any year in which a general census is taken as hereinbefore provided, such account may be taken at the time when such census is taken.

(2.) With respect to the account to be taken under this section, the following provisions shall apply:—

(a.) The Governor may from time to time appoint fit persons for the purpose of taking the said account, and of making up the returns to be compiled therefrom. 5

(b.) From the said account a return shall be compiled with as little delay as possible of the land in cultivation in New Zealand, and of the agricultural produce thereof, and shall be published in the *Gazette* and in such local newspapers (not exceeding nine in the aggregate) as the Governor directs. 10

(c.) All the powers, duties, and functions hereinbefore given to or imposed upon the several Enumerators and Sub-Enumerators appointed under the foregoing provisions of this Act, and the persons from whom they are authorized to require information, and all fines and penalties hereinbefore imposed on any such Enumerator, Sub-Enumerator, or person as aforesaid, shall, so far as applicable, apply to the persons appointed to take the said account, and to the persons required to fill up any forms or to give any information necessary for the purposes of the said account. 15 20

Further statistics as to agricultural and pastoral industries.

28. (1.) An account shall be taken in each year of the land occupied for agricultural and pastoral purposes in New Zealand, and of the live-stock thereon; and with respect to such account the following provisions shall apply:— 25

(a.) Such account shall be taken in such month and on such days as the Governor in Council from time to time directs; 30

(b.) It shall be so taken as to supply full and accurate information on such of the subjects referred to in the *Fourth Schedule* hereto as the Minister of Agriculture from time to time directs;

(c.) It shall be taken according to such forms and instructions and in such manner as the Minister of Agriculture from time to time prescribes; and 35

(d.) It shall be published not later than the tenth day of February in each year.

(2.) For the purposes of such account the Minister of Agriculture may from time to time divide New Zealand into districts, appoint Enumerators and Sub-Enumerators for each district, and define their duties and functions and fix their remuneration. 40

(3.) Every owner or occupier of land and every owner or person in charge of live-stock shall, within the time limited in that behalf by the Minister of Agriculture, fill up and supply in the said forms, to the best of his knowledge and belief, the matters and particulars required by such forms and the instructions accompanying the same, and sign such forms, and deliver the same, so filled up and signed, to the person authorized to receive the same. 45 50

(4.) If any such owner, occupier, or person fails or neglects to faithfully comply with any of the provisions of this section, he is

liable to a fine not exceeding *twenty* pounds, to be recovered in a summary manner under the Justices of the Peace Act, 1908.

(5.) From the account so taken the Minister of Agriculture shall, with as little delay as possible, compile and publish in the *Gazette* a
5 return setting forth the agricultural and pastoral statistics for the year.

(6.) The expenses incurred in the administration of this section shall be paid out of moneys to be appropriated by Parliament for that purpose.

10 29. Except when and so often as the Governor in Council otherwise directs, it is hereby declared that the account to be taken under section *twenty-eight* hereof shall supersede the account referred to in section *twenty-seven* hereof, and that the Statistician, in lieu of taking the last-mentioned account, shall adopt and use for all
15 the purposes of this Act the account taken under section *twenty-eight* hereof.

Not necessary except in special circumstances for independent returns under sections 27 and 28 hereof.

Miscellaneous Provisions.

20 30. The Statistician shall cause to be prepared and printed for the use of and issue to the Enumerators and Sub-Enumerators, and for the use of and issue to the persons appointed to collect the
20 account directed to be taken under section *twenty-seven* hereof, such forms and instructions as he from time to time deems necessary for the purpose of taking the said account; and it shall be the duty of the said Enumerators and Sub-Enumerators and other persons to obey such instructions.

Statistician to prepare forms.

25 31. No prosecution for contravention of the provisions of this Act shall be instituted without the consent of the Minister.

Prosecutions under this Act to be authorized by Minister.

30 32. All fines under this Act may be recovered summarily in the manner provided by the Justices of the Peace Act, 1908, on the complaint of any person duly authorized in writing by the Statistician.

Recovery of fines.

33. This Act does not apply to any Native, except only at such times and in such places and in such manner as the Governor from time to time directs, and every such direction shall be gazetted.

Act not to apply to Natives.

35 34. The *four* last preceding sections do not apply to the account to be taken under section *twenty-eight* hereof.

Restriction of certain sections.

35 35. The Governor may make regulations, not inconsistent with this Act, prescribing all matters and things which by this Act are required to be prescribed, or which are necessary or convenient for carrying out or giving effect to this Act.

Regulations.

40 36. The Statistics Act, 1908, is hereby repealed.

Repeal.

Schedules.

SCHEDULES.

FIRST SCHEDULE.

STATISTICS AS TO THE DOMESTIC AND SOCIAL CONDITION OF POPULATION.

- The number and description of houses or buildings.
- The names and surnames of the people.
- Their relation to heads of households, as wife, son, daughter, or other relative ; visitor, lodger, or servant.
- Their condition, as married or single, widower or widow or divorced.
- Date of marriage and number of children born to the existing marriage.
- Their sex and age.
- Their present rank, profession, or usual occupation.
- Whether employer of labour ; in business on his own account but not employing paid labour ; relative assisting in business but not receiving salary or wages ; earning salary or wages ; or unemployed.
- Their extraction and place of birth.
- Length of residence in New Zealand, if not born therein.
- Their religious denomination.
- Whether British subjects or aliens.
- Whether suffering from sickness, accident, or infirmity.
- Any other prescribed matters.

EDUCATION.

- The number of persons able or not to read or write.
- The number at school (distinguishing between College, grammar or high school, State school, private school, denominational school, or receiving instruction at home ; and between day and Sunday schools).

AGRICULTURAL AND INDUSTRIAL STATISTICS.

- Extent of holding, freehold.
- Extent of holding, leasehold.
- Extent of land broken up but not under crop.
 1. Extent of land in wheat.
 2. Extent of land in oats.
 3. Extent of land in barley.
 4. Extent of land in maize or sorghum.
 5. Extent of land in rye or bere.
 6. Extent of land in hay.
 7. Extent of land in peas, beans, &c.
 8. Extent of land in sown grasses.
 9. Extent of land in potatoes.
 10. Extent of land in turnips or rape.
 11. Extent of land in mangold, beet, carrots, parsnips, onions, &c.
 12. Extent of land in garden, orchards, &c.
 13. Extent of land in tobacco.
 14. Extent of land in any other crop.
 15. Extent of land in forest trees (plantations of).
 16. Extent of land in tussock or native grasses.
- Horses.
- Brood mares (included in the above).
- Mules and asses.
- Cattle (including calves).
- Breeding-cows (included in the above).
- Sheep (including lambs).
- Breeding-ewes (included in the above).
- Goats.
- Pigs.
- Poultry.
- Butter } Annual production.
- Cheese }

Preserved milk.
 Threshing-machines (specifying motive power).
 Reaping-machines.
 Steam-ploughs.
 Steam-harrows.

SECOND SCHEDULE.

(1.) DECLARATION OF SUB-ENUMERATOR.

I, _____, a Sub-Enumerator, appointed under the Census and Statistics Act, 1910, do solemnly declare that the forms numbered from _____ to _____ inclusive, contained in the packet to which this declaration is attached, are all the forms under the said Act which have been completed and received by me within the subdistrict to which I was appointed, and that the whole contents of all the said forms are true to the best of my knowledge, information, and belief. And I further declare that I have distributed all necessary forms at every dwelling, story, and apartment as required by section *nine* of the said Act, and that I have collected, within the time specified in the said Act, all the forms so distributed.

[*Signature of Sub-Enumerator.*]

Made and subscribed before me at _____, this _____ day of _____, 19 _____
 Enumerator [*or Justice of the Peace.*]

(2.) DECLARATION OF ENUMERATOR.

I, _____, an Enumerator appointed for the district of _____ under the Census and Statistics Act, 1910, do solemnly declare that the packet addressed to the Government Statistician, to which this declaration is attached, contains all the forms and declarations transmitted to me by the [*State here the number of Sub-Enumerators for his district*] Sub-Enumerators appointed by me, and also one collective return made out by me from the said forms; and that such collective return is correctly and truly made to the best of my knowledge, information, and belief.

[*Signature of Enumerator.*]

Made and subscribed before me at _____, this _____ day of _____, 19 _____
 Justice of the Peace.

THIRD SCHEDULE.

CHURCHES, chapels, and other places of worship; the situation of each, and the religious denomination to which it belongs, the number of persons it will contain, and the number generally attending.

Land and building societies, and similar associations.
 Mechanics' institutes, and other literary or scientific institutions.
 Manufactories, mills, machinery, mines, quarries, and other industries.

FOURTH SCHEDULE.

ANNUAL AGRICULTURAL AND PASTORAL STATISTICS.

Land.

Extent of holding, freehold.
 Extent of holding, leasehold.
 Extent of land enclosed by non-rabbit-proof fencing.
 Extent of land enclosed by rabbit-proof fencing.
 Extent of land in wheat.
 Extent of land in oats.
 Extent of land in barley.
 Extent of land in maize or sorghum.
 Extent of land in rye or bere.
 Extent of land in hay.
 Extent of land in sown grasses.
 Extent of land in turnips or rape.

Extent of land in mangold.
Extent of land in peas or beans.
Extent of land in beet, carrots, parsnips, onions, &c.
Extent of land in potatoes.
Extent of land in any other crop.
Extent of land in garden, orchard, &c.
Extent of land in plantations of forest trees.
Extent of land in tussock or Native grasses.

Live-stock.

Number of sheep.
Number of horses.
Number of cattle.
Number of swine.

Such other subjects and particulars as the Minister of Agriculture specifies from time to time in the forms to be prepared under this Act.