## [As Reported From the Statutes Revision Committee]

House of Representatives, 6 August 1969

Words struck out by the Committee are shown in italics within bold round brackets, or with black rule at beginning and after last line; words inserted are shown in roman underlined with a double rule, or with double rule before first line and after last line.

Right Hon. Mr Marshall

#### **MINORS' CONTRACTS**

#### **ANALYSIS**

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#### A BILL INTITULED

# An Act to restate and reform the law relating to minors' contracts

BE IT ENACTED by the General Assembly of New Zealand 5 in Parliament assembled, and by the authority of the same, as follows:

- 1. Short Title and commencement—(1) This Act may be cited as the Minors' Contracts Act 1969.
- (2) This Act shall come into force on the first day of 10 January, nineteen hundred and seventy.

2. Interpretation—(1) In this Act, unless the context otherwise requires,—

"Court" means the Supreme Court or a Magistrate's Court that has jurisdiction under section 13 of this Act:

"Property" means land, money, goods, things in action, goodwill, and every valuable thing, whether real or personal, and whether situated in New Zealand or elsewhere; and includes obligations, easements, and every description of estate, interest, and profit, 10 present or future, vested or contingent, arising out of or incident to property.

(2) In sections 5, 6, 9, 10, and 11 of this Act the term minor does not include a minor who is or has been married.

#### 3. Act to bind the Crown—This Act shall bind the Crown. 15

### Contractual Capacity of Minors

4. Married minors—(1) Subject to section 15 of this Act, a minor who is or has been married shall have the same contractual capacity as if he were of full age.

(2) Subject to section 15 of this Act, any compromise or 20 settlement of a claim agreed to, and any discharge or receipt given for any purpose, by any such minor shall have effect as if the minor were of full age.

- 5. Contracts of minors of or over the age of eighteen years, certain contracts concerning life insurance, and contracts of 25 service—(1) Subject to the provisions of this section, every contract which is—
  - (a) Entered into by a minor who has attained the age of eighteen years; or
  - (b) Entered into pursuant to section 75 of the Life Insur- 30 ance Act 1908; or

(c) A contract of service entered into by a minor; shall have effect as if the minor were of full age.

(2) If the Court is satisfied in respect of any contract to which subsection (1) of this section applies that, at the time 35 the contract was entered into,—

(a) The consideration for a minor's promise or act was so inadequate as to be unconscionable; or

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(b) Any provision of any such contract imposing an obligation on any party thereto who was a minor was harsh or oppressive,

it may, in the course of any proceedings or on application made for the purpose, cancel the contract, or decline to enforce the contract against the minor, or declare that the contract is unenforceable against the minor, whether in whole or in part, and in any case may make such order as to compensation or restitution of property under section 7 of this

10 Act as it thinks just.

(3) For the purposes of <u>subsection (2)</u> of this section, the Court may receive evidence of commercial practice in contracts of the same kind.

(4) Nothing in <u>subsection (2)</u> of this section shall apply 15 to—

(a) Any contract of apprenticeship to which the Apprentices Act 1948 applies; or

(b) Any indenture of apprenticeship to which section 29 of the Shipping and Seamen Act 1952 applies; or

(c) Any indenture of apprenticeship entered into under section 10A of the New Zealand Army Act 1950, section 22A of the Post Office Act 1959, section 83B of the Government Railways Act 1949, section 175B of the Coal Mines Act 1925, or section 70 of the State Services Act 1962; or

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- (d) Any agreement entered into under section 4A of the Maori Housing Amendment Act 1938.
- (5) Nothing in this section shall apply to—

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- (a) Any contract approved by a Magistrate's Court pursuant to section 9 of this Act; or
  - (b) The compromise or settlement of any claim for money or damages made by or on behalf of any minor (whether alone or in conjunction with any other person).
- 6. Contracts of minors below the age of eighteen years—(1) Subject to the provisions of this section, every contract (other than a contract to which paragraph (b) or paragraph
- (c) of subsection (1) of section 5 of this Act applies) entered into by a minor who has not attained the age of eighteen years shall be unenforceable against the minor but otherwise shall have effect as if the minor were of full age.

(2) If the Court is satisfied that any contract to which subsection (1) of this section applies was, at the time the contract was entered into, a fair and reasonable one, it may, in its discretion in the course of any proceedings or on application made for the purpose, enforce the contract against the minor, or declare that the contract is binding on the minor, whether in whole or in part, and in any case may make such order entitling the other party or parties to the contract, on such conditions as the Court thinks just, to cancel the contract and may make such order as to compensation or restitution of property under section 7 of this Act as it thinks just.

(3) In exercising its discretion under subsection (2) of this section the Court shall have regard to—

(a) The circumstances surrounding the making of the contract:

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(b) The subject-matter and nature of the contract:

(c) In the case of a contract relating to property, the nature and the value of the property:

(d) The age and the means (if any) of the minor:

(e) All other relevant circumstances.

(4) Nothing in this section shall apply to—

- (a) Any contract approved by a Magistrate's Court pursuant to section 9 of this Act; or
- (b) The compromise or settlement of any claim for money or damages made by or on behalf of any minor 25 (whether alone or in conjunction with any other person).

(5) Nothing in this section shall limit or affect section 20 of the Trustee Act 1956.

7. Compensation or restitution—(1) Where the Court 30 exercises any of the powers conferred on it by subsection (2) of section 5 of this Act or (on any application under subsection (2) of section 6 of this Act (whether or not it exercises any of the powers conferred on it by that subsection) where it may exercise any of the powers conferred on it by subsection 35 (2) of section 6 of this Act (whether or not it exercises any of those powers), the Court may grant to—

(a) Any party to the contract; or

(b) A guarantor or indemnifier under a contract of guarantee or indemnity relating to a contract to 40 which subsection (1) of section 5 or subsection (1) of section 6 of this Act applies; or

(c) Any person claiming through or under or on behalf of any such party, guarantor, or indemnifier, such relief by way of compensation or restitution of property

as the Court in its discretion thinks just.

5 (2) The Court may by any order made pursuant to subsection (1) of this section vest the whole or any part of any property that was the subject of, or the whole or any part of the consideration for, the contract in any party to the proceedings or may direct any such party to transfer or assign any such property to any other party to the proceedings.

8. Applications under section 5 or section 6 of this Act—
(1) An application under subsection (2) of section 5 or subsection (2) of section 6 of this Act may be made by—

(a) Any person to whom the Court may grant relief pursuant to section 7 of this Act; or

(b) Any other person where it is material for that person to know whether the Court will exercise the powers

granted to it by the subsection.

- (2) Any order made under subsection (2) of section 5 or 20 subsection (2) of section 6 or pursuant to section 7 of this Act, or any provision of any such order, may be made upon and subject to such terms and conditions as the Court thinks fit.
- 9. Minor may enter into contract with approval of Magistrate's Court—(1) Every contract entered into by a minor shall have effect as if the minor were of full age if, before the contract is entered into by the minor, it is approved under this section by a Magistrate's Court.

(2) An application to a Magistrate's Court under this

30 section may be made—

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(a) By the minor or any other person who will be a party to the proposed contract; or

(b) By a guardian of the minor.

(3) The Court may, in its discretion, refer any such appliation to a guardian of the minor, or, where the Court deems it necessary for the purposes of the application, to a solicitor nominated by the Court, or to the Public Trustee or Maori Trustee, or to any other person, and may make such order as it thinks fit for the payment of the reasonable costs and 40 expenses of any person to whom the application is so referred.

(4) Any person to whom any such application is referred under subsection (3) of this section may file a report in the Magistrate's Court setting out the results of his consideration and examination of the application and making in respect thereof such recommendations as he thinks proper, and may appear and be heard at the hearing of the application; but no such person shall be under any obligation to consider or examine any such application until his reasonable costs and expenses have been paid or secured to his satisfaction.

Cf. 1908, No. 86, s. 12A; 1951, No. 81, s. 14

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#### Miscellaneous Provisions

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10. Guarantees and indemnities—Notwithstanding that by reason of any provision of this Act or of any order made pursuant to any provision of this Act, any contract is unenforce- 15 against a minor, no contract of guarantee or indemnity whereby any person has undertaken to accept liability in the event of the failure of the minor to carry out his obligations under his contract shall thereby be or become unenforceable against that person.

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10. Guarantees and indemnities—Every contract of guarantee or indemnity whereby any person (other than a minor) undertakes to accept liability in the event of the failure of a minor to carry out his obligations under a contract shall be 25 enforceable against that person (in this section hereinafter referred to as "the surety") to the extent that it would be if the minor had been at all material times a person of full age, and that liability shall not be affected by any other provision of this Act or by any order made pursuant to any 30 other provision of this Act; but the liability of the minor to the surety and the surety's right of subrogation against the minor may be affected by the other provisions of this Act or by any order made under subsection (2) of section 5 or subsection (2) of section 6 or pursuant to section 7 of this 35

10A. Contracts to marry—No contract to marry any person entered into by a minor (other than a minor who has been married) shall be binding on either party, and nothing in section 5 or section 6 of this Act shall apply to any such 40 contract.

11. Settlement of claims by minors—(1) Where any money or damages are claimed by or on behalf of a minor (whether

alone or in conjunction with any other person) then—

(a) If the claim is not the subject of proceedings before any Court in New Zealand, an agreement whereby the minor agrees to compromise or settle the claim shall be binding on him if it is in writing and approved by a Court of competent jurisdiction; and

(b) If the claim has not been the subject of an agreement approved under paragraph (a) of this subsection, and has become the subject of proceedings before any Court in New Zealand, no settlement, compromise, or payment and no acceptance of money paid into Court, whenever entered into or made, shall so far as it relates to that minor's claim be valid without the approval of the Court.

(2) An application for the approval of the Court under subsection (1) of this section may be made by or on behalf of the minor or any other party to the agreement or proceed-

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(3) The Court, in its discretion, may refuse any application for its approval under subsection (1) of this section or may grant its approval either unconditionally or upon or subject to such conditions and directions as it thinks fit, whether as 25 to the terms of the agreement or of the compromise or settlement, or as to the amount, payment, securing, application, or protection of the money paid, or to be paid or otherwise.

(4) Without limiting subsection (3) of this section, where the Court directs that the whole or any part of the money to 30 which the minor is entitled under the agreement, compromise, or the settlement shall be held on trust for the minor under this subsection by the Public Trustee or any other person then, except so far as the Court directs any immediate payment therefrom or otherwise orders, and subject to any directions 35 or conditions given or imposed by the Court—

> (a) The amount shall be invested and held by the trustee upon trust-

(i) To make such payment (if any) to the minor out of the income and capital of the amount as the

Court may specify; and

(ii) To apply the income and capital of the amount or so much thereof as the trustee from time to time thinks fit for or towards the maintenance or education (including past maintenance or education) or the advancement or benefit of the minor:

- (b) The minor shall have no power, either by himself or in conjunction with any other person or persons, to terminate the trusts upon which the amount is held or to modify or extinguish those trusts:
- (c) The interest of the minor in the income and capital 5 of the amount shall not, while it remains in the hands of the trustee, be alienated, or pass by bankruptcy, or be liable to be seized, sold, attached, or taken in execution by process of law.
- (5) Upon any minor attaining the age of twenty-one years 10 or marrying under that age while any amount is held on trust for his benefit under subsection (4) of this section, the balance of that amount and of the income therefrom remaining in the hands of the trustee shall be paid to the minor except in so far as the Court may have ordered before the 15 payment is made that the whole or any part of that amount shall continue to be held on trust under that subsection:

Provided that where the trustee has made an application or received notice that an application has been made to the Court for such an order he shall not make any payment under this 20 subsection until the application has been disposed of

subsection until the application has been disposed of.

(6) Where the trustee appointed by an order under this section is the Public Trustee subsection (3) of section 66 of the Public Trust Office Act 1957 shall apply in respect of all money paid to him pursuant to the order as if it were money 25 paid to him pursuant to the said section 66.

(7) For the purposes of this section the expression "Court of competent jurisdiction" means a Court in which proceedings could be taken to enforce the claim or, in the case of a claim that could not be the subject of proceedings in New 30 Zealand, a Court in which proceedings could be taken to enforce a similar claim in New Zealand.

(8) Nothing in this section shall limit or affect—

(a) The Deaths by Accidents Compensation Act 1952; or

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(b) Section 50 of the Magistrates' Courts Act 1947; or (c) The Workers' Compensation Act 1956.

Cf. 1945, No. 40, s. 35; 1957, No. 36, s. 66

- 12. Variation of certain orders made under section 11—
  (1) The Court may at any time vary any order made by it under section 11 of this Act or under section 35 of the Statutes Amendment Act 1945 or in respect of a minor under section 66 of the Public Trust Office Act 1957, whether or not the order has been varied under this section, in so far as the order relates to the payment, investment, or application of money held on trust or the income therefrom.
- (2) Any order under this section may be made by the Court 10 of its own motion or on an application made by:
  - (a) The minor; or
  - (b) The trustee; or
- (c) Any other person who adduces proof of circumstances which in the opinion of the Court make it proper that he should make the application.
  - 13. Jurisdiction of Magistrates' Courts—(1) A Magistrate's Court shall have jurisdiction to exercise any of the powers conferred by any of the provisions of sections 5 to 7 of this Act in any case where—
- (a) The occasion for the exercise of the power arises in the course of any civil proceedings (other than an application made for the purposes of subsection (2) of section 5 or subsection (2) of section 6 of this Act) properly before the Court; or
  (b) The value of the consideration for the promise or act of

(b) The value of the consideration for the promise or act of any minor under the contract is not more than \$2,000; or

- (c) The parties agree, in accordance with section 37 of the Magistrates' Courts Act 1947, that a Magistrate's Court shall have jurisdiction to hear and determine the application.
- (2) For the purposes of section 43 of the Magistrates' Courts Act 1947, an application made to a Magistrate's Court pursuant to subsection (2) of section 5 or subsection 35 (2) of section 6 of this Act shall be deemed to be an action.
- 14. Act to be a code—(1) The provisions of this Act shall have effect in place of the rules of the common law and of equity relating to the contractual capacity of minors and to the effect, validity, avoidance, repudiation, and ratification of contracts entered into by minors and to any contract of guarantee or indemnity in respect of any such contract.

(2) This Act shall apply only to contracts made, compromises and settlements agreed to, and discharges and receipts given, after the commencement of this Act.

(3) Nothing in this Act shall limit or affect any provision of any other enactment whereby a contract is made binding on a minor and nothing in section 5 or section 6 of this Act

shall apply to any such contract.

(4) Nothing in this Act shall limit or affect the rule of law whereby a minor is not liable in tort for procuring a contract by means of fraudulent representations as to his own age or 10 any other matter, but the Court shall take any such representations into account in deciding whether to exercise any of its powers under subsection (2) of section 5 or subsection (2) of section 6 or section 7 of this Act.

15. Trusts not affected—Nothing in this Act shall entitle— 15

(a) A trustee to pay money or deliver property to a minor otherwise than in accordance with the terms of the trust:

(b) A minor to enter into an agreement whereby a trust is extinguished or the terms of a trust are varied.

16. Insurances by minors and dealings by minors with

by repealing section 75 (as substituted by section 3 (1) of the Life Insurance Amendment Act 1958), and substituting the

following section:

"75. (1) Subject to subsection (2) of section 5 of the Minors' Contracts Act 1969, a minor of or over the age of sixteen years may do, execute, suffer, and perform all acts, deeds, matters, and things necessary or proper for the purpose of effecting a policy on his own life.

policies—(1) The Life Insurance Act 1908 is hereby amended

"(2) A minor of or over the age of sixteen years may—

"(a) Surrender any policy effected on his own life and owned by him, whether the policy has been effected before or after the minor attained the age of sixteen years and whether or not the policy has been 35 effected in the first place by the minor:

"(b) Give discharges for the money payable under any

such policy:

"(c) Dispose of any such policy by will in accordance with the provisions of section 6 of the Wills Amendment 40 Act 1955 or section 2 of the Wills Amendment Act 1969:

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"(d) Dispose of any such policy or interest therein or deal with the same in any manner authorised by this Act:

"Provided that subsection (2) of section 5 of the Minors' 5 Contracts Act 1969 shall apply to the surrender or discharge of any such policy by any such minor and to every contract entered into by any such minor in relation to any such policy.

"(3) So far as concerns the company issuing any policy, and so far as concerns any person claiming under any disposi10 tion of a policy made bona fide and for valuable consideration, it shall be conclusively presumed that the person who effected or disposed of the same was, at the time when he so effected the same or so disposed thereof, of or over the age of sixteen years:

15 "Provided that this presumption shall not apply where the company issuing the policy, or the person claiming as aforesaid, had at the time of the issue or disposition as aforesaid actual knowledge that the person purporting to effect or dispose of the policy was under the age above-mentioned.

20 "(4) Nothing in this section shall limit or affect the provisions of section 4 of the Minors' Contracts Act 1969 (which confers full contractual capacity on married minors)."

- (2) Section 3 of the Life Insurance Amendment Act 1958 is hereby consequentially amended by repealing sub-25 sections (1) and (2).
  - 17. Consequential amendments—The enactments specified in the First Schedule to this Act are hereby amended in the manner indicated in that Schedule.
- 18. Repeals and revocation—(1) The enactments specified 30 in the Second Schedule to this Act are hereby repealed.
  - (2) Rule 59 of the Magistrates' Courts Rules 1948 is hereby revoked.

#### Section 17

#### FIRST SCHEDULE

#### ENACTMENTS AMENDED

Enactment Amended	Amendment
1908, No. 168—The Sale of Goods Act 1908 (1957 Reprint, Vol. 13, p. 615)  1947, No. 16—The Magistrates' Courts Act 1947 (1957 Reprint, Vol. 8, p. 645)	By omitting from the proviso to subsection (1) of section 4 the words "an infant or minor, or to".  By omitting from subsection (2) of section 4 the words "such infant or minor or other", and substituting the word "the".  By inserting in subsection (2) of section 50, after the word "minor", the words "who is or has been married or is".
647) 1952, No. 51—The Property Law Act 1952 (1957 Reprint, Vol. 12, p. 136) 1957, No. 36—The Public Trust Office Act 1957 (1957 Reprint, Vol. 12, p. 387)	By omitting from subsection (1) of section 133 the words "upon or". By repealing subsection (5) of section 133.  By omitting from the heading above section 66 the words "Infants and". By omitting from subsection (1) of section 66 the words "full age or".

#### Section 18

#### SECOND SCHEDULE

#### ENACTMENTS REPEALED

1908, No. 86—The Infants Act 1908: Part II.

(1957 Reprint, Vol. 6, pp. 587, 595)

1945, No. 40—The Statutes Amendment Act 1945: Section 35.

(1957 Reprint, Vol. 6, pp. 597, 614.)

1948, No. 78—The Finance Act (No. 2) 1948: Section 59.

(1957 Reprint, Vol. 13, pp. 248, 266.)

1951, No. 81—The Statutes Amendment Act 1951: Section 14.

(1957 Reprint, Vol. 6, pp. 596, 615.)